

ANNUAL COMPREHENSIVE FINANCIAL REPORT

CITY OF ANKENY, IOWA
FISCAL YEAR 2025



city of
Ankeny

City of Ankeny, Iowa

Annual Comprehensive Financial Report
For the Year Ended June 30, 2025

Prepared By:
Finance Department

Introductory Section

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City of Ankeny, Iowa
Annual Comprehensive Financial Report
For the Year Ended June 30, 2025

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December 18, 2025

To the Honorable Mayor, Members of the City Council, and Residents of the City of Ankeny, Iowa:

It is our privilege to present the Annual Comprehensive Financial Report (ACFR) of the City of Ankeny, Iowa, for the fiscal year ended June 30, 2025, consistent with the requirements of Chapter 11 of the Code of Iowa that requires the City of Ankeny to publish within nine months of the close of each fiscal year, a complete set of audited financial statements. This report is published to fulfill that requirement for the fiscal year ending June 30, 2025.

Management assumes full responsibility for the completeness and reliability of all information presented in this report, based upon a comprehensive framework of internal controls that it has established for this purpose. The cost of internal controls should not exceed anticipated benefits; therefore, the objective is to provide reasonable, rather than absolute assurance, that the financial statements are free of any material misstatement.

Eide Bailly LLP, a firm of licensed certified public accountants, has issued an unmodified ("clean") opinion on the City of Ankeny's financial statements for the fiscal year ended June 30, 2025. The independent auditor's report is located at the front of the financial section of this report.

Management's discussion and analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. This letter of transmittal is intended to complement the MD&A and should be read in conjunction with it.

Profile of the City of Ankeny

The City of Ankeny, incorporated in 1903, is located just north of Des Moines, Iowa's state capital. According to the 2024 Special Census conducted by the U.S. Census Bureau, Ankeny's population has reached 76,207, making it the fifth largest city in Iowa. This reflects an increase of more than 8,000 residents since the 2020 Census, marking a 12.26% increase over the last four years.

Public education is provided by the Ankeny Community School District, North Polk Community School District, and Saydel Community School District. With a 2024-2025 state-certified enrollment of 12,754 students, the Ankeny Community School District is the 7th largest district in the state and one of the fastest-growing for more than a decade. They enjoy a 94.70% graduation rate. Private education is also provided in the community by the Ankeny Christian Academy and St. Luke the Evangelist Catholic School.

Higher education is provided by Des Moines Area Community College, Iowa's largest community college, serving a student population of over 15,000 on the Ankeny Campus. Faith Baptist Bible College is also a higher education institution within the City offering multi-year undergraduate and graduate degrees.

The policy making and legislative authority of the City of Ankeny is vested in the City Council. The City Council consists of a mayor and five council members, all elected at large. For continuity purposes the mayor and council members serve four-year staggered terms with elections held every two years. The City Council establishes the City's strategic direction, sets policies, adopts ordinances and resolutions, appoints board and commission members, and approves the annual operating budget and capital improvement program.

The City Manager is the City Council appointed chief administrative officer for the organization and is responsible for implementing the policy decisions of the City Council, overseeing the City's day-to-day operations, and hiring department directors. City departments include City Clerk, Communications, Community Development, Economic Development, Finance, Fire, Human Resources, Information Technology, Library, Municipal Utilities, Parks and Recreation, Police, and Public Works. By state statute, a separate Board of Trustees administers the operations of the Ankeny Kirkendall Public Library; however, the library receives its budget appropriation from the City Council and follows the policies and procedures implemented by the City.

The City is empowered to levy a property tax on real property located within its boundaries. It is also empowered by state statutes to extend its corporate limits by annexation, which occurs periodically when deemed appropriate by the City Council.

The financial reporting entity (the City) includes all funds of the primary government (i.e., the City of Ankeny as legally defined). The City is not a component unit of another government but does report the financial activities of two component units: Ankeny Sports Complex Foundation and Friends of the Ankeny Library. Component units are legally separate entities for which the primary government is financially accountable.

The annual budget serves as the foundation for the City's financial planning and control. The department directors submit budgets to the City Manager for their respective departments, requesting appropriations to fund program, service, and capital needs consistent with City Council goals and objectives. Following several months of review and revision, the City Manager submits a recommended budget to the City Council. The budget contains estimates of revenues and expenditures for the coming year, as well as re-estimates of revenues and expenditures for the current year. The seven-month preparation process includes a series of public meetings including multiple City Council work sessions and a public information meeting. It culminates in April, when the City Council, following a public hearing, adopts the annual budget and certifies it to the State of Iowa by the April 30 deadline.

The State mandates legal spending control (that is, the level at which expenditures cannot legally exceed the appropriated amount) at the function level. These functions consist of public safety, public works, health and social services, culture and recreation, community and economic development, general government, capital projects, debt service, and business-type activities/enterprise. Budget to actual comparisons are provided in this report and are presented as part of the required supplementary information.

Local Economy

As one of Iowa's fastest-growing cities, Ankeny has been recognized on U.S. News & World Report's 2025-2026 "250 Best Places to Live in the U.S." list. The City ranks #18 nationally, #1 in Iowa, and #11 among the Best Small Cities to Live. The benefits of this rapid growth include:

- Provides a pool of qualified workers for businesses in Ankeny.
- Attracts new retailers and restaurants, which contributes to Ankeny's business amenities.
- Adds new revenues (based on population) for maintaining the street system.

Ankeny's unemployment rate stood at 2.4 percent in 2024, which is slightly higher than the 2.3 percent from the prior year. Several businesses are constructing additional office, manufacturing, and warehouse space and hiring new employees, contributing to Ankeny's commercial and industrial tax base and supporting job growth.

Ankeny continues to attract targeted industries, including advanced manufacturing, biosciences, logistics, and IT/business services. Major employers include Ankeny Community School District, Deere & Company, Casey's Retail Company, Perishable Distributors of Iowa, City of Ankeny, Baker Group, Des Moines Area Community College, Mom's Meals, and B & G Foods. Furthermore, the Ankeny Regional Airport, a partnership between Polk County and Ankeny, provides executive and corporate travel as well as general aviation services. Additional economic data is included in the statistical section of this report.

Long Term Financial Planning

The preparation of the City's annual operating budget and five-year capital improvement program is governed by the City Council's budget policy statement, as well as the City's vision, mission, values, and strategic goals. As a result of these policies, the annual operating budget has been prepared on a two-year basis.

The five-year Capital Improvement Program (CIP) outlines the City's long-term infrastructure improvements. The approved 2025-2029 Capital Improvement Program anticipates the expenditure of \$235,836,955. This reflects a \$9,029,045 decrease in project expenditures over last year's program, mostly due to the construction of the Fire Station No. 4 project in the municipal buildings category and the Northwest Water Tower project in the water towers/storage category in 2024. Of the \$235,836,955, 54.15% is identified for transportation projects, 29.54% for municipal utilities (water, sewer and storm water) projects, 10.94% for municipal buildings, 3.07% for park facilities, 1.28% for sidewalks/trails, and 1.02% for operating/construction equipment. The first year of the five-year CIP, which the City incorporates into the annual budget, is \$32,187,500. The major source of funds for the program include property taxes, tax increment financing, and municipal utilities revenues. In addition, the City leverages grants from federal and state governments and private partnerships.

Relevant Financial Policies

The City regards general fund unassigned fund balance as a critical component of fiscal health and criteria for an above average bond rating. The June 30, 2025, unassigned fund balance in the general fund was 85 percent of total general fund expenditures. As of June 30, 2024, it was also 85 percent. This amount is significantly higher than the policy guideline of 25 percent set by the Council for budgetary and planning purposes.

Major Initiatives and Accomplishments

The City is currently involved in the following major construction and development projects:

- Design services for the reconstruction of West 1st Street from just east of NW Greenwood Street to just west of NW/SW State Street. The existing four-lane street will be replaced with a new five-lane street with a center two-way left turn lane. Additional improvements include water main and storm sewer upgrades, the addition of a new traffic signal, and the addition of streetlights.
- The reconstruction of the NW Irvinedale Drive and NW 18th Street intersection to improve traffic capacity, mobility and safety. Storm sewer infrastructure and subdrain are also included with the proposed improvements.
- The construction of a new 2.5-million-gallon elevated water storage tank in the northwest quadrant of the City to provide additional water storage and more reliable water pressure and flow.

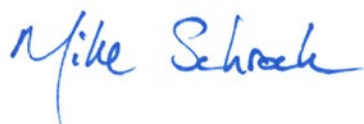
Awards and Acknowledgements

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Ankeny for its Annual Comprehensive Financial Report (ACFR) for the fiscal year ended June 30, 2024. This was the 23rd consecutive year that the government has received this prestigious award. In order to be awarded the Certificate of Achievement, a government must publish an easily readable and efficiently organized annual comprehensive financial report that satisfies both the generally accepted accounting principles (GAAP) and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe our current ACFR continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

In addition, for the 27th consecutive year, the City received the GFOA's Distinguished Budget Presentation Award for its annual budget document for the fiscal year beginning July 1, 2025. In order to qualify for the Distinguished Budget Presentation Award, the City's budget document was judged to be proficient in several categories, including as a policy document, a financial plan, an operations guide, and a communications device.

The preparation of this report would not have been possible without the City's independent auditors, Eide Bailly LLP, and the dedicated service of the City's Finance Department. We wish to express our appreciation to all members of the department who assisted and contributed to the preparation of this report. Likewise, we wish to extend our appreciation to the Mayor and members of the City Council in planning and conducting the financial operations of the City in a prudent and responsible manner.

Respectfully submitted,



Mike Schrock
Interim City Manager



Annette Graeve
Finance Officer



Government Finance Officers Association

**Certificate of
Achievement
for Excellence
in Financial
Reporting**

Presented to

**City of Ankeny
Iowa**

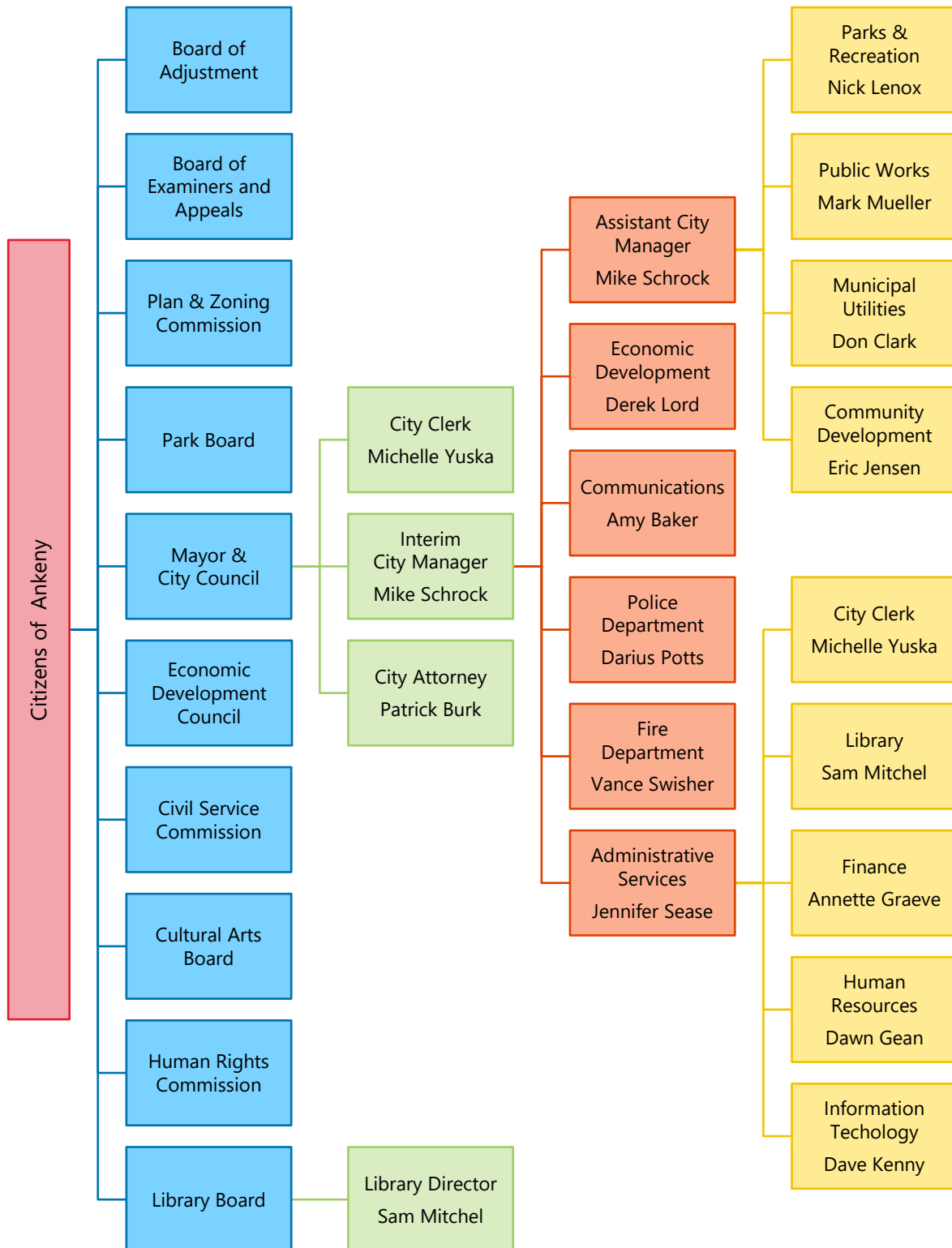
For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

June 30, 2024

Christopher P. Morill

Executive Director/CEO

ORGANIZATIONAL CHART



List of Principal Officials

City of Ankeny, Iowa
June 30, 2025

Elected Officials		Term Expires
Mayor	Bobbi Bentz	12/31/2025
Council Member	Dustin Graber	12/31/2025
Council Member	Jeff Perry	12/31/2027
Council Member	Joe Ruddy	12/31/2025
Council Member	Todd Shafer	12/31/2027
Council Member	Kelly Stearns	12/31/2025
Appointed Officials		
Interim City Manager		Mike Schrock
Director of Administrative Services		Jennifer Sease
City Clerk		Michelle Yuska
Community Development Director		Eric Jensen
Economic Development Director		Derek Lord
Fire Chief		Vance Swisher
Library Director		Sam Mitchel
Parks and Recreation Director		Nick Lenox
Police Chief		Darius Potts
Public Works Director		Mark Mueller

Financial Section



Independent Auditor's Report

To the Honorable Mayor and
Members of the City Council
City of Ankeny, Iowa

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Ankeny, Iowa, (City) as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Ankeny, Iowa, as of June 30, 2025, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the budgetary comparison information, and the pension and other postemployment benefit plan schedules and related notes, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining nonmajor fund financial statements, capital asset schedules, and the schedule of expenditures of federal awards, as required by Title 2 *U.S. Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the combining nonmajor fund financial statements and capital asset schedules, and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the Annual Comprehensive Financial Report. The other information comprises introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated December 17, 2025, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "Eide Bailly LLP". The signature is written in a cursive, flowing style.

Dubuque, Iowa
December 17, 2025

Management's Discussion and Analysis

As management of the City of Ankeny, we offer readers of the City of Ankeny's financial statements this narrative overview and analysis of the financial activities of the City of Ankeny for the fiscal year ended June 30, 2025. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found in the Introductory Section at the front of this report.

Financial Highlights

- The assets and deferred outflows of resources of the City of Ankeny exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$663,226,650 (net position). Of this amount, \$111,674,186 (unrestricted net position) may be used to meet the government's ongoing obligations to citizens and creditors. For the fiscal year ended June 30, 2024, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$616,972,870. Of this amount, \$103,496,455 was unrestricted.
- The government's total net position increased by \$46,253,780 during the fiscal year ending June 30, 2025. Governmental activities increased \$25,997,707 and business-type activities increased \$20,256,073. For fiscal year ending June 30, 2024, total net position increased \$40,943,350. Governmental activities increased \$25,396,103 and business-type activities increased by \$15,547,247.
- As of the close of the current fiscal year, the City of Ankeny's governmental funds reported combined ending fund balances of \$91,076,543, a decrease of \$670,981 in comparison with the prior year. As of the close of the fiscal year June 30, 2024, governmental funds reported combined ending fund balances of \$91,747,524.
- At the end of the current fiscal year, unassigned fund balance for the general fund was \$42,528,170 or 84.5 percent of total general fund expenditures. The unassigned fund balance for the general fund as of June 30, 2024, was \$39,186,475 or 85.5 percent of total general fund expenditures.
- The City of Ankeny's total debt decreased by \$659,066 (0.5 percent) during the current fiscal year. Total debt for fiscal year June 30, 2024, increased by \$6,847,335 (5.6 percent).

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements consist of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also includes other supplementary information in addition to the basic financial statements.

Government-wide financial statements. The government-wide financial statements are designed to provide readers with a broad overview of the City of Ankeny's finances, in a manner similar to private-sector business.

The *statement of net position* presents information on all of the City of Ankeny's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference reported as *net position*. Over

time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City of Ankeny is improving or deteriorating.

The *statement of activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City include public safety, health and social services, culture and recreation, public works, community and economic development, general government, and interest on long-term debt. The business type activities of the City include solid waste, water, sewer, storm water and Otter Creek Golf Course.

The government-wide financial statements include the City of Ankeny itself (known as the *primary government*). The financial statements also include the following blended component units: Ankeny Sports Complex Foundation and Friends of the Ankeny Library. These component units, although legally separate entities, are included in the City's reporting entity because of their significant operational or financial relationship with the City.

The government-wide financial statements are on pages 28-29 of this report.

Fund financial statements. A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Ankeny, like other states and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Ankeny can be divided into two categories: governmental funds and proprietary funds.

Governmental funds. *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide level, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City of Ankeny maintains twenty-one individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues,

expenditures, and changes in fund balance for the general fund, debt service fund, road use tax fund, tax increment financing fund, and capital projects fund, all of which are considered major funds. Data for the other sixteen governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of *combining statements* elsewhere in this report.

The basic governmental fund financial statements can be found on pages 30-33 of this report.

Proprietary funds. The City of Ankeny maintains two different types of proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The City uses enterprise funds to account for solid waste, water, sewer, storm water and Otter Creek Golf Course activities. *Internal service funds* are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City of Ankeny uses internal service funds to account for vehicle maintenance, risk management, vehicle replacement, energy efficiency projects, economic development incentives, and employee benefits. Because these services predominantly benefit governmental rather than business-type functions, they have been included within *governmental activities* in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The enterprise fund financial statements provide separate information for the water fund, sewer fund and storm water fund, all of which are considered to be major funds of the City of Ankeny. Data for the other two enterprise funds are combined into a single, aggregated presentation. Conversely, all internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds and the nonmajor enterprise funds are provided in the form of *combining statements* elsewhere in this report.

The basic proprietary fund financial statements can be found on pages 34-36 of this report.

Notes to the financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements are found on pages 37-77 of this report.

Other information. In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* concerning the City of Ankeny, including the Budgetary Comparison Schedule, and the City's proportionate share of the net pension liability and related contributions for both the Iowa Public Employees' Retirement System (IPERS) and the Municipal Fire and Police Retirement System of Iowa (MFPRSI), and the City's other post-employment benefit plan. Required supplementary information can be found on pages 78-94 of this report.

The combining statements referred to earlier in connection with nonmajor governmental funds, nonmajor enterprise funds and internal service funds are presented immediately following the required supplementary information. Combining and individual fund statements and schedules can be found on pages 96-107 of this report. Statistical information related to the City can be found on pages 112-136.

Government-wide Financial Analysis

As noted earlier, net position may serve as a useful indicator of a government's financial position. In the case of the City of Ankeny, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$663,226,650 at the close of the most recent fiscal year.

By far the largest portion of the City's net position (79.0 percent) reflects its investment in capital assets (e.g., land, buildings, machinery and equipment), less any related debt used to acquire those assets that are still outstanding. The City uses these capital assets to provide services to the citizens; consequently, these assets are *not* available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities.

Net Position (000's)						
	Governmental		Business-Type		Total	
	Activities		Activities			
	<u>2025</u>	<u>2024</u>	<u>2025</u>	<u>2024</u>	<u>2025</u>	<u>2024</u>
Current assets	\$ 178,456	\$ 178,284	\$ 76,955	\$ 68,666	\$ 255,411	\$ 246,950
Noncurrent assets:						
Restricted cash and cash equivalents	-	-	3,453	3,503	3,453	3,503
Leases	1,897	780	939	972	2,836	1,752
Capital assets	385,567	362,775	276,843	244,093	662,410	606,868
Total assets	565,920	541,839	358,190	317,234	924,110	859,073
Deferred outflows of resources	11,169	11,750	756	934	11,925	12,684
Current liabilities	33,205	33,417	27,160	9,563	60,365	42,980
Noncurrent liabilities	103,092	110,290	39,200	36,332	142,292	146,622
Total liabilities	136,297	143,707	66,360	45,895	202,657	189,602
Deferred inflows of resources	69,119	64,205	1,032	976	70,151	65,181
Net investment in capital assets	309,164	286,084	214,968	203,113	524,132	489,197
Restricted	24,402	21,211	3,019	3,069	27,421	24,280
Unrestricted	38,108	38,381	73,566	65,115	111,674	103,496
Total net position	<u>\$ 371,674</u>	<u>\$ 345,676</u>	<u>\$ 291,553</u>	<u>\$ 271,297</u>	<u>\$ 663,227</u>	<u>\$ 616,973</u>

An additional portion of the City's net position (4.1 percent) represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position (\$111,674,186) may be used to meet the government's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the City is able to report positive balances in all reported categories of net position, both for the government as a whole, as well as for its separate governmental and business-type activities. The same situation held true for the prior fiscal year.

The government's net position increased by \$46,253,780 during the current fiscal year, which is a combination of a \$25,997,707 increase in governmental activities net position and an increase of \$20,256,073 in business-type activities net position.

Changes in Net Position (000's)

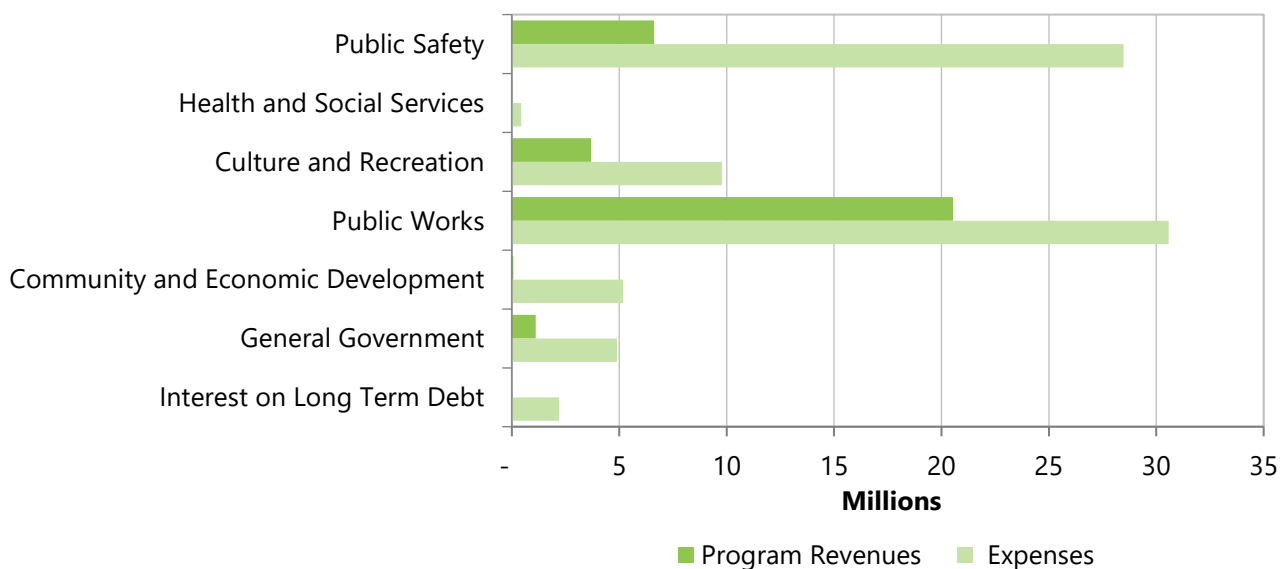
	Governmental Activities		Business-Type Activities		Total	
	<u>2025</u>	<u>2024</u>	<u>2025</u>	<u>2024</u>	<u>2025</u>	<u>2024</u>
Revenues:						
Program revenues:						
Charges for services	\$ 10,524	\$ 11,971	\$ 47,748	\$ 45,677	\$ 58,272	\$ 57,648
Operating grants and contributions	12,723	11,850	-	-	12,723	11,850
Capital grants and contributions	8,769	7,331	9,986	4,799	18,755	12,130
General revenues:						
Property taxes	62,148	57,479	-	-	62,148	57,479
Other taxes	4,546	4,368	-	-	4,546	4,368
Interest	6,628	7,473	536	532	7,164	8,005
Other	519	476	1,405	1,325	1,924	1,801
Total revenues	<u>105,857</u>	<u>100,948</u>	<u>59,675</u>	<u>52,333</u>	<u>165,532</u>	<u>153,281</u>
Expenses:						
Public safety	28,476	28,065	-	-	28,476	28,065
Health and social services	443	474	-	-	443	474
Culture and recreation	9,778	10,401	-	-	9,778	10,401
Public works	30,575	23,635	-	-	30,575	23,635
Community and economic development	5,185	5,778	-	-	5,185	5,778
General government	4,895	5,673	-	-	4,895	5,673
Interest on long-term debt	2,193	2,425	-	-	2,193	2,425
Solid waste	-	-	1,445	1,428	1,445	1,428
Water	-	-	16,164	16,472	16,164	16,472
Sewer	-	-	14,062	12,849	14,062	12,849
Storm water	-	-	3,565	2,868	3,565	2,868
Otter Creek golf course	-	-	2,497	2,270	2,497	2,270
Total expenses	<u>81,545</u>	<u>76,451</u>	<u>37,733</u>	<u>35,887</u>	<u>119,278</u>	<u>112,338</u>
Excess before transfers	<u>24,312</u>	<u>24,497</u>	<u>21,942</u>	<u>16,446</u>	<u>46,254</u>	<u>40,943</u>
Transfers	1,686	899	(1,686)	(899)	-	-
Changes in net position	<u>25,998</u>	<u>25,396</u>	<u>20,256</u>	<u>15,547</u>	<u>46,254</u>	<u>40,943</u>
Net position, beginning of year	<u>345,676</u>	<u>320,280</u>	<u>271,297</u>	<u>255,750</u>	<u>616,973</u>	<u>576,030</u>
Net position, ending	<u>\$ 371,674</u>	<u>\$ 345,676</u>	<u>\$ 291,553</u>	<u>\$ 271,297</u>	<u>\$ 663,227</u>	<u>\$ 616,973</u>

Governmental activities. Governmental activities increased the City's net position by \$25,997,707 thereby accounting for 56 percent of the total improvement in net position. Key elements of this increase are as follows:

- Property taxes increased by \$4,668,744 (8.1 percent) during the year, primarily due to growth in property valuation.
- Operating grants and contributions increased by \$872,841 (7.4 percent) for the year, due in part to higher road use tax revenue from the State of Iowa following the City's certified special census population increase.

The change in net position due to program activities is as follows:

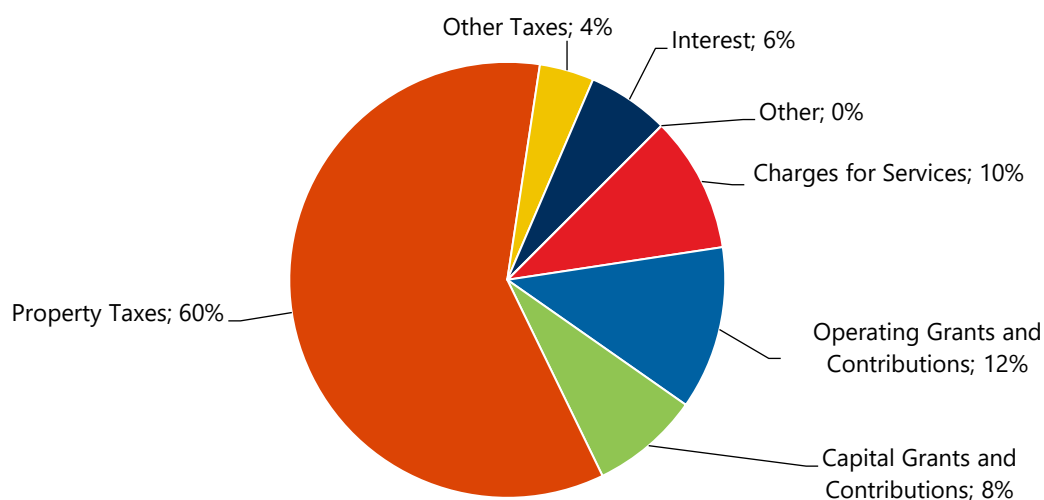
Expenses and Program Revenues: Governmental Activities



Expenses exceed revenues for all programs because most governmental activities are supported by general governmental revenues, such as property taxes, other taxes, and interest income.

Revenues for the governmental activities are derived as follows:

Revenues by Source: Governmental Activities



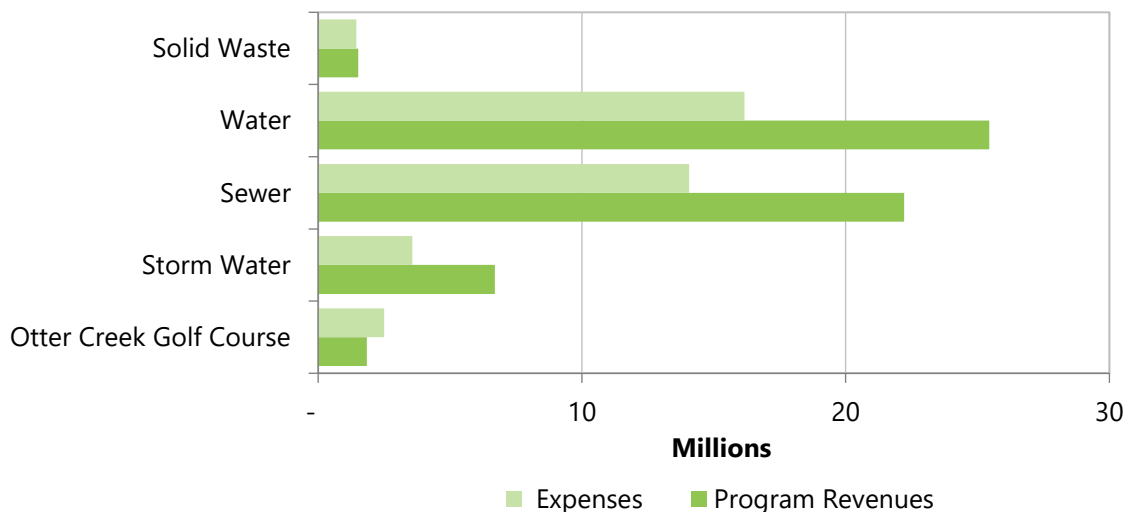
Business-type activities. Business-type activities increased the City's net position by \$20,256,073, accounting for 44 percent of the total improvement in the government's net position. Key elements of this increase are as follows:

- The water fund reported a significant increase in net position, with revenues exceeding expenses by \$8.7 million. Effective April 1, 2024, water usage rates increased 7 percent and water availability rates increased 4 percent.
- The sewer fund realized a substantial increase in net position, with revenues exceeding expenses by more than \$7.3 million. Although sewer usage and availability rates did not change, the fund's net position remained strong due to debt retirement.
- The storm water fund also recorded an increase in net position, as revenues exceeded expenses by \$3.7 million. Effective July 1, 2024, storm water rates increased by \$1.00 per equivalent residential unit (ERU), and the maximum ERU for commercial, industrial, and multi-family increased from 80 to 90.

The enterprise funds continue to experience annual customer growth, contributing to the notable increases in net position. In addition, capital grants and contributions increased by \$5.2 million, supporting the City's ongoing investment in capital assets.

The change in net position due to program activities is as follows:

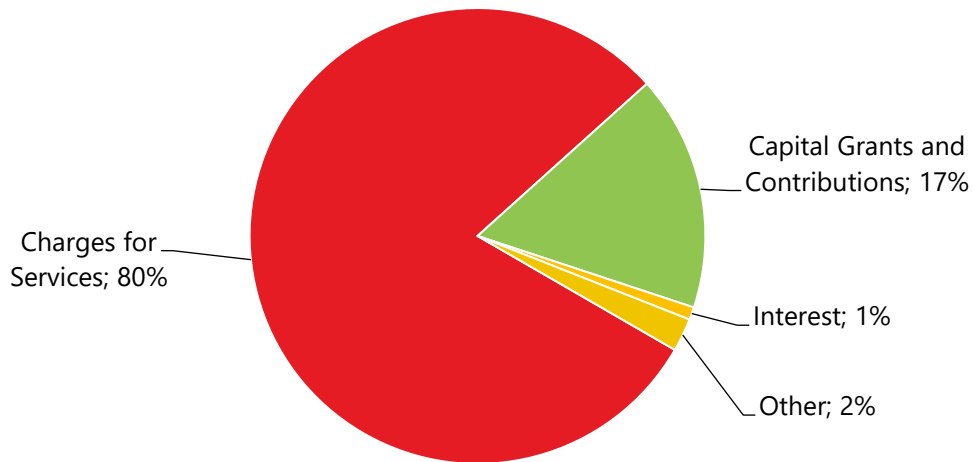
Expenses and Program Revenues: Business-Type Activities



Program revenues exceeded expenses for solid waste, water, sewer, and storm water, while expenses exceeded program revenues for Otter Creek Golf Course. This graph illustrates that the City's business-type activities are managed in a business-like manner and are intended to be self-sustaining through service charges.

Revenues for the business-type activities are derived as follows:

Revenues by Source: Business-Type Activities



Financial Analysis of the Governmental Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal and managerial requirements.

Governmental funds. The focus of the City's *governmental funds* is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for discretionary use as they represent the portion of fund balance which has not yet been limited to use for a particular purpose by either an external party, the City itself, or a group or individual that has been delegated authority to assign resources for use for particular purposes by the City Council.

As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$91,076,543, a decrease of \$670,981 compared to the prior year. Of this total amount, \$8,681 is *nonspendable*, representing inventory in a nonspendable form, and \$42,528,170 constitutes *unassigned* fund balance, which is available for spending at the government's discretion. The remaining \$48,539,692 is *restricted* to indicate that it is not available for spending because it can be used only for the specific purposes stipulated by external resource providers, by the constitution, or by enabling legislation.

The general fund is the chief operating fund of the City. At the end of the current fiscal year, the total fund balance was \$42,576,953. As a measure of the general fund's liquidity, it may be useful to compare total fund balance to total expenditures. Total fund balance represents 84.6 percent of total general fund expenditures.

The fund balance of the City's general fund increased by \$3,288,723 (8.4 percent) during the current fiscal year. The general fund experienced increases in property taxes, other taxes and assessments, licenses and

permits, charges for services, and miscellaneous revenues. The most significant changes are related to the following:

- Property tax valuations increased 13.4 percent, generating an additional \$3,591,430 in property tax revenue.
- Licenses and permits increased by \$720,222 due to an increase in the number of building permits issued.

In comparison to the 10.5 percent increase in revenues, general fund expenditures rose 9.7 percent. Most general fund spending goes toward salaries and benefits, and this year's increase was driven by merit adjustments and across-the-board cost-of-living increases.

The debt service fund ended the year with a total fund balance of \$2,111,707, all of which is restricted for debt payments. The net increase in fund balance for the year was nearly flat at \$1,363 (.06 percent). The City's debt service levy remained unchanged for fiscal year 2025.

The road use tax fund ended the year with a total fund balance of \$12,122,077, all of which is restricted for the construction, maintenance, and supervision of public streets. The fund balance increased by \$1,640,245, or 15.6 percent, during the year. Transfers from this fund to the capital projects fund decreased by nearly \$1.25 million in fiscal year 2025, while revenues increased 6.1 percent due to higher road use tax receipts.

The tax increment financing fund (TIF), a special revenue fund, ended the year with a total fund balance of \$1,884,281, all of which is restricted. The fund balance decreased by \$1,438,186 following transfers out of \$6,360,900 to the debt service fund. Property taxes collected in the designated urban renewal areas are typically transferred out to cover bonded debt, loans, advances, and development agreements used to finance infrastructure improvements in those areas.

The capital projects fund ended the year with a fund balance of \$27,151,006, all of which is restricted. The fund had a decrease in fund balance of \$5,203,469, which is attributable to the timing of capital project expenditures.

Proprietary funds. The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

- Total net position of the water fund at the end of current year was \$96,874,504 with \$62,291,271 net investment in capital assets, \$3,018,710 restricted for debt service, and \$31,564,523 in unrestricted net position. This represents an increase in net position of \$8,693,406.
- Total net position of the sewer fund at the end of the current year was \$141,212,898, with \$111,042,137 net investment in capital assets and \$30,170,761 in unrestricted net position. This represents an increase in net position of \$7,336,902.
- Total net position of the storm water fund at the end of the current year was \$45,820,462, with \$37,976,094 net investment in capital assets and \$7,844,368 in unrestricted net position. This represents an increase in net position of \$3,659,632.

Other factors concerning the finances of these funds have already been addressed in the discussion of the City's business-type activities.

General Fund Budgetary Highlights

The City adopts an annual appropriated budget for its general fund. Differences between the original budget and the final amended budget for the general fund can be summarized as follows:

- The original total revenue budget of \$50,241,188 increased by \$2,405,159 to \$52,646,347. The amendments primarily reflected higher hotel/motel tax collections and increased interest income.
- The original total expenditure budget of \$50,398,412 increased by \$1,323,268 to \$51,721,680. The amendments primarily reflect higher hotel/motel tax obligations and additional facility and equipment repair and maintenance costs.

Differences between the final amended budget and the actual results for the general fund can be summarized as follows:

- Actual revenues of \$54,016,361 exceeded the final amended budget of \$52,646,347 by \$1,370,014, primarily due to higher-than-anticipated revenues from building permits, plan review fees, interest income, and aquatic center admissions.
- Actual expenditures of \$47,578,157 were \$4,143,523 below the final amended budget of \$51,721,680, with the largest variances resulting from differences in public safety and general government staffing and the timing of major equipment purchases.

Capital Assets and Debt Administration

Capital assets. The City's investment in capital assets for its governmental and business-type activities totaled \$937,994,330 before accumulated depreciation in fiscal year 2025, compared to \$863,722,205 in fiscal year 2024. These amounts represent net increases, inclusive of additions and disposals, of \$74,272,125 and \$47,368,253, respectively. The value of capital assets, net of depreciation, as of June 30, 2025 and 2024, is presented below. Capital assets includes land, construction in progress, intangibles, other improvements, infrastructure, buildings, machinery and equipment, lease equipment, subscriptions, and furniture and fixtures. All required infrastructure has been recorded for both governmental and business-type activities.

Capital Assets (000's)

(net of depreciation)

	Governmental		Business-Type		Total	
	Activities		Activities			
	<u>2025</u>	<u>2024</u>	<u>2025</u>	<u>2024</u>	<u>2025</u>	<u>2024</u>
Land	\$ 11,144	\$ 11,027	\$ 2,210	\$ 2,196	\$ 13,354	\$ 13,223
Construction in progress	43,201	49,591	29,564	30,696	72,765	80,287
Intangibles	-	-	17,814	-	17,814	-
Other improvements	27,248	21,208	80	86	27,328	21,294
Infrastructure	251,119	228,449	223,489	207,299	474,608	435,748
Buildings	44,912	47,775	2,349	2,495	47,261	50,270
Machinery and equipment	7,365	3,946	1,325	1,321	8,690	5,267
Lease equipment	547	766	-	-	547	766
Subscriptions	31	13	-	-	31	13
Furniture and fixtures	-	-	12	-	12	-
Total capital assets	<u>\$ 385,567</u>	<u>\$ 362,775</u>	<u>\$ 276,843</u>	<u>\$ 244,093</u>	<u>\$ 662,410</u>	<u>\$ 606,868</u>

Major capital asset events during the current fiscal year included:

- Invested nearly \$4 million on the reconstruction of NE Delaware Avenue between NE 5th Street and NE 18th Street, converting it from a two-lane rural roadway to a four-lane divided urban street. The project included dedicated left-turn lanes, new traffic signals, fiber-optic interconnect, and utility improvements.
- Invested \$4.8 million in constructing the City's fourth fire station to support continued growth and service-level needs. The new station will be located near the intersection of NW Weigel Drive and NW 18th Street.
- Invested more than \$17.7 million in Central Iowa Water Works for the transfer of assets as a founding member.

Additional information can be found on the City's capital assets in Note 4 on pages 52-53 of this report.

Long-term debt. At the end of the current fiscal year, the City had total bonded debt and notes outstanding of \$128,160,455. Of this amount, \$97,645,000 comprises debt backed by the full faith and credit of the government. The remainder of the City's debt represents bonds secured solely by specified revenue sources (i.e., revenue bonds), subscriptions payable and leases payable.

Outstanding Debt (000's)

	Governmental Activities		Business-Type Activities		Total	
	<u>2025</u>	<u>2024</u>	<u>2025</u>	<u>2024</u>	<u>2025</u>	<u>2024</u>
General obligation bonds	\$ 90,739	\$ 93,840	\$ 10,361	\$ 8,787	\$ 101,100	\$ 102,627
Capital loan notes	6,964	8,930	16,835	13,417	23,799	22,347
Revenue bonds	-	-	14,491	15,847	14,491	15,847
Subscription agreements	28	10	-	-	28	10
Lease agreements	515	725	-	-	515	725
Total outstanding debt	<u>\$ 98,246</u>	<u>\$ 103,505</u>	<u>\$ 41,687</u>	<u>\$ 38,051</u>	<u>\$ 139,933</u>	<u>\$ 141,556</u>

The City's total net debt decreased by \$1,623,372 (1.1 percent) during the current fiscal year. The decrease of \$3,493,037 (3.1 percent) in the general obligation bonds and general capital loan notes is due to a reduction in borrowing for capital projects. The revenue bonds and revenue capital loan notes increased by \$2,061,757 (7.0 percent) due to the issuance of debt for construction of water system infrastructure. Lease agreements decreased by \$209,855 and subscription agreements increased by \$17,763.

Iowa statute limits the amount of general obligation debt a government may issue to five percent of its total assessed valuation of all taxable property in the City of Ankeny. The current debt limitation for the City is \$529,988,952. With outstanding general obligation debt of \$91,255,000 and capital loan notes of \$6,390,000, the City had utilized 18.4 percent of the debt limit as of June 30, 2025.

The City maintains an Aa1 rating for general obligation debt not subject to annual appropriation and general obligation debt subject to annual appropriation is an Aa2. These ratings were assigned by Moody's Investors Service.

Additional information on the City's long-term debt can be found in Note 7 on pages 55-59 of this report.

Economic Factors and Next Year's Budgets and Rates

- In calendar year 2024, the City issued 661 residential permits, reflecting an increase from 615 in 2023.
- Commercial construction decreased in calendar year 2024 with 18 permits compared to 26 in 2023.
- The City's taxable valuation has increased at an average of 8.3 percent per year over the last five years, including an increase of 13.4 percent for fiscal year 2025.

All of these factors were considered in preparing the City of Ankeny's fiscal year 2026 budget. Total revenues for fiscal year 2026 were budgeted at \$194,127,593, up from the original fiscal year 2025 budget of \$168,130,065, representing a 15.5 percent increase. This revenue growth is primarily attributable to a larger general obligation bond issuance and the issuance of water capital loan notes. In addition, the fiscal year 2026 budget included total expenditures of \$198,047,627, an increase of 7.7 percent over the original fiscal year 2025 budget of \$183,835,065. This increase is partly due to the addition of public safety personnel and the anticipated \$17.7 million payment to Central Iowa Water Works for the transfer of assets as a founding member.

The City's property tax rate for fiscal year 2026 remained at \$9.90 per \$1,000 of taxable property valuation. Ankeny's property tax rate is the lowest of any city with a population of 5,000 or more in the Des Moines metro.

Requests for Information

This financial report is designed to provide a general overview of the City of Ankeny's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the City of Ankeny, Finance Department, 410 West First Street, Ankeny, Iowa 50023. Additional information is also available on the City's website at www.ankenyiowa.gov.

City of Ankeny, Iowa
Statement of Net Position
June 30, 2025

	Primary Government		
	Governmental Activities	Business-Type Activities	Total
Assets			
Current assets:			
Cash and cash equivalents	\$ 59,009,876	\$ 69,380,874	\$ 128,390,750
Investments	47,090,211	-	47,090,211
Receivables:			
Interest	1,014,023	46,245	1,060,268
Taxes	66,036,920	-	66,036,920
Accounts	1,311,874	5,515,578	6,827,452
Special assessments	1,266,052	49,248	1,315,300
Intergovernmental	2,639,016	1,259,655	3,898,671
Leases	297,556	33,538	331,094
Prepaid expenses	126,553	-	126,553
Inventory	240,241	93,436	333,677
Internal balances	(576,413)	576,413	-
Total current assets	<u>178,455,909</u>	<u>76,954,987</u>	<u>255,410,896</u>
Noncurrent assets:			
Restricted cash and cash equivalents	-	3,452,876	3,452,876
Leases receivable	1,897,296	938,806	2,836,102
Capital assets:			
Land	11,144,042	2,210,344	13,354,386
Construction-in-progress	43,201,301	29,563,729	72,765,030
Intangibles	-	17,814,184	17,814,184
Depreciable assets, net of accumulated depreciation	331,221,690	227,254,789	558,476,479
Total capital assets	<u>385,567,033</u>	<u>276,843,046</u>	<u>662,410,079</u>
Total noncurrent assets	<u>387,464,329</u>	<u>281,234,728</u>	<u>668,699,057</u>
Total assets	<u>565,920,238</u>	<u>358,189,715</u>	<u>924,109,953</u>
Deferred Outflows of Resources			
Pension related deferred outflows	10,736,366	693,978	11,430,344
OPEB related deferred outflows	433,093	61,890	494,983
Total deferred outflows of resources	<u>11,169,459</u>	<u>755,868</u>	<u>11,925,327</u>
Liabilities			
Current liabilities:			
Accounts payable	4,453,223	20,872,236	25,325,459
Accrued wages	1,690,892	229,591	1,920,483
Compensated absences payable	2,463,182	445,986	2,909,168
Claims payable	369,000	-	369,000
Retainage payable	577,001	629,761	1,206,762
Customers deposits	-	434,165	434,165
Bonds and capital loan notes interest payable	327,081	103,541	430,622
Subscription interest payable	518	-	518
Lease interest payable	29,522	-	29,522
Bonds and capital loan notes payable, net of unamortized discount/premium	22,893,347	4,433,117	27,326,464
Subscription agreements	13,344	-	13,344
Lease agreements	254,786	-	254,786
Unearned revenue	50,560	-	50,560
OPEB liability	82,482	11,787	94,269
Total current liabilities	<u>33,204,938</u>	<u>27,160,184</u>	<u>60,365,122</u>
Noncurrent liabilities:			
Compensated absences payable	602,129	170,476	772,605
Bonds and capital loan notes payable, net of unamortized discount/premium	74,809,612	37,254,394	112,064,006
Subscription agreements	14,402	-	14,402
Lease agreements	260,051	-	260,051
Net pension liability	25,629,066	1,520,983	27,150,049
OPEB liability	1,777,117	253,953	2,031,070
Total noncurrent liabilities	<u>103,092,377</u>	<u>39,199,806</u>	<u>142,292,183</u>
Total liabilities	<u>136,297,315</u>	<u>66,359,990</u>	<u>202,657,305</u>
Deferred Inflows of Resources			
Leases related deferred inflows	2,211,498	877,441	3,088,939
Pension related deferred inflows	120,435	965	121,400
OPEB related deferred inflows	1,077,240	153,940	1,231,180
Succeeding year property tax	65,709,805	-	65,709,805
Total deferred inflows of resources	<u>69,118,978</u>	<u>1,032,346</u>	<u>70,151,324</u>
Net Position			
Net investment in capital assets	309,163,582	214,968,504	524,132,086
Restricted for:			
Debt service	4,525,597	3,018,710	7,544,307
Capital projects	3,370,103	-	3,370,103
Community and economic development	1,884,281	-	1,884,281
Culture and recreation	869,511	-	869,511
Public safety	1,552,306	-	1,552,306
Public works	12,199,870	-	12,199,870
Unrestricted	38,108,153	73,566,033	111,674,186
Total net position	<u>\$ 371,673,403</u>	<u>\$ 291,553,247</u>	<u>\$ 663,226,650</u>

The notes to the financial statements are an integral part of this statement.

City of Ankeny, Iowa
Statement of Activities
For the Year Ended June 30, 2025

					Net (Expense) Revenue and Changes in Net Position		
Programs/Functions	Expenses	Program Revenues			Primary Government		Total
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	
Primary government:							
Governmental activities:							
Public safety	\$ 28,476,442	\$ 5,676,439	\$ 950,841	\$ -	\$ (21,849,162)	\$ -	\$ (21,849,162)
Health and social services	442,713	8,756	-	-	(433,957)	-	(433,957)
Culture and recreation	9,777,923	3,484,552	199,168	-	(6,094,203)	-	(6,094,203)
Public works	30,575,288	749,991	11,011,748	8,769,000	(10,044,549)	-	(10,044,549)
Community and economic development	5,184,858	47,860	13,444	-	(5,123,554)	-	(5,123,554)
General government	4,894,890	556,274	547,298	-	(3,791,318)	-	(3,791,318)
Interest on long-term debt	2,192,990	-	-	-	(2,192,990)	-	(2,192,990)
Total governmental activities	<u>81,545,103</u>	<u>10,523,872</u>	<u>12,722,499</u>	<u>8,769,000</u>	<u>(49,529,732)</u>	<u>-</u>	<u>(49,529,731)</u>
Business-type activities:							
Solid waste	1,444,725	1,521,552	-	-	-	76,827	76,827
Water	16,163,708	22,058,331	-	3,385,560	-	9,280,183	9,280,183
Sewer	14,061,793	17,967,127	-	4,255,842	-	8,161,176	8,161,176
Storm water	3,565,388	4,354,265	-	2,345,005	-	3,133,882	3,133,882
Otter Creek golf course	2,497,287	1,846,628	-	-	-	(650,659)	(650,659)
Total business-type activities	<u>37,732,901</u>	<u>47,747,903</u>	<u>-</u>	<u>9,986,407</u>	<u>-</u>	<u>20,001,409</u>	<u>20,001,409</u>
Total primary government	<u>\$ 119,278,004</u>	<u>\$ 58,271,775</u>	<u>\$ 12,722,499</u>	<u>\$ 18,755,407</u>	<u>(49,529,732)</u>	<u>20,001,409</u>	<u>(29,528,323)</u>
General revenues:							
Taxes:							
Property taxes					62,147,694	-	62,147,694
Hotel/motel taxes					2,476,276	-	2,476,276
Cable franchise taxes					135,885	-	135,885
Mobile home taxes					27,066	-	27,066
Utility tax replacement					305,107	-	305,107
Utility franchise taxes					1,601,765	-	1,601,765
Interest					6,628,144	535,983	7,164,127
Gain on sale of capital assets					-	5,771	5,771
Other					519,106	1,399,306	1,918,412
Transfers					1,686,396	(1,686,396)	-
Total general revenues and transfers					<u>75,527,439</u>	<u>254,664</u>	<u>75,782,103</u>
Changes in net position					<u>25,997,707</u>	<u>20,256,073</u>	<u>46,253,780</u>
Net position, beginning of year					<u>345,675,696</u>	<u>271,297,174</u>	<u>616,972,870</u>
Net position, ending					<u>\$ 371,673,403</u>	<u>\$ 291,553,247</u>	<u>\$ 663,226,650</u>

The notes to the financial statements are an integral part of this statement.

**City of Ankeny, Iowa
Balance Sheet
Governmental Funds
June 30, 2025**

	General	Debt Service	Road Use Tax	Tax Increment Financing	Capital Projects	Nonmajor Governmental Funds	Total Governmental Funds
Assets							
Cash and cash equivalents	\$ 11,943,996	\$ 2,068,847	\$ 11,424,244	\$ 1,898,492	\$ 15,122,115	\$ 5,345,279	\$ 47,802,973
Investments	32,178,120	-	-	-	14,912,091	-	47,090,211
Receivables:							
Interest	764,159	-	-	4,000	244,836	343	1,013,338
Taxes	34,563,479	18,137,741	-	8,376,596	-	4,959,104	66,036,920
Accounts	1,147,606	1,263	22,712	-	9,147	5,578	1,186,306
Special assessments	1,380	-	-	-	-	1,264,672	1,266,052
Intergovernmental	790,204	-	1,081,812	-	709,914	3,426	2,585,356
Leases	2,157,952	-	-	36,900	-	-	2,194,852
Inventory	8,681	-	-	-	-	-	8,681
Total assets	<u>\$ 83,555,577</u>	<u>\$ 20,207,851</u>	<u>\$ 12,528,768</u>	<u>\$ 10,315,988</u>	<u>\$ 30,998,103</u>	<u>\$ 11,578,402</u>	<u>\$ 169,184,689</u>
Liabilities							
Accounts payable	\$ 1,347,002	\$ -	\$ 232,959	\$ -	\$ 2,726,940	\$ 603	\$ 4,307,504
Accrued wages	1,367,944	-	169,114	-	-	132,827	1,669,885
Retainage payable	-	-	-	-	577,001	-	577,001
Due to other funds	294,185	-	-	-	-	-	294,185
Advances from other funds	1,089,158	-	-	-	-	-	1,089,158
Unearned revenue	-	-	-	50,560	-	-	50,560
Total liabilities	<u>4,098,289</u>	<u>-</u>	<u>402,073</u>	<u>50,560</u>	<u>3,303,941</u>	<u>133,430</u>	<u>7,988,293</u>
Deferred Inflows of Resources							
Leases	2,175,086	-	-	36,412	-	-	2,211,498
Property taxes	34,485,492	18,096,144	-	8,344,735	-	4,949,661	65,876,032
Unavailable revenues							
Special assessments	1,380	-	-	-	-	1,264,672	1,266,052
Other long-term receivables	218,377	-	4,618	-	543,156	120	766,271
Total deferred inflows of resources	<u>36,880,335</u>	<u>18,096,144</u>	<u>4,618</u>	<u>8,381,147</u>	<u>543,156</u>	<u>6,214,453</u>	<u>70,119,853</u>
Fund Balances							
Nonspendable	8,681	-	-	-	-	-	8,681
Restricted	40,102	2,111,707	12,122,077	1,884,281	27,151,006	5,230,519	48,539,692
Unassigned	42,528,170	-	-	-	-	-	42,528,170
Total fund balances	<u>42,576,953</u>	<u>2,111,707</u>	<u>12,122,077</u>	<u>1,884,281</u>	<u>27,151,006</u>	<u>5,230,519</u>	<u>91,076,543</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 83,555,577</u>	<u>\$ 20,207,851</u>	<u>\$ 12,528,768</u>	<u>\$ 10,315,988</u>	<u>\$ 30,998,103</u>	<u>\$ 11,578,402</u>	<u>\$ 169,184,689</u>

The notes to the financial statements are an integral part of this statement.

City of Ankeny, Iowa
Reconciliation of the Balance Sheet to the
Statement of Net Position
June 30, 2025

Fund balances--total governmental funds \$ 91,076,543

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.

Governmental capital assets:

Land	\$ 11,144,042	
Construction-in-progress	43,201,301	
Depreciable capital assets	500,980,060	
Accumulated depreciation	<u>(169,758,370)</u>	385,567,033

The assets and liabilities of internal service funds are included in the governmental activities in the statement of net position. Internal service fund net position:

Current assets	\$ 12,149,539	
Deferred outflows	79,753	
Internal balances	1,241,783	
Current liabilities	(551,008)	
Noncurrent liabilities	(187,800)	
Deferred inflows	<u>(16,915)</u>	12,715,352

Internal service funds allocated to business-type activities (839,463)

Other long-term assets are not available to pay for current period expenditures and, therefore, are recognized as deferred inflows of resources in the governmental funds:

Various funds - property tax receivable	\$ 166,227	
Various funds - special assessment receivable	1,266,052	
Various funds - intergovernmental receivable	556,707	
Various funds - accounts receivable	<u>209,564</u>	2,198,550

Pension and OPEB related deferred outflows of resources and deferred inflows of resources are not due and payable in the current year and, therefore, are not reported in the governmental funds, as follows:

Deferred outflows of resources	\$ 11,089,706	
Deferred inflows of resources	<u>(1,180,760)</u>	9,908,945

Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds.

General obligation bonds and capital loan notes	\$ (88,193,333)	
Unamortized premium on general obligation bonds	(9,509,626)	
Subscription agreements liability	(27,746)	
Lease agreements liability	(514,837)	
OPEB liability	(1,830,575)	
Subscription and lease interest payable	(30,040)	
Bonds and capital loans interest payable	(327,081)	
Compensated absences	(3,051,234)	
Net pension liability	<u>(25,469,085)</u>	(128,953,557)

Net position of governmental activities \$ 371,673,403

The notes to the financial statements are an integral part of this statement.

City of Ankeny, Iowa
Statement of Revenues, Expenditures, and Changes in Fund Balances
Governmental Funds
For the Year Ended June 30, 2025

	General Fund	Debt Service	Road Use Tax	Tax Increment Financing	Capital Projects	Nonmajor Governmental Funds	Total Governmental Funds
Revenues							
Property taxes	\$ 33,091,542	\$ 17,033,634	\$ -	\$ 7,953,391	\$ -	\$ 4,008,893	\$ 62,087,460
Other taxes and assessments	4,600,689	100,637	-	-	-	1,090,172	5,791,498
Licenses and permits	2,707,943	-	-	-	-	-	2,707,943
Intergovernmental	1,694,076	238,074	10,275,238	12,137	913,032	135,630	13,268,187
Charges for services	6,408,560	-	-	-	-	22,255	6,430,815
Use of money and property	4,736,871	270,517	456,415	294,614	1,298,305	74,986	7,131,708
Miscellaneous	802,252	-	38,989	-	277,300	93,030	1,211,571
Total revenues	<u>54,041,933</u>	<u>17,642,862</u>	<u>10,770,642</u>	<u>8,260,142</u>	<u>2,488,637</u>	<u>5,424,966</u>	<u>98,629,182</u>
Expenditures							
Current operating:							
Public safety	30,509,062	-	-	-	-	3,149,701	33,658,763
Health and social services	427,958	-	-	-	-	-	427,958
Culture and recreation	9,335,785	-	-	-	-	58,564	9,394,349
Public works	3,640,647	-	8,850,693	-	-	-	12,491,340
Community and economic development	1,749,058	-	-	3,337,428	-	-	5,086,486
General government	4,644,273	-	-	-	-	-	4,644,273
Debt service:							
Principal	-	20,090,000	-	-	-	-	20,090,000
Interest and other charges	-	4,087,499	-	-	-	-	4,087,499
Bond issuance costs	-	-	-	-	133,436	-	133,436
Capital projects	-	-	-	-	28,072,925	-	28,072,925
Total expenditures	<u>50,306,783</u>	<u>24,177,499</u>	<u>8,850,693</u>	<u>3,337,428</u>	<u>28,206,361</u>	<u>3,208,265</u>	<u>118,087,029</u>
Excess (deficiency) of revenues over (under) expenditures	<u>3,735,150</u>	<u>(6,534,637)</u>	<u>1,919,949</u>	<u>4,922,714</u>	<u>(25,717,724)</u>	<u>2,216,701</u>	<u>(19,457,847)</u>
Other financing sources (uses)							
Issuance of long-term debt	-	-	-	-	15,915,000	-	15,915,000
Premium on long-term debt	-	-	-	-	1,122,892	-	1,122,892
Subscription financing	31,041	-	-	-	-	-	31,041
Lease financing	31,537	-	-	-	-	-	31,537
Transfers in	1,971,628	6,536,000	8,046	-	3,851,363	-	12,367,037
Transfers out	(2,480,633)	-	(287,750)	(6,360,900)	(375,000)	(1,176,358)	(10,680,641)
Total other financing sources (uses)	<u>(446,427)</u>	<u>6,536,000</u>	<u>(279,704)</u>	<u>(6,360,900)</u>	<u>20,514,255</u>	<u>(1,176,358)</u>	<u>18,786,866</u>
Net change in fund balances	3,288,723	1,363	1,640,245	(1,438,186)	(5,203,469)	1,040,343	(670,981)
Fund balances, beginning	<u>39,288,229</u>	<u>2,110,344</u>	<u>10,481,832</u>	<u>3,322,467</u>	<u>32,354,475</u>	<u>4,190,176</u>	<u>91,747,524</u>
Fund balances, ending	<u>\$ 42,576,953</u>	<u>\$ 2,111,707</u>	<u>\$ 12,122,077</u>	<u>\$ 1,884,281</u>	<u>\$ 27,151,006</u>	<u>\$ 5,230,519</u>	<u>\$ 91,076,543</u>

The notes to the financial statements are an integral part of this statement.

City of Ankeny, Iowa
Reconciliation of the Statement of Revenues,
Expenditures, and Changes in Fund Balances
to the Statement of Activities
For the Year Ended June 30, 2025

Net change in fund balances--total governmental funds		\$ (670,981)
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets. This is the amount by which capital outlays exceeded depreciation in the current period:		
Capital outlay	\$ 28,489,464	
Depreciation expense	<u>(13,593,097)</u>	14,896,367
Governmental funds do not report capital assets and therefore do not report gains or losses on the disposal of those assets.		(95,652)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		(1,091,942)
Bond proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.		
Bond proceeds from issuances	\$ (15,915,000)	
Principal debt payments	20,090,000	
Premium on long-term debt	<u>(1,122,892)</u>	3,052,108
The current year employer share of IPERS and MFPSI contributions are reported as expenditures in the governmental funds, but are reported as a deferred outflow of resources in the Statement of Net Position.		4,407,475
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. The following expenses did not require current financial resources:		
OPEB expenses	\$ (106,580)	
Compensated absences	(708,820)	
Subscription and leases	247,279	
Pension expense	(4,724,057)	
Amortization of bond discounts and premiums	2,014,955	
Adjustment to bond interest payable	<u>12,990</u>	(3,264,233)
Governmental funds do not report capital assets and therefore do not report the contribution of capital assets.		7,893,182
Internal service funds are used by management to charge costs of certain activities, such as vehicle and property maintenance, to individual funds. The net revenue (expense) of the internal service funds is reported with the governmental activities.		917,829
Change in internal service fund allocation to business-type activities.		<u>(46,446)</u>
Change in net position of governmental activities		<u><u>\$ 25,997,707</u></u>

The notes to the financial statements are an integral part of this statement.

City of Ankeny, Iowa
Statement of Net Position
Proprietary Funds
June 30, 2025

					Governmental	
	Water	Sewer	Storm Water	Nonmajor Enterprise Funds	Totals	Activities- Internal Service Funds
Assets						
Current assets:						
Cash and cash equivalents	\$ 29,062,667	\$ 28,712,152	\$ 8,033,065	\$ 3,572,990	\$ 69,380,874	\$ 11,206,903
Receivables:						
Interest	14,103	32,142	-	-	46,245	685
Accounts	2,599,383	2,159,090	533,272	223,833	5,515,578	125,568
Special assessments	24,881	23,344	608	415	49,248	-
Intergovernmental	1,259,578	59	11	7	1,259,655	53,660
Leases	33,538	-	-	-	33,538	-
Prepaid expenses	-	-	-	-	-	126,553
Inventory	3,967	-	-	89,469	93,436	231,560
Due from other funds	-	-	-	-	-	404,610
Total current assets	<u>32,998,117</u>	<u>30,926,787</u>	<u>8,566,956</u>	<u>3,886,714</u>	<u>76,378,574</u>	<u>12,149,539</u>
Noncurrent assets:						
Restricted cash and cash equivalents	3,452,876	-	-	-	3,452,876	-
Leases receivable	938,806	-	-	-	938,806	-
Advances to other funds	-	-	-	-	-	1,241,783
Capital assets:						
Land	634,894	563,233	26,275	985,942	2,210,344	-
Construction-in-progress	24,524,123	3,830,680	1,208,926	-	29,563,729	-
Intangible	17,814,184	-	-	-	17,814,184	-
Depreciable assets, net of accumulated depreciation	<u>70,770,020</u>	<u>107,169,952</u>	<u>46,641,757</u>	<u>2,673,060</u>	<u>227,254,789</u>	<u>166,422</u>
Total capital assets	<u>113,743,221</u>	<u>111,563,865</u>	<u>47,876,958</u>	<u>3,659,002</u>	<u>276,843,046</u>	<u>166,422</u>
Total noncurrent assets	<u>118,134,903</u>	<u>111,563,865</u>	<u>47,876,958</u>	<u>3,659,002</u>	<u>281,234,728</u>	<u>1,408,205</u>
Total assets	<u>151,133,020</u>	<u>142,490,652</u>	<u>56,443,914</u>	<u>7,545,716</u>	<u>357,613,302</u>	<u>13,557,744</u>
Deferred Outflows of Resources						
Pension related deferred outflows	241,372	207,757	101,624	143,225	693,978	72,994
OPEB related deferred outflows	22,509	20,022	8,111	11,248	61,890	6,759
Total deferred outflows of resources	<u>263,881</u>	<u>227,779</u>	<u>109,735</u>	<u>154,473</u>	<u>755,868</u>	<u>79,753</u>
Liabilities						
Current liabilities:						
Accounts payable	19,899,879	300,183	453,536	218,638	20,872,236	145,719
Accrued wages	74,116	52,671	31,878	70,926	229,591	21,007
Compensated absences payable	190,411	122,235	57,337	76,003	445,986	13,995
Claims payable	-	-	-	-	-	369,000
Retainage payable	531,104	34,468	64,189	-	629,761	-
Customer deposits	434,165	-	-	-	434,165	-
Bonds and capital loan note interest payable	71,865	1,021	30,655	-	103,541	-
Due to other funds	-	-	61,881	48,544	110,425	-
Bonds and capital loan notes payable, net of unamortized discount or premium	2,430,720	82,452	1,919,945	-	4,433,117	-
OPEB liability	4,287	3,813	1,545	2,142	11,787	1,287
Total current liabilities	<u>23,636,547</u>	<u>596,843</u>	<u>2,620,966</u>	<u>416,253</u>	<u>27,270,609</u>	<u>551,008</u>
Noncurrent liabilities:						
Compensated absences payable	80,389	48,752	8,425	32,910	170,476	82
Advances from other funds	-	-	95,753	56,872	152,625	-
Bonds and capital loan notes payable, net of unamortized discount or premium	29,250,324	272,356	7,731,714	-	37,254,394	-
Net pension liability	529,011	455,338	222,729	313,905	1,520,983	159,981
OPEB liability	92,362	82,155	33,283	46,153	253,953	27,737
Total noncurrent liabilities	<u>29,952,086</u>	<u>858,601</u>	<u>8,091,904</u>	<u>449,840</u>	<u>39,352,431</u>	<u>187,800</u>
Total liabilities	<u>53,588,633</u>	<u>1,455,444</u>	<u>10,712,870</u>	<u>866,093</u>	<u>66,623,040</u>	<u>738,808</u>
Deferred Inflows of Resources						
Lease related deferred inflows	877,441	-	-	-	877,441	-
Pension related deferred inflows	336	289	141	199	965	102
OPEB related deferred inflows	55,987	49,800	20,176	27,977	153,940	16,813
Total deferred inflows of resources	<u>933,764</u>	<u>50,089</u>	<u>20,317</u>	<u>28,176</u>	<u>1,032,346</u>	<u>16,915</u>
Net Position						
Net investment in capital assets	62,291,271	111,042,137	37,976,094	3,659,002	214,968,504	166,422
Restricted for:						
Debt service	3,018,710	-	-	-	3,018,710	-
Unrestricted	<u>31,564,523</u>	<u>30,170,761</u>	<u>7,844,368</u>	<u>3,146,918</u>	<u>72,726,570</u>	<u>12,715,352</u>
Total net position	<u>\$ 96,874,504</u>	<u>\$ 141,212,898</u>	<u>\$ 45,820,462</u>	<u>\$ 6,805,920</u>	<u>\$ 290,713,784</u>	<u>\$ 12,881,774</u>
Adjustment to reflect the consolidation of internal service fund activities related to the enterprise funds.					<u>839,463</u>	
Net position of business-type activities					<u>\$ 291,553,247</u>	

The notes to the financial statements are an integral part of this statement.

City of Ankeny, Iowa
Statement of Revenues, Expenses, and Changes in Net Position
Proprietary Funds
For the Year Ended June 30, 2025

					Governmental Activities- Internal Service Funds	
	Water	Sewer	Storm Water	Nonmajor Enterprise Funds	Totals	
Operating revenues:						
Charges for services	\$ 22,058,331	\$ 17,967,127	\$ 4,354,265	\$ 3,368,180	\$ 47,747,903	\$ 8,604,876
Other	353,601	-	87,886	957,819	1,399,306	777,928
Total operating revenues	22,411,932	17,967,127	4,442,151	4,325,999	49,147,209	9,382,804
Operating expenses:						
Personal services	1,909,224	1,648,105	819,072	1,256,121	5,632,522	1,376,132
Contractual services	2,573,934	8,861,815	554,474	1,931,797	13,922,020	6,759,355
Operating supplies	9,194,336	328,195	765,650	500,120	10,788,301	758,968
Depreciation	1,816,127	3,226,019	1,265,724	260,127	6,567,997	70,228
Total operating expenses	15,493,621	14,064,134	3,404,920	3,948,165	36,910,840	8,964,683
Operating income	6,918,311	3,902,993	1,037,231	377,834	12,236,369	418,121
Nonoperating revenues (expenses):						
Interest earnings	135,166	97,387	162,649	140,781	535,983	499,708
Interest expense	(692,884)	(8,379)	(163,586)	(3,658)	(868,507)	-
Gain on disposal of assets	5,771	-	-	-	5,771	-
Total nonoperating revenues (expenses)	(551,947)	89,008	(937)	137,123	(326,753)	499,708
Net income before contributions and transfers	6,366,364	3,992,001	1,036,294	514,957	11,909,616	917,829
Capital grants and contributions	3,385,560	4,255,842	2,345,005	-	9,986,407	-
Transfers in	376,011	726	1,118,333	4,730	1,499,800	-
Transfers out	(1,434,529)	(911,667)	(840,000)	-	(3,186,196)	-
Change in net position	8,693,406	7,336,902	3,659,632	519,687	20,209,627	917,829
Total net position, beginning	88,181,098	133,875,996	42,160,830	6,286,233	270,504,157	11,963,945
Total net position, ending	\$ 96,874,504	\$ 141,212,898	\$ 45,820,462	\$ 6,805,920	\$ 290,713,784	\$ 12,881,774
Adjustment to reflect the consolidation of internal service fund activities related to the enterprise funds.					46,446	
Change in net position of business-type activities					\$ 20,256,073	

The notes to the financial statements are an integral part of this statement.

**City of Ankeny, Iowa
Statement of Cash Flows
Proprietary Funds
For the Year Ended June 30, 2025**

	Nonmajor					Governmental Activities- Internal Service Funds
	Water	Sewer	Storm Water	Enterprise Funds	Totals	
Cash flows from operating activities						
Receipts from customers	\$ 22,366,638	\$ 17,886,587	\$ 4,365,082	\$ 4,318,571	\$ 48,936,878	\$ 9,246,238
Payments to suppliers	(12,083,065)	(9,771,555)	(1,203,606)	(2,442,268)	(25,500,494)	(8,392,093)
Payments to employees	(1,859,769)	(1,656,154)	(800,836)	(1,254,720)	(5,571,479)	(574,462)
Net cash provided by operating activities	<u>8,423,804</u>	<u>6,458,878</u>	<u>2,360,640</u>	<u>621,583</u>	<u>17,864,905</u>	<u>279,683</u>
Cash flows from noncapital financing activities						
Payments received on interfund accounts	-	-	-	-	-	260,207
Payments made on interfund accounts	-	-	(65,438)	(59,128)	(124,566)	-
Loans issued to other funds	-	-	-	-	-	(1,527,717)
Transfers from other funds	376,011	726	1,118,333	4,730	1,499,800	-
Transfers to other funds	(1,434,529)	(911,667)	(350,000)	-	(2,696,196)	-
Net cash provided (used) by noncapital financing activities	<u>(1,058,518)</u>	<u>(910,941)</u>	<u>702,895</u>	<u>(54,398)</u>	<u>(1,320,962)</u>	<u>(1,267,510)</u>
Cash flows from capital and related financing activities						
Proceeds from issuance of general obligation bonds	-	-	2,820,167	-	2,820,167	-
Proceeds from issuance of capital loan notes	4,082,370	-	-	-	4,082,370	-
Purchase of capital assets	(6,870,370)	(3,300,372)	(1,236,290)	(88,501)	(11,495,533)	(106,027)
Principal paid on long-term debt	(2,307,000)	(70,000)	(1,395,000)	-	(3,772,000)	-
Interest paid on long-term debt	(784,533)	(17,750)	(335,555)	-	(1,137,838)	-
Net cash provided (used) by capital and related financing activities	<u>(5,879,533)</u>	<u>(3,388,122)</u>	<u>(146,678)</u>	<u>(88,501)</u>	<u>(9,502,834)</u>	<u>(106,027)</u>
Cash flows from investing activities						
Interest received	105,224	108,922	162,649	140,782	517,577	499,893
Net cash provided by investing activities	<u>105,224</u>	<u>108,922</u>	<u>162,649</u>	<u>140,782</u>	<u>517,577</u>	<u>499,893</u>
Net increase (decrease) in cash and cash equivalents	1,590,977	2,268,737	3,079,506	619,466	7,558,686	(593,961)
Balances, beginning of year	30,924,566	26,443,415	4,953,558	2,953,524	65,275,063	11,800,864
Balances, end of year	<u>\$ 32,515,543</u>	<u>\$ 28,712,152</u>	<u>\$ 8,033,065</u>	<u>\$ 3,572,990</u>	<u>\$ 72,833,750</u>	<u>\$ 11,206,903</u>
Reconciliation of operating income to net cash provided by operating activities						
Operating income	\$ 6,918,311	\$ 3,902,993	\$ 1,037,231	\$ 377,834	\$ 12,236,369	\$ 418,121
Adjustments to reconcile operating income to net cash provided by operating activities:						
Depreciation	1,816,127	3,226,019	1,265,724	260,127	6,567,997	70,228
Changes in assets and liabilities:						
Receivables, net	(51,065)	(80,540)	(77,069)	(7,428)	(216,102)	(136,567)
Prepaid expenses	-	-	-	-	-	3,779
Inventory	15,767	-	-	(5,534)	10,233	12,727
Accounts and other payables	(275,336)	(589,594)	134,754	(3,416)	(733,592)	(51,861)
Claims payable	-	-	-	-	-	(36,744)
Net cash provided by operating activities	<u>\$ 8,423,804</u>	<u>\$ 6,458,878</u>	<u>\$ 2,360,640</u>	<u>\$ 621,583</u>	<u>\$ 17,864,905</u>	<u>\$ 279,683</u>
Reconciliation of cash and cash equivalents at year end to specific assets included in the Statement of Net Position:						
Current assets:						
Cash and cash equivalents	\$ 29,062,667	\$ 28,712,152	\$ 8,033,065	\$ 3,572,990	\$ 69,380,874	\$ 11,206,903
Restricted assets:						
Cash and cash equivalents:						
Customer deposits	434,166	-	-	-	434,166	-
Revenue debt retirement	3,018,710	-	-	-	3,018,710	-
Cash and cash equivalents end of year	<u>\$ 32,515,543</u>	<u>\$ 28,712,152</u>	<u>\$ 8,033,065</u>	<u>\$ 3,572,990</u>	<u>\$ 72,833,750</u>	<u>\$ 11,206,903</u>
Noncash capital and related financing activities:						
Contribution of capital assets	<u>\$ 3,385,560</u>	<u>\$ 4,255,842</u>	<u>\$ 2,345,005</u>	<u>\$ -</u>	<u>\$ 9,986,407</u>	<u>\$ -</u>

The notes to the financial statements are an integral part of this statement.

Notes to the Financial Statements

City of Ankeny, Iowa

June 30, 2025

Note 1 - Summary of Significant Accounting Policies

The following is a summary of significant accounting policies employed in the preparation of these financial statements.

Reporting Entity

The City of Ankeny (the "City") is a political subdivision of the State of Iowa located in Polk County. It was first incorporated in 1903 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council-Manager form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services to citizens, including public safety, public works, health and social services, culture and recreation, community and economic development and general government services. It also operates the Otter Creek Golf Course and provides water, sewer, solid waste and storm water utilities.

The financial statements of the City have been prepared in conformity with U.S. generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board.

In accordance with the Codification of Governmental Accounting and Financial Reporting Standards, the City has considered all potential organizations for which the nature and significance of their relationships with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the City.

The blended component units discussed below are included in the City's reporting entity because of the nature and significance of their relationship with the City and the ongoing financial support. They are, in substance, part of the primary government's operations, even though they are legally separate entities. They provide services entirely to financially benefit the primary government; services are not provided directly to citizens or other parties outside of the City. Their operating budgets are subject to approval by the City Council. The component units are blended component units and are presented as funds of the City.

The Ankeny Sports Complex Foundation was created for the purpose of raising funds to assist in the construction of the Prairie Ridge Youth Sports Complex, which is a facility operated and maintained by the City. All board members are appointed by the Mayor. The Ankeny Sports Complex Foundation is a blended component unit because it exclusively provides services to the City and benefits the City directly by collecting restricted donations used to purchase capital assets for the City, thereby representing a financial benefit to the City. The Ankeny Sports Complex Foundation is organized under IRS section 501(c)(3), a nonprofit organization, and is presented as a special revenue fund with a June 30 year-end.

The Friends of the Ankeny Library was established to raise funds for the Ankeny Kirkendall Public Library, a facility operated and maintained by the City. The Friends organization is considered a blended component unit because it provides services exclusively to the City and directly benefits the City by collecting restricted donations used to support operational programs and purchase capital assets, thereby providing a financial benefit to the City. The Friends of the Ankeny Library is organized as a nonprofit under IRS section 501(c)(3) and is presented as a special revenue fund with a June 30 year-end.

Separate financial statements for the component units can be obtained from the City of Ankeny, Finance Department, 410 West First Street, Ankeny, Iowa 50023.

Measurement Focus, Basis of Accounting and Financial Statement Presentation

The accounts of the City are organized and operated on the basis of funds. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance-related legal and contractual provisions. The minimum number of funds is maintained consistent with legal and managerial requirements.

The City has the following fund types:

Governmental funds are used to account for the City's general government activities. Governmental fund types use the flow of current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they are "measurable and available"). "Measurable" means that the amount of the transaction can be determined and "available" means collected within the current period or expected to be collected soon enough thereafter to pay liabilities of the current period. The City considers all revenues available if they are collected within 60 days after year-end.

Property taxes, service charges, special assessments, intergovernmental revenue, and interest revenue are susceptible to accrual. Licenses and permits, fines and forfeitures, and other miscellaneous receipts become measurable and available when cash is received by the City and are recognized as revenue at that time. Proceeds of general long-term debt are reported as other financing sources.

Intergovernmental revenues are recognized at the time of receipt or earlier if the susceptible to accrual criteria are met. Expenditure driven grants, however, are recognized as revenue when the qualifying expenditures have been incurred, all other grant requirements have been met and the amounts are available.

Expenditures are recorded when the related fund liability is incurred, except for certain long-term obligations, including debt service principal and interest, compensated absences and claims and judgments. Expenditures related to such liabilities are only recognized under modified accrual accounting when they mature (when due).

When an expenditure is incurred in governmental funds which can be paid using either restricted or unrestricted resources, the City's policy is generally to first apply the expenditure toward restricted fund balance and then to less-restrictive classifications—committed, assigned and then unassigned fund balances.

Governmental funds include the following fund types:

The *General Fund* is the City's primary operating fund. It accounts for all financial resources of the City, except those accounted for in another fund.

The *Special Revenue Funds* account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects.

The *Debt Service Fund* accounts for the servicing of general long-term debt not being financed by proprietary funds.

The *Capital Projects Fund* accounts for and reports financial resources that are restricted, committed, or assigned to expenditures for capital outlay including the acquisition or construction of capital facilities and other capital assets.

Proprietary funds are accounted for using the flow of economic resources measurement focus and the full accrual basis of accounting. Under this method, revenues are recognized when earned and expenses are recognized at the time the liabilities are incurred. Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues from the City's proprietary funds are charges to customers for sales, rentals, and services. Operating revenues received on an irregular basis are hook-up fees. Operating expenses for the proprietary funds include cost of personal services, contractual services, operating supplies, self-insurance claims and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Proprietary funds include the following fund types:

The *Enterprise Funds* are used to account for those operations that are financed and operated in a manner similar to private business or where the City Council has decided that the determination of revenues earned, costs incurred and/or net income is necessary for management accountability.

The *Internal Service Funds* account for operations that provide services to other departments or agencies of the City, or to other governments, on a cost-reimbursement basis.

The City maintains its financial records on the cash basis. The financial statements of the City are prepared by making memorandum adjusting entries to the cash basis financial statements.

The financial statements presented by the City are organized in the following manner:

The basic financial statements include the government-wide financial statements (based on the City as a whole) and the fund financial statements. The government-wide statements present consolidated information from both the governmental and business-type activities using the economic resources measurement focus and the accrual basis of accounting. The government-wide statements are the Statement of Net Position and the Statement of Activities.

The Statement of Net Position presents the City's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Net position is reported in the following categories:

Net investment in capital assets consists of capital assets, net of accumulated depreciation/amortization and reduced by outstanding balances for bonds, notes and other debt attributable to the acquisition, construction or improvement of those assets.

Restricted net position results when constraints placed on net position use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net position consists of net position not meeting the definition of the preceding categories. Unrestricted net position is often subject to constraints imposed by management which can be removed or modified.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

The Statement of Activities presents, for each City activity, the extent to which direct expenses are being supported by program revenues or by general revenues. Direct expenses are those that are clearly identifiable with the specific activity (including depreciation). Program revenues are charges, grants, contributions, or other revenues that are either restricted for use or are directly associated with the particular activity. General revenues include interest, taxes, and other revenues used to support City operations that are not directly associated with a particular activity.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. When one City activity charges another City activity for a direct expense, the direct expense of the activity is not eliminated from that activity's expenses; however, the corresponding revenue and expense of the activity receiving the reimbursement is eliminated. The City does not employ an indirect cost allocation system.

Governmental activities in the government-wide statements include the operations from the governmental funds: general fund, special revenue funds, debt service fund and capital projects fund adjusted from the modified accrual to the full accrual basis of accounting. Governmental activities also include the activities from the internal service funds, because their operations are governmental in nature. Business-type activities in the government-wide statements are comprised of the enterprise funds.

The fund financial statements present the City's activities at the fund level rather than on a city-wide basis. The fund financial statements report the governmental funds using the modified accrual basis of accounting and the proprietary funds using the full accrual basis of accounting. The fund financial statements for both the governmental and the proprietary funds report the major funds individually and the nonmajor funds combined.

GASB Statement No. 34 sets forth the minimum criteria for the determination of major funds. If a fund's assets and deferred outflows, liabilities and deferred inflows, revenues or expenditures/expenses are at least ten percent of those of its fund type and at least five percent of those of both governmental funds and enterprise funds, then it must be a major fund.

The City has the following major governmental funds:

The *General Fund* is the City's primary operating fund. It accounts for all financial resources of the City, except those required to be accounted for in another fund.

The *Debt Service Fund* accounts for and reports financial resources that are restricted, committed, or assigned to expenditure for principal and interest.

The *Road Use Tax Fund* accounts for state revenues allocated to the City for maintenance and improvement of City streets.

The *Tax Increment Financing Fund*, a special revenue fund, accounts for taxes collected on the incremental increase in the value of property located within the tax increment financing districts and to be used for activities within those districts.

The *Capital Projects Fund* accounts for the acquisition of capital assets or construction of major capital projects not being financed by proprietary funds.

The City has the following major enterprise funds:

The *Water Fund* accounts for the operation and maintenance of the municipal water infrastructure including towers, pumps, wells and pipes, and accounts for the provision of water to the City.

The *Sewer Fund* accounts for the operations and maintenance of the sanitary sewer collection system and its related sewer infrastructure.

The *Storm Water Fund* accounts for the City's storm water utility including activities related to public education, street cleaning, drainage improvements, and regulatory compliance.

The nonmajor funds are shown combined in the fund financial statements but are presented individually in the supplementary information following the notes to the financial statements.

The internal service funds are shown combined at the far right of the proprietary fund financial statements. The individual internal service funds are presented in the supplementary information. The City has the following internal service funds:

The *Central Garage Fund* accounts for the operations of a central vehicle maintenance garage. All costs incurred for vehicle maintenance operations are charged to departments on a cost reimbursement basis.

The *Risk Management Fund* accounts for the purchase of insurance and related activities. All costs incurred for such activities are charged to funds based upon property value and employee wages and are allocated on a cost reimbursement basis.

The *Equipment Reserve Fund* accounts for a revolving loan fund that provides low interest loans to departments to purchase equipment. The loans are designed on a cost reimbursement basis.

The *Sustainability Revolving Loan Fund* accounts for a revolving loan fund that provides no-interest loans to other departments for energy efficiency projects such as energy-efficient building retrofits and commissioning; the incremental costs of purchasing fuel-efficient hybrid vehicles instead of conventional vehicles; or other modest energy-efficiency improvement projects.

The *Economic Development Revolving Fund* accounts for a revolving loan fund that provides financial assistance to local businesses.

The *Health Insurance Fund* accounts for insurance claims against the City and the administration of the self-insured plan. All paid claims and administration costs are charged to departments as premiums based on

employee coverage. Premiums are designed on a cost reimbursement basis.

The modified accrual basis of accounting as employed by the governmental funds and the full accrual basis of accounting as employed by the proprietary funds have numerous timing and treatment differences. Differences that include the recording of long-term liabilities, the recording of capital asset purchases and disposals and the timing of recognized revenues. Reconciliations are provided for governmental funds to reconcile fund balance to net position and to reconcile the changes in fund balance to the changes in net position.

Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance

The following accounting policies are followed in preparing the financial statements:

Cash, Cash Equivalents and Pooled Investments

The City pools cash from all funds except for cash and investments held with fiscal agents in order to maximize interest returns. Accounting records are maintained to show the portion of the pooled account attributable to each participating fund. Fund cash deficits are treated as interfund loans.

The City considers petty cash, bank deposits, certificates of deposit and investments in open-end mutual funds to be cash or cash equivalents. Short-term investments with original maturities of three months or less are also considered cash equivalents.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by City Council; Iowa Public Agency Investment Trust (IPAIT); prime eligible bankers acceptances; certain highly rated commercial paper or other short-term corporate debt; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

Investments for the City are reported at their fair value based on market prices as of June 30.

Investment income includes interest income and the net increase (decrease) in the fair value of investments that includes realized and unrealized gains and losses on investments.

Property Tax Receivable, Including Tax Increment Financing

Property tax, including tax increment financing, in governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date the tax asking is certified by the City to the County Board of Supervisors. Current year property tax receivable represent taxes collected by the County but not remitted to the City at June 30, 2025 and unpaid taxes. The succeeding year property tax receivable represent taxes certified by the City to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the City is required to certify its budget to the County Auditor by April 30 of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable have been recorded, the related revenue is reported as a deferred inflow of resources in both the government-wide and fund financial statements and will not

be recognized as revenue until the year for which it is levied.

Property tax revenues recognized in these funds become due and collectible in September and March of the current fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2023 assessed property valuations; is for the tax accrual period July 1, 2024 through June 30, 2025 and reflects tax asking contained in the budget certified to the County Board of Supervisors in April 2024.

Inventory and Prepaid Items

Inventories are valued at cost using the first-in/first-out method and consist of expendable supplies. The cost of such inventories is recorded as expenditures/expenses when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. The cost of prepaid items is recorded as expenses when consumed rather than when purchased.

Interfund Balances

Transactions between funds that are representative of long-term lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "advances to/from other funds" to indicate the non-current nature of the interfund loans. All other outstanding balances between funds are expected to be repaid within one year and reported as "due to/from other funds."

Interfund balances are eliminated at the government-wide level. Those that are between governmental and business-type activities are shown as internal balances and eliminated from the totals column. Those that are between funds that are within the same activity are eliminated altogether.

Restricted Assets

Certain proceeds of the City's water and sewer fund revenue bonds, as well as certain resources set aside for their repayment, are classified as restricted net position on the statement of net position. These assets are restricted due to revenue bond covenants requiring that monies be set aside and used solely for the protection and repayment of the revenue bond holders.

The City also has restricted assets relating to customer deposits.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first and then unrestricted resources as they are needed.

Capital Assets

Capital assets used in governmental and business-type activities of the City are recorded at historical cost (except for lease assets, the measurement of which is discussed under "leases" below) or estimated historical cost if purchased or constructed. Donated capital assets, donated works of art and similar items, and capital assets received in a service concession arrangement are recorded at acquisition value. Acquisition value is the price that would have been paid to acquire a capital asset with equivalent service potential. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset lives are not capitalized.

All assets capitalized by the City must have a useful life of two years or more and have a cost that exceeds the following minimum thresholds:

Asset Class	Amount
Infrastructure	\$ 50,000
Other improvements	25,000
Buildings	25,000
Lease assets	10,000
Subscriptions	10,000
Machinery and equipment	10,000

Land and construction in progress are not depreciated. The other capital assets of the City are depreciated/amortized using the straight-line method with half-year convention over the following estimated useful lives:

Asset Class	Estimated Useful Lives (In Years)
Infrastructure	20-60
Other improvements	10-30
Buildings	30
Lease assets	2-20
Subscriptions	2-20
Machinery and equipment	3-10

Capital assets are reported at the fund level for proprietary funds but not for governmental funds.

The City's collection of works of art, library books, and similar assets are not capitalized. These collections are unencumbered, held for exhibition and education, protected, cared for and preserved, and subject to City policy that requires proceeds from the sale of these items to be used to acquire other collection items.

Leases

City as Lessee: The City is the lessee for noncancelable lease of equipment. They include the use of automated license plate reader services, the use of fleet in-car videos, the use of body worn cameras, the use of tasers, and the use of postage machines. The City has recognized a lease liability and a lease asset in the government-wide financial statements. The City recognized lease liabilities with an initial, individual value of \$10,000 or more.

At the commencement of a lease, the City initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life.

Key estimates and judgments related to leases include how the City determines the discount rate it uses to discount the expected lease payments to present value, lease term and lease payments.

The City uses its estimated incremental borrowing rate as the discount rate for leases.

The lease term included the noncancelable period of the lease. Lease payments included in the measurement of the lease liability are composed of fixed payments.

The City monitors changes in circumstances that would require a measurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt on the statement of net position.

City as Lessor: The City is a lessor for noncancelable leases for space for cellular antennas on City water towers, for the use of fields at the Prairie Ridge Sports Complex, and for the use of parking spaces. The City recognizes a lease receivable and a deferred inflow of resources in the governmental and business-type activities and governmental and business-type fund financial statements.

At the commencement of the lease, the City initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

Key estimates and judgments include how the City determines the discount rate it uses to discount the expected lease receipts to present value, lease term and lease receipts.

The City uses its estimated incremental borrowing rate as the discount rate for leases.

The lease term included the noncancelable period of the lease. Lease receipts included in the measurement of the lease receivable is composed of fixed payments from the lessee.

The City monitors changes in circumstances that would require a restatement of its lease and will remeasure the lease receivable and deferred inflows of resources if certain changes occur that are expected to significantly affect the amount of the lease receivable.

Deferred Outflows of Resources

Deferred outflows of resources represent a consumption of net assets that applies to future periods and so will not be recognized as an outflow of resources (expense/expenditure) until then. Deferred outflows of resources consist of unrecognized items not yet charged to pension and OPEB expense and contributions from the City after the measurement date but before the end of the City's reporting period.

Compensated Absences

City employees accumulate a limited amount of earned but unused vacation, sick leave, military leave, parental leave and bereavement leave hours for subsequent use or for payment upon termination, death or retirement. A liability has been recorded when each of the following have occurred: the leave is attributable to services already rendered, the leave accumulates and carries forward from one reporting period to the next and the leave is more likely than not to be used for time off or otherwise paid in cash or

settled through noncash means. A liability for these amounts is reported in governmental and proprietary fund financial statements. Compensated absences attributable to governmental activities are generally liquidated by the general fund and the road use tax fund. A liability for compensated absences has been computed based on rates of pay in effect at June 30, 2025.

Long-Term Liabilities

In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental or business-type activities column in the Statement of Net Position and the proprietary fund Statement of Net Position.

In the governmental fund financial statements, the face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Pensions

For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions and pension expense, information about the fiduciary net position of the Iowa Public Employees' Retirement System (IPERS) and of the Municipal Fire and Police Retirement System of Iowa (MFPRSI) and additions to/deductions from IPERS' and MFPRSI's fiduciary net position have been determined on the same basis as they are reported by IPERS and MFPRSI. For this purpose, benefit payments, including refunds of employee contributions, are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. The net pension liability attributable to the governmental activities will be paid primarily by the general fund and the road use tax fund.

Total OPEB Liability

For purposes of measuring the total OPEB liability, deferred outflows of resources related to OPEB, deferred inflows of resources related to OPEB and OPEB expense, information has been determined based on the City's actuary report. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. The total OPEB liability attributable to the governmental activities will be paid primarily by the general fund.

Deferred Inflows of Resources

Deferred inflows of resources represent an acquisition of net assets that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time. Although certain revenues are measurable, they are not available. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources in the governmental fund financial statements represent the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources consist of property tax receivable and other receivables not collected within sixty days after year end.

Deferred inflows of resources in the Statement of Net Position consist of succeeding year property tax and

tax increment financing receivable that will not be recognized as revenue until the year for which they are levied, unrecognized items not yet charged to pension expense and OPEB expense and the unamortized portion of the net difference between projected and actual earnings on pension plan assets. In addition, deferred inflows related to leases where the City is the lessor is reported. The deferred inflows of resources related to leases are recognized as an inflow of resources (revenue) over the term of the lease.

Fund Balance

In the governmental fund financial statements, fund balances are classified as follows:

Nonspendable – Amounts which cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

Restricted – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or imposed by law through constitutional provisions or enabling legislation.

Committed – Amounts which can only be used for specific purposes pursuant to constraints formally imposed by the City Council through ordinance or resolution approved prior to year-end. Those committed amounts cannot be used for any other purpose unless the City Council removes or changes the specified use by taking the same action it employed to commit those amounts.

Assigned – Amounts which the City intends to use for a specific purpose, but do not meet the definition of restricted or committed fund balance. These amounts are designated by City Council through informal processes, such as by City policy.

Unassigned – All amounts not included in the preceding classifications. The general fund is the only fund that reports a positive unassigned fund balance amount. In other governmental funds it is not appropriate to report a positive unassigned fund balance amount. However, in governmental funds other than the general fund, if expenditures incurred for specific purposes exceed the amounts that are restricted, committed, or assigned to those purposes, it may be necessary to report a negative unassigned fund balance in that fund.

Components of Governmental Fund Balance

As of June 30, 2025, fund balances are composed of the following:

	General	Debt Service	Road Use Tax	Tax Increment Financing	Capital Projects	Nonmajor Governmental	Total
Nonspendable							
Inventory	\$ 8,681	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 8,681
Restricted for							
Debt service	-	2,111,707	-	-	-	2,771,011	4,882,718
Capital projects	-	-	-	-	27,151,006	-	27,151,006
Community and economic development	-	-	-	1,884,281	-	-	1,884,281
Public works	-	-	12,122,077	-	-	77,793	12,199,870
Public safety retirement	-	-	-	-	-	1,398,875	1,398,875
Police activities	-	-	-	-	-	120,716	120,716
Fire activities	-	-	-	-	-	32,715	32,715
Cultural programs	40,102	-	-	-	-	-	40,102
Parks activities	-	-	-	-	-	726,133	726,133
Library activities	-	-	-	-	-	103,276	103,276
Total restricted	40,102	2,111,707	12,122,077	1,884,281	27,151,006	5,230,519	48,539,692
Unassigned	42,528,170	-	-	-	-	-	42,528,170
Total fund balance	\$ 42,576,953	\$ 2,111,707	\$ 12,122,077	\$ 1,884,281	\$ 27,151,006	\$ 5,230,519	\$ 91,076,543

Net Position

Net position represents the difference between assets, deferred outflows of resources, liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation/amortization and reduced by outstanding balances for bonds, notes and other debt attributable to the acquisition, construction or improvement of those assets. Net investment in capital assets excludes unspent debt proceeds. Net position is reported as restricted when there are limitations imposed on their use through enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Restricted net position consists of \$491,364 restricted by donors, \$15,589,888 restricted by other governments, \$424,716 restricted through enabling legislation, \$3,370,103 restricted for capital projects and \$7,544,307 restricted for debt service.

Use of Estimates

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the basic financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from these estimates.

Note 2 - Stewardship, Compliance and Accountability

As allowed by Governmental Accounting Standards Board (GASB) Statement No. 41, *Budgetary Comparison Schedules – Perspective Differences*, the City presents budgetary comparison schedules as required supplementary information based on the program structure of nine functional areas as required by state statute for its legally adopted budget.

Note 3 - Deposits and Investments

Cash and investments as of June 30, 2025, are classified in the accompanying financial statements as follows:

Statement of Net Position:	
Cash and cash equivalents	\$ 128,390,750
Restricted cash and cash equivalents	3,452,876
Investments	47,090,211
Total cash and investments	<u>\$ 178,933,837</u>

Risk Exposure

The City manages its exposure to *interest rate risk* through its investment policy by limiting the maturities of investments of operating funds to 397 days and the investment of commercial paper and short-term corporate debt to 270 days. Reserve funds may be invested for greater than 397 days. The following table shows the distribution of the City's investments by maturity:

Security Description	Current Fair Value	Investment Maturity (in Years)		
		< 1	1-5	6-10
Commercial Paper	\$ 9,934,905	\$ 9,934,905	\$ -	\$ -
Treasury Instruments	29,764,961	19,822,969	9,941,992	
FHLMC	2,420,246	2,420,246	-	
FNMA	4,970,099	-	4,970,099	-
Grand Total	\$ 47,090,211	\$ 32,178,120	\$ 14,912,091	\$ -

The City also held certificates of deposit totaling \$30,500,000, all of which had original maturities ranging from 6 months to 1 year.

The City manages its exposure to *concentration risk* by seeking diversification to reduce overall portfolio risk pursuant to the City's investment policy. The policy requires that with the exception of U.S. Treasury securities, no more than 50% of the City's total investment policy will be invested in a single security type. The City invests in securities with varying maturities. Certificates of deposit will be limited to the amount approved by City Council for each financial institution in accordance with Chapter 12C of the Code of Iowa. Commercial paper and other short-term corporate debt are limited to no more than 10% of its investment portfolio and to no more than 5% in the securities of a single issuer. The City's investment portfolio consisted of 6.3% in commercial paper, of which 3.2% was in the name of Natixis and 3.1% was in the name of MUFG Bank.

The City manages its exposure to *credit risk* by limiting its purchase of commercial paper and other short-term corporate debt to securities rated in the two highest classifications as established by one of the

standard rating services approved by the State of Iowa Superintendent of Banking. Ratings are evaluated at the time of purchase. Commercial paper of \$9,934,905 held by the City were rated P1 by Moody's Investors Service and A1 by Standard & Poor's at the time of purchase. U.S. Treasury instruments totaling \$29,764,961 held by the City were rated Aaa by Moody's Investors Service at the time of purchase, as were the agency securities issued by Fannie Mae (FNMA) and Freddie Mac (FHLMC) totaling \$7,390,345.

Custodial credit risk, in the case of deposits, is the risk that in the event of a bank failure, the City's deposits may not be returned to it. As of June 30, 2025, the carrying amount of the City's cash deposits, which include certificates of deposit, totaled \$131,843,626 with bank balances of \$132,967,406. The bank balances are covered entirely by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to ensure there will be no loss of public funds.

Custodial credit risk – investments. The custodial credit risk of investments is the risk that, in the event of the failure of the counterparty to a transaction, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. To limit its exposure, the City's investment officials are bonded to protect loss of public funds against possible embezzlement and/or malfeasance, and exclusively invest with brokers/deals authorized by the City.

Fair Value Measurements

The City uses fair value measurements to record fair value adjustments to certain assets and liabilities and to determine fair value disclosures.

The City follows an accounting standard that defines fair value, establishes a framework for measuring fair value, establishes a fair value hierarchy based on the quality of inputs used to measure fair value, and requires expanded disclosures about fair value measurements. In accordance with this standard, the City has categorized its investments, based on the priority of the inputs to the valuation technique, into a three-level fair value hierarchy. The fair value hierarchy gives the highest priority to quoted prices in active markets for identical assets or liabilities (Level 1) and the lowest priority to unobservable inputs (Level 3). If the inputs used to measure the financial instruments fall within different levels of the hierarchy, the categorization is based on the lowest level input that is significant to the fair value measurement of the instrument.

Financial assets and liabilities recorded on the combined statement of financial position are categorized based on the inputs to the valuation techniques as follows:

Level 1 – Financial assets and liabilities are valued using inputs that are unadjusted quoted prices in active markets accessible at the measurement date of identical financial assets and liabilities.

Level 2 – Financial assets and liabilities are valued based on quoted prices for similar assets, or inputs that are observable, either directly or indirectly for substantially the full term through corroboration with observable market data.

Level 3 – Financial assets and liabilities are valued using pricing inputs which are unobservable for the asset, inputs that reflect the reporting entity's own assumptions about the assumptions market participants and would use in pricing the asset.

The City has the following recurring fair value measurements as of June 30, 2025:

Investments by Fair Value Level	June 30, 2025	Level 1	Level 2	Level 3
Commercial Paper	\$ 9,934,905	\$ -	\$ 9,934,905	\$ -
U.S. Treasury Securities	29,764,961	-	29,764,961	-
Government Agencies	7,390,345		7,390,345	
Grand Total	\$ 47,090,211	\$ -	\$ 47,090,211	\$ -

Note 4 - Capital Assets

Capital asset activity for the year ended June 30, 2025, is as follows:

	Balance			Balance	
Governmental activities:	June 30, 2024	Increases	Decreases	June 30, 2025	
Undepreciated:					
Land	\$ 11,026,721	\$ 117,321	\$ -	\$ 11,144,042	
Construction in progress	49,590,657	19,951,707	26,341,063	43,201,301	
Total, undepreciated	60,617,378	20,069,028	26,341,063	54,345,343	
Depreciated:					
Other improvements	52,836,959	8,395,146	-	61,232,105	
Infrastructure	302,300,296	29,183,892	-	331,484,188	
Buildings	79,500,137	7,316	-	79,507,453	
Machinery and equipment	22,357,839	5,174,354	1,484,583	26,047,610	
Lease equipment	1,170,072	31,537	-	1,201,609	
Subscriptions	33,405	31,041	17,057	47,389	
Furniture and fixtures	1,459,706	-	-	1,459,706	
Total, depreciated	459,658,414	42,823,286	1,501,640	500,980,060	
Accumulated depreciation/amortization:					
Other improvements	31,629,047	2,354,991	-	33,984,038	
Infrastructure	73,850,921	6,514,812	-	80,365,733	
Buildings	31,724,569	2,871,252	-	34,595,821	
Machinery and equipment	18,412,150	1,659,019	1,388,931	18,682,238	
Lease equipment	404,119	250,035	-	654,154	
Subscriptions	20,516	13,218	17,057	16,677	
Furniture and fixtures	1,459,709	-	-	1,459,709	
Total accumulated depreciation/amortization	157,501,031	13,663,327	1,405,988	169,758,370	
Governmental activities capital assets, net	\$ 362,774,761	\$ 49,228,987	\$ 26,436,715	\$ 385,567,033	

Business-type activities:	Balance June 30, 2024	Increases	Decreases	Balance June 30, 2025
Undepreciated:				
Land	\$ 2,195,894	\$ 14,450	\$ -	\$ 2,210,344
Construction in progress	30,695,767	9,042,230	10,174,268	29,563,729
Intangible	-	17,814,184	-	17,814,184
Total, undepreciated	32,891,661	26,870,864	10,174,268	49,588,257
Depreciated:				
Other improvements	614,803	-	-	614,803
Infrastructure	300,388,005	22,251,844	-	322,639,849
Buildings	4,719,660	-	-	4,719,660
Machinery and equipment	4,767,742	357,080	95,334	5,029,488
Furniture and fixtures	64,542	12,328	-	76,870
Total, depreciated	310,554,752	22,621,252	95,334	333,080,670
Accumulated depreciation/amortization:				
Other improvements	528,665	6,039	-	534,704
Infrastructure	93,088,633	6,061,969	-	99,150,602
Buildings	2,224,989	145,530	-	2,370,519
Machinery and equipment	3,446,394	353,842	95,334	3,704,902
Furniture and fixtures	64,538	616	-	65,154
Total accumulated depreciation/amortization	99,353,219	6,567,997	95,334	105,825,881
Business-type activities capital assets, net	\$ 244,093,194	\$ 42,924,120	\$ 10,174,268	\$ 276,843,046

Depreciation expense was charged to the activities of the primary government as follows:

Governmental activities:	
Public safety	\$ 2,607,412
Culture and recreation	3,640,507
Public works	7,265,477
General government	149,931
Total depreciation expense - governmental activities	<u>\$ 13,663,327</u>
Business-type activities:	
Water	\$ 1,816,127
Sewer	3,226,019
Storm water	1,265,724
Otter Creek golf course	260,127
Total depreciation expense - business-type activities	<u>\$ 6,567,997</u>

Note 5 - Interfund Receivables, Payables and Transfers

The detail of interfund receivables and payables as of June 30, 2025 were as follows:

Due To/From Other Funds:

Receivable Fund	Payable Fund	Amount
Nonmajor, internal service	General Fund	\$ 294,185
	Enterprise, Storm Water	61,881
	Nonmajor enterprise, Otter Creek Golf Course	48,544
		<u>\$ 404,610</u>

Advances To/From Other Funds:

Receivable Fund	Payable Fund	Amount
Nonmajor, internal service	General Fund	\$1,089,158
	Enterprise, Storm Water	95,753
	Nonmajor enterprise, Otter Creek Golf Course	56,872
		<u>\$1,241,783</u>

Interfund balances result from financing activities for the acquisition of capital equipment and improvements. The internal service fund, equipment reserve fund, loans to other funds for the acquisition of capital equipment; the resulting loan is reported as an interfund receivable/payable.

Interfund transfers for the year ended June 30, 2025 were as follows:

Transfers Out	Transfers In								Total
	General	Road Use Tax	Debt Service	Capital Projects	Water	Sewer	Storm Water	Nonmajor Enterprise	
General	\$ -	\$8,046	\$ 87,350	\$2,383,500	\$ 1,011	\$726	\$ -	\$ -	\$ 2,480,633
Road Use Tax	-	-	87,750	200,000	-	-	-	-	287,750
Tax Increment Financing	-	-	6,360,900	-	-	-	-	-	6,360,900
Capital Projects	-	-	-	-	375,000	-	-	-	375,000
Water	450,000	-	-	327,863	-	-	656,666	-	1,434,529
Sewer	450,000	-	-	-	-	-	461,667	-	911,667
Storm Water	-	-	-	840,000	-	-	-	-	840,000
Nonmajor Governmental	1,071,628	-	-	100,000	-	-	-	4,730	1,176,358
	<u>\$ 1,971,628</u>	<u>\$8,046</u>	<u>\$ 6,536,000</u>	<u>\$ 3,851,363</u>	<u>\$ 376,011</u>	<u>\$726</u>	<u>\$1,118,333</u>	<u>\$ 4,730</u>	<u>\$ 13,866,837</u>

Transfers are primarily used to (1) move revenue from the fund that statute or budget requires them to be collected into the fund that statute or budget requires them to be expended from, and (2) move receipts restricted to debt service from the funds collecting the receipts to the Debt Service Fund as debt service payments become due, and (3) fund capital projects.

Note 6 - Unearned Revenue

Under both the accrual and the modified accrual methods of accounting, revenue may be recognized only when it is earned. If assets are recognized in connection with a transaction before the earnings process is complete, those assets must be offset with a corresponding liability for unearned revenue. The following fund had unearned revenue at June 30, 2025:

Special Revenue:

Tax Increment Financing	DART agreement	\$	50,560
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Note 7 - Long-Term Debt

General obligation bonds and capital loan notes. The City issues general obligation bonds and capital loan notes to provide funds for the acquisition and construction of infrastructure, major capital facilities, and other major capital assets. General obligation bonds and capital loan notes have been issued for both general governmental and proprietary activities. These bonds and capital loan notes are reported in proprietary funds if they are expected to be repaid from proprietary fund revenues. General obligation bonds, revenue bonds and capital loan notes as of June 30, 2025 consist of the following individual issues:

Debt	Issue Date	Final Maturity	Amount Issued	Interest	Balance June 30, 2025
				Rate Range Outstanding	
Advance refunding	12/22/14	06/01/28	\$ 22,450,000	3.250 - 5.000	\$ 6,390,000
Advance refunding	03/31/16	06/01/28	13,090,000	2.000 - 3.000	1,020,000
Various public improvements	05/25/16	06/01/26	13,000,000	2.000	925,000
Various public improvements	05/31/17	06/01/27	11,675,000	2.125 - 5.000	1,865,000
Various public improvements	05/30/18	06/01/28	17,970,000	3.000 - 5.000	5,060,000
Various public improvements	05/28/19	06/01/29	20,740,000	4.000 - 5.000	8,190,000
Various public improvements	06/09/20	06/01/30	17,520,000	4.000 - 5.000	5,285,000
Various public improvements	06/09/21	06/01/31	25,045,000	3.000 - 5.000	10,285,000
Various public improvements	05/25/22	06/01/37	31,665,000	2.875 - 5.000	19,970,000
Various public improvements	06/21/23	06/01/33	13,790,000	5.000	8,160,000
Various public improvements	06/20/24	06/01/34	16,260,000	5.000	11,485,000
Various public improvements	06/18/25	06/01/35	19,010,000	5.000	19,010,000
			<u>\$ 222,215,000</u>		<u>\$ 97,645,000</u>

On June 18, 2025, the City issued General Obligation Bonds, Series 2025A totaling \$19,010,000 with an interest rate of 5.0%. The proceeds were used to construct various capital improvement projects.

Future debt service requirements for outstanding general obligation bonds and capital loan notes are as follows:

Year Ending					
June 30	Principal	Interest	Total		
2026	\$ 22,690,000	\$ 4,361,353	\$ 27,051,353		
2027	18,950,000	3,364,381	22,314,381		
2028	17,365,000	2,518,650	19,883,650		
2029	10,280,000	1,748,025	12,028,025		
2030	6,205,000	1,263,425	7,468,425		
2031-2035	21,100,000	2,618,789	23,718,789		
2036-2037	1,055,000	51,026	1,106,026		
	<u>\$ 97,645,000</u>	<u>\$ 15,925,649</u>	<u>\$ 113,570,649</u>		

Accumulated fund balances in the Debt Service Fund are legally restricted for the repayment of debt service. The fund balance at June 30, 2025 in the Debt Service Fund is \$2,111,707.

Water revenue bonds and capital loan notes. The City issues water revenue bonds and capital loan notes to provide for the construction of water system infrastructure. This debt is reported in the water fund in the enterprise funds. Water revenue bonds and capital loan notes as of June 30, 2025 consist of the following issues:

Debt	Issue Date	Final Maturity	Amount Issued	Interest Rate Range Outstanding	Balance June 30, 2025
Various water improvements	05/31/17	06/01/29	\$ 1,605,000	2.250 - 4.000	\$ 610,000
Various water improvements	05/30/18	06/01/33	5,990,000	3.000 - 5.000	3,620,000
Various water improvements	05/28/19	06/01/34	5,090,000	3.000 - 5.000	3,455,000
Various water improvements	06/09/20	06/01/35	3,375,000	2.000 - 3.000	2,445,000
Various water improvements	04/23/21	06/01/41	2,865,000	1.75	2,375,000
High Trestle Trail Transmission Main	04/21/23	06/01/43	4,875,570	1.75	4,875,570
South Ankeny Blvd Transmission Main	05/19/23	06/01/43	2,987,652	1.75	2,987,652
Northwest Water Tower	12/22/23	06/01/44	6,597,233	1.75	6,597,233
Various water improvements	06/20/24	06/01/39	3,550,000	4.000 - 5.000	3,550,000
			<u>\$ 36,935,455</u>		<u>\$ 30,515,455</u>

Future debt service requirements for the outstanding water revenue bonds and capital loan notes are as follows:

Year Ending June 30	Principal	Interest	Total
2026	\$ 2,262,000	\$ 857,813	\$ 3,119,813
2027	2,325,000	793,018	3,118,018
2028	2,402,000	726,136	3,128,136
2029	2,472,000	659,364	3,131,364
2030	2,373,000	592,791	2,965,791
2031-2035	11,386,000	1,999,569	13,385,569
2036-2040	6,051,233	689,471	6,740,704
2041-2043	1,244,222	49,038	1,293,260
	<u>\$ 30,515,455</u>	<u>\$ 6,367,200</u>	<u>\$ 36,882,655</u>

The City has pledged future water customer revenues, net of specified operating expenses, to repay \$36,935,455 in water revenue bonds and capital loan notes. Proceeds from the bonds and notes provided financing for various water improvement projects. The bonds and notes are payable solely from water customer net revenues and are payable through 2043. Annual principal and interest payments on the bonds and notes are expected to require less than 90% of net revenues. The total principal and interest remaining to be paid on the bonds and notes is \$36,882,655. Principal and interest paid for the current year and total customer net revenues were \$3,003,783 and \$8,869,604, respectively.

The following provisions are included in the water revenue bond agreements:

Cash from the Water Fund shall be transferred monthly into the Water Sinking Fund to pay the interest on, and to redeem the principal amount of, the bonds at maturity. The monthly transfers must be equal to one-sixth of the interest due on the next payment date plus one-twelfth of the principal maturing on the next retirement date.

Cash from the Water Fund shall be transferred into the Water Reserve Fund to maintain a balance which is equal to the lesser of 1) the maximum amount of principal and interest coming due on the bonds in any succeeding fiscal year, 2) 10% of the stated principal amount of the bonds and any parity obligations outstanding, or 3) 125% of the average amount of principal and interest coming due on the bonds and any parity obligations in any succeeding fiscal year.

The amount restricted in the Water Fund as of June 30, 2025 relating to these provisions is \$3,018,710.

Lease Agreements. During FY25, the City had six active leases. The leases have payments that range from \$0 to \$123,450 and interest rates that range from 2.275% to 2.668%. As of June 30, 2025, the total combined value of the lease liability is \$514,836, and the total combined value of the short-term lease liability is \$254,786. The combined value of the right to use asset, as of June 30, 2025, is \$1,201,609 with accumulated amortization of \$654,154.

Future principal and interest lease payments as of June 30, 2025, are as follows:

Fiscal Year				
Ending June 30,	Principal	Interest	Total	
2026	\$ 254,786	\$ 12,040	\$ 266,826	
2027	221,489	6,337	227,826	
2028	38,561	981	39,542	
Totals	<u>\$ 514,836</u>	<u>\$ 19,358</u>	<u>\$ 534,194</u>	

Subscription-Based Information Technology Agreements. During FY25, the City had three active subscriptions. The subscriptions have active payments that range from \$3,550 to \$10,058 and interest rates that range from 2.024% to 3.305%. As of June 30, 2025, the total combined value of the subscription liability is \$27,746, and the total combined value of the short-term subscription liability is \$13,344. The combined value of the right to use asset, as of June 30, 2025, is \$47,389 with accumulated amortization of \$16,677.

Future principal and interest lease payments as of June 30, 2025, are as follows:

Fiscal Year				
Ending June 30,	Principal	Interest	Total	
2026	\$ 13,344	\$ 867	\$ 14,211	
2027	14,402	450	14,852	
Totals	<u>\$ 27,746</u>	<u>\$ 1,317</u>	<u>\$ 29,063</u>	

Changes in Long-term Debt. The following is a summary of the changes in the long-term debt of the City for the year ended June 30, 2025.

	Balance			Balance	Due Within
	June 30, 2024	Increases	Decreases	June 30, 2025	One Year
Governmental activities:					
General obligation bonds	\$ 84,203,334	\$ 15,915,000	\$ 18,315,000	\$ 81,803,334	\$ 18,906,333
Capital loan notes	8,165,000	-	1,775,000	6,390,000	1,925,000
Subscription agreements	9,983	31,041	13,278	27,746	13,344
Lease agreements	724,691	31,537	241,392	514,836	254,786
Total OPEB liability	2,625,050	-	765,451	1,859,599	82,482
Compensated absences*	2,367,234	698,077	-	3,065,311	2,463,182
Net pension liability	25,890,492	-	261,426	25,629,066	-
Total governmental activities	<u>\$ 123,985,784</u>	<u>\$ 16,675,655</u>	<u>\$ 21,371,547</u>	<u>\$ 119,289,892</u>	<u>\$ 23,645,127</u>
Business-type activities:					
General obligation bonds	\$ 7,891,666	\$ 3,095,000	\$ 1,535,000	\$ 9,451,666	\$ 1,858,667
Water revenue bonds	14,950,000	-	1,270,000	13,680,000	1,275,000
Capital loan notes	13,417,429	4,385,026	967,000	16,835,455	987,000
Total OPEB liability	353,378	-	87,638	265,740	11,787
Compensated absences*	523,629	92,833	-	616,462	445,986
Net pension liability	1,774,928	-	253,945	1,520,983	-
Total business-type activities	<u>\$ 38,911,030</u>	<u>\$ 7,572,859</u>	<u>\$ 4,113,583</u>	<u>\$ 42,370,306</u>	<u>\$ 4,578,440</u>
Total long-term debt	<u>\$ 162,896,814</u>	<u>\$ 24,248,514</u>	<u>\$ 25,485,130</u>	<u>\$ 161,660,198</u>	<u>\$ 28,223,567</u>

* The roll-forward schedule only reports the net change in the compensated absences liability.

Bonds and capital loan notes payable are presented on the Statement of Net Position net of unamortized premiums as follows:

	Governmental	Business-type
	Activities	Activities
Premiums:		
Current	\$ 2,062,014	\$ 312,451
Noncurrent	7,447,612	1,407,937
Total	<u>\$ 9,509,626</u>	<u>\$ 1,720,388</u>

Note 8 – Lease Receivable

As of June 30, 2025, the City had ten active leases. The leases have receipts that range from \$0 to \$90,206 and interest rates that range from 0.893% to 3.322%. As of June 30, 2025, the total combined value of the lease receivable is \$3,167,196, the total combined value of the short-term lease receivable is \$331,094, and the combined value of the deferred inflow of resources is \$3,088,939.

Note 9 - Pensions

Iowa Public Employees Retirement System (IPERS)

Plan Description – IPERS membership is mandatory for employees of the City, except for those covered by another retirement system. Employees of the City are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by the Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at PO Box 9117, Des Moines, IA 50306-9117 or at www.ipers.org.

IPERS benefits are established under Iowa Code Chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

Pension Benefits – A regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, any time after reaching age 62 with 20 or more years of covered employment or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. These qualifications must be met on the member's first month of entitlement to benefits. Members cannot begin receiving retirement benefits before age 55.

The formula used to calculate a regular member's monthly IPERS benefits includes:

- A multiplier based on years of service.
- The member's highest five-year average salary, except members with service before June 30, 2012, will use the highest three-year average salary as of that date if it is greater than the highest five-year average salary.

Protection occupation members may retire at normal retirement age which is generally at age 55 and may retire any time after reaching age 50 with 22 or more years of covered employment.

The formula used to calculate a protection occupation member's monthly IPERS benefit includes:

- 60% of average salary after completion of 22 years of service, plus an additional 1.5% of average salary for years of service greater than 22 but not more than 30 years of service.
- The member's highest three-year average salary.

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month the member receives benefits before the member's earliest normal retirement age. For service earned on or after July 1, 2012, the reduction is 0.50% for each month that the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

Disability and Death Benefits – A vested member who is awarded a federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

Contributions – Contribution rates are established by IPERS following the annual actuarial valuation which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. Statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2025, pursuant to the required rate, regular members contributed 6.29% of covered payroll and the City contributed 9.44% of covered payroll, for a total rate of 15.73%. Protective occupation members contributed 6.21% of covered payroll and the City contributed 9.31% of covered payroll, for a total rate of 15.52%.

The City's contributions to IPERS for the year ended June 30, 2025, totaled \$1,739,606.

Net Pension Liability (Asset), Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At June 30, 2025, the City reported a liability of \$6,786,505 for its proportionate share of the collective net pension liability (asset). The net pension liability (asset) was measured as of June 30, 2024, and the total pension liability (asset) used to calculate the net pension liability (asset) was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability (asset) was based on the City's share of contributions to IPERS relative to the contributions of all IPERS participating employers. At June 30, 2024, the City's collective proportion was 0.186366%, which was an increase of .004378% from its proportion measured as of June 30, 2023.

For the year ended June 30, 2025, the City recognized pension expense of \$1,228,928. At June 30, 2025, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 590,024	\$ 4,280
Changes of assumptions	-	11,747
Net difference between projected and actual earnings on pension plan investments	87,035	-
Changes in proportion and differences between City contributions and proportionate share of contributions	905,762	-
City contributions subsequent to the measurement date	1,739,606	-
Total	<u>\$ 3,322,427</u>	<u>\$ 16,027</u>

\$1,739,606 reported as deferred outflows of resources related to pensions resulting from the City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension revenue/expense as follows:

Year Ended June 30,	Amount
2026	\$ (555,098)
2027	1,993,833
2028	244,740
2029	(139,225)
2030	22,544
Total	<u>\$ 1,566,794</u>

There were no non-employer contributing entities to IPERS.

Actuarial Assumptions – The total pension liability in the June 30, 2024 actuarial valuation was determined using the following actuarial assumptions applied to all periods included in the measurement:

Rate of inflation (effective June 30, 2017)	2.60% per annum.
Rates of salary increase (effective June 30, 2017)	3.25 to 16.25% average, including inflation. Rates vary by membership group.
Long-term investment rate of return (effective June 30, 2017)	7.00% compounded annually, net of investment expense, including inflation.
Wage growth (effective June 30, 2017)	3.25% per annum based on 2.60% inflation assumption and 0.65% real wage inflation.

The actuarial assumptions used in the June 30, 2024 valuation were based on the results of a quadrennial experience study covering the period of July 1, 2017 through June 30, 2021.

Mortality rates used in the 2024 valuation were based on the PubG-2010 mortality tables with future mortality improvements modeled using Scale MP-2021.

The long-term expected rate of return on IPERS' investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Asset Allocation (%)	Long-Term Expected Real Rate of Return (%)
Domestic equity	21.0	3.52
International equity	13.0	5.18
Global smart beta equity	5.0	4.12
Core plus fixed income	25.5	3.04
Public credit	3.0	4.53
Cash	1.0	1.69
Private equity	17.0	8.89
Private real assets	9.0	4.25
Private credit	5.5	6.62
Total	100.0%	

Discount Rate – The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed employee contributions will be made at the contractually required rate and contributions from the City will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments to current active and inactive employees. Therefore, the long-term expected rate of return on IPERS' investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate –

The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate 1% lower (6.00%) or 1% higher (8.00%) than the current rate.

	1% Decrease (6.00%)	Discount Rate (7.00%)	1% Increase (8.00%)
City's proportionate share of the net pension liability:	\$ 17,033,907	\$ 6,786,505	\$ (1,795,933)

IPERS' Fiduciary Net Position – Detailed information about IPERS' fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at www.ipers.org.

Payables to IPERS – At June 30, 2025, the City reported payables to IPERS of \$140,970 for legally required employer contributions and \$93,931 for legally required employee contributions which had been withheld from employee wages but not yet remitted to IPERS.

Municipal Fire and Police Retirement System of Iowa (MFPRSI)

Plan Description – MFPRSI membership is mandatory for fire fighters and police officers covered by the provisions of Chapter 411 of the Code of Iowa. Employees of the City are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by MFPRSI. MFPRSI issues a stand-alone financial report which is available to the public by mail at 7155 Lake Drive, Suite #201, West Des Moines, IA 50266 or at www.mfprsi.org.

MFPRSI benefits are established under Chapter 411 of the Code of Iowa and the administrative rules thereunder. Chapter 411 of the Code of Iowa and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

Pension Benefits – Members with four or more years of service are entitled to pension benefits beginning at age 55. Full service retirement benefits are granted to members with 22 years of service, while partial benefits are available to those members with 4 to 22 years of service based on the ratio of years completed to years required (22 years). Members with less than four years of service are entitled to a refund of their contribution only, with interest, for the period of employment.

Benefits are calculated based upon the member's highest three years of compensation. The average of these 3 years becomes the member's average final compensation. The base benefit is 66 percent of the member's average final compensation. Additional benefits are available to members who perform more than 22 years of service (2 percent for each additional year of service, up to a maximum of eight years). Survivor benefits are available to the beneficiary of a retired member according to the provisions of the benefit option chosen plus an additional benefit for each child. Survivor benefits are subject to a minimum benefit for those members who chose the basic benefit with a 50 percent surviving spouse benefit.

Disability and Death – Disability coverage is broken down into two types, accidental or ordinary. Accidental disability is defined as permanent disability incurred in the line of duty, with benefits equivalent to the

greater of 60 percent of the member's average final compensation or the member's service retirement benefit calculation amount. Ordinary disability occurs outside the call of duty and pays benefits equivalent to the greater of 50 percent of the member's average final compensation, for those with 5 or more years of service, or the member's service retirement benefit calculation amount, and 25 percent of average final compensation for those with less than 5 years of service.

Death benefits are similar to disability benefits. Benefits for accidental death are 50 percent of the average final compensation of the member plus an additional amount for each child, or the provisions for ordinary death. Ordinary death benefits consist of a pension equal to 40 percent of the average final compensation of the member plus an additional amount for each child, or a lump-sum distribution to the designated beneficiary equal to 50 percent of the previous year's earnable compensation of the member or equal to the amount of the member's total contributions plus interest.

Benefits are increased (escalated) annually in accordance with Iowa Code Chapter 411.6 which states a standard formula for the increases.

Traumatic Personal Injury – The surviving spouse or dependents of an active member who dies due to a traumatic personal injury incurred in the line of duty receives a \$100,000 lump-sum payment.

Deferred Retirement Option Program (DROP) – Active members at least 55 years of age, with 22 or more years of service have the option to participate in the (DROP) Program. The DROP is an arrangement whereby a member who is otherwise eligible to retire and commence benefits opts to continue to work. A member can elect a 3, 4, or 5 year DROP period. By electing to participate in DROP the member is signing a contract indicating the member will retire at the end of the selected DROP period. During the DROP period, the member's retirement benefit is frozen and a DROP benefit is credited to a DROP account established for the member. Assuming the member completes the DROP period, the DROP benefit is equal to 52 percent of the member's retirement benefit at the member's earliest date eligible and 100 percent if the member delays enrollment for 24 months. At the member's actual date of retirement, the member's DROP account will be distributed to the member in the form of a lump sum or rollover to an eligible plan.

Contributions – Member contribution rates are set by state statute. In accordance with Iowa Code Chapter 411 as modified by act of the 1994 General Assembly, to establish compliance with the Federal Older Workers Benefit Protections Act, the contribution rate was 9.55% of earnable compensation for the year ended June 30, 2025.

Employer contribution rates are based upon an actuarially determined normal contribution rate and set by state statute. The required actuarially determined contributions are calculated on the basis of the entry age normal method as adopted by the Board of Trustees as permitted under Chapter 411 of the Code of Iowa. The normal contribution rate is provided by state statute to be the actuarial liabilities of the plan less current plan assets, with such total divided by 1 percent of the actuarially determined present value of prospective future compensation of all members, further reduced by member contributions and state appropriations. Under the Code of Iowa, the City's contribution rate cannot be less than 17.00% of earnable compensation. The contribution rate was 22.68% for the year ended June 30, 2025.

The City's contributions to MFPRSI for the year ended June 30, 2025, totaled \$3,058,618.

If approved by the State Legislature, state appropriations may further reduce the City's contribution rate, but not below the minimum statutory contribution rate of 17.00% of earnable compensation. The State of Iowa, therefore, is considered to be a nonemployer contributing entity in accordance with the provisions of the Governmental Accounting Standards Board Statement No. 67 – *Financial Reporting for Pension Plans*.

There were no state appropriations to MFPRSI during the year ended June 30, 2025.

Net Pension Liability, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At June 30, 2025, the City reported a liability of \$20,363,544 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2024 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's share of contributions to the MFPRSI relative to the contributions of all MFPRSI participating employers. At June 30, 2024, the City's proportion was 3.081732%, which was a decrease of 0.024485% from its proportions measured as of June 30, 2023.

For the year ended June 30, 2025, the City recognized pension expense of \$3,841,638. At June 30, 2025, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 2,147,324	\$ -
Changes of assumptions	73,505	-
Net difference between projected and actual earnings on pension plan investments	1,362,927	-
Changes in proportion and differences between City contributions and proportionate share of contributions	1,438,543	105,374
City contributions subsequent to the measurement date	3,085,618	-
Total	<u>\$ 8,107,917</u>	<u>\$ 105,374</u>

\$3,085,618 reported as deferred outflows of resources related to pensions resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended	
June 30,	Amount
2026	\$ 111,324
2027	3,526,993
2028	1,010,162
2029	242,856
2030	25,590
Total	<u>\$ 4,916,925</u>

Actuarial Assumptions – The total pension liability in the July 1, 2024, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Rate of inflation	3.00%.
Salary increases	3.75% to 15.11%, including inflation.
Investment rate of return	7.50%, net of investment expense, including inflation.

The actuarial assumptions used in the June 30, 2024 valuation were based on the results of an actuarial experience study for the 10-year period ending June 30, 2023. There were no significant changes of benefit terms.

Mortality rates as of July 1, 2024, were based on the RP-2014 Blue Collar Healthy Annuitant table with males set-forward zero years, females set-forward two years and disabled individuals set-forward three years (male only rates), with generational projection of future mortality improvement with 50% of Scale BB beginning in 2017.

The long-term expected rate of return on MFPRSI investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of geometric real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2024, are summarized in the following table:

Asset Class	Long-Term Expected Real Rate of Return
Broad Fixed Income	4.8%
Broad U.S. Equity	7.5
Global Equity	7.6
Broad Non-U.S. Equity	7.7
Managed Futures	5.5
Core Real Estate	6.0
Opportunistic Real Estate	9.8
Global Infrastructure	6.7
Private Credit	9.4
Private Equity	10.2

Discount Rate – The discount rate used to measure the total pension liability was 7.50%. The projection of cash flows used to determine the discount rate assumed contributions will be made at 9.55% of covered payroll and the City's contributions will be made at rates equal to the difference between actuarially determined rates and the member rate. Based on those assumptions, the MFPRSI's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on MFPRSI's investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate – The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.50%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate 1% lower (6.50%) or 1% higher (8.50%) than the current rate.

	1% Decrease (6.50%)	Discount Rate (7.50%)	1% Increase (8.50%)
City's proportionate share of the net pension liability:	\$ 35,429,677	\$ 20,363,544	\$ 7,892,927

MFPRSI's Fiduciary Net Position – Detailed information about the MFPRSI's fiduciary net position is available in the separately issued MFPRSI financial report which is available on MFPRSI's website at www.mfprsi.org.

Payables to MFPRSI – At June 30, 2025, the City reported payables to the defined benefit pension plan of \$240,037 for legally required employer contributions and \$101,163 for legally required employee contributions which had been withheld from employee wages but not yet remitted to MFPRSI.

	IPERS	MFPRSI	Total
Pension Expense	\$ 1,228,928	\$ 3,841,638	\$ 5,070,566
Net Pension Liability	6,786,505	20,363,544	27,150,049
Deferred Outflows of Resources	3,322,427	8,107,917	11,430,344
Deferred Inflows of Resources	16,027	105,374	121,401

Note 10 - Risk Management and Insurance

The City is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets, errors and omissions, injuries to employees, and natural disasters. The City's risk management activities are accounted for in the internal service fund, risk management fund, which provides for the purchase of insurance. Workers compensation and general liability coverage are provided through the City's participation in self-insurance pools as described in the subsequent paragraphs. Commercial insurance is purchased for all other risks of loss.

Iowa Municipalities Workers' Compensation Association

The City is a member of the Iowa Municipalities Workers' Compensation Association (Association). The Association is a local government risk-sharing pool whose more than 520 members include various

municipal and county governments throughout the State of Iowa. The Association was formed in July 1981, to formulate, develop and administer, on behalf of the member governments, a program of joint self-insurance to stabilize costs related to members' workers' compensation liabilities. Program components include claims management, member education and loss control services. There have been no reductions in insurance coverage from prior years.

Each member pays annual premiums determined by using applicable standard rates for the exposure to risk and applicable experience modification factors of the National Council on Compensation Insurance. Each member may be subject to additional premiums to pay its pro rata share of claims, when they exceed the Association's resources available to pay such claims. A distribution to members may also be made if the Association has excess monies remaining after payment of claims and expenses. The Association uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. Claims exceeding \$1,000,000 are reinsured in an amount not to exceed \$2,000,000 per occurrence. Members may withdraw from the Association at any time provided they provide assets for settlement of all pending claims.

The City's premium contributions to the Association are recorded as expenditures from its operating funds at the time of payment to the risk pool. The City's annual contributions to the Association for the year ended June 30, 2025 were \$433,344.

Iowa Communities Assurance Pool

The City is a member of the Iowa Communities Assurance Pool, as allowed by Chapter 670.7 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 803 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, employment practices liability, public officials liability, cyber liability, and law enforcement liability. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual casualty operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses estimated for the fiscal year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained at a level determined by the Board not to exceed 300% of basis rate.

The Pool also provides property coverage. Members who elect such coverage make annual property operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses, reinsurance premiums, losses and loss expenses for property risks estimated for the fiscal year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The City's property and casualty contributions to the Pool are recorded as expenditures from its operating funds at the time of payment to the Pool. The City's contributions to the Pool for the year ended June 30, 2025 were \$746,439.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, employment practices, law enforcement, cyber and public officials' liability risks up to \$500,000 per claim. Claims exceeding \$500,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the City's risk-sharing certificate. Property and automobile physical damage risks are retained by the Pool up to \$500,000 each occurrence, each location. Property risks exceeding \$500,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the City's risk-sharing certificate.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim, property loss or series of claims or losses exceeds the amount of risk-sharing protection provided by the City's risk-sharing certificate, or in the event a casualty claim, property loss or series of claims or losses exhausts the Pool's funds and any excess risk-sharing recoveries, then payment of such claims or losses shall be the obligation of the respective individual member against whom the claim was made or the loss was incurred. As of June 30, 2025, settled claims have not exceeded the risk pool or reinsurance coverage since the Pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days' prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claims expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Upon withdrawal, a formula set forth in the Pool's intergovernmental contract with its members is applied to determine the amount (if any) to be refunded to the withdrawing member.

The City does not report a liability for losses in excess of reinsurance or excess risk-sharing recoveries unless it is deemed probable such losses have occurred and the amount of such loss can be reasonably estimated. Accordingly, at June 30, 2025, no liability has been recorded in the City's financial statements.

Health Insurance

The City operates a health insurance pool for the benefit of its employees that is self-funded through contributions in the form of employee premiums. The City is liable as to medical and dental claims made by the participants in the plan. The pool is self-insured with an annual stop loss deductible of \$100,000 per member and an aggregate stop loss deductible of 125% of expected paid claims. Coverage from a private insurance company is maintained for losses in excess of both the individual and the aggregate stop loss deductibles. The City had one individual stop loss claims and no outstanding aggregate stop loss claims as of June 30, 2025. An independent claims administrator performs the handling of all claims and procedures. Liabilities are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Claims payable includes all known claims and an amount for claims that have been incurred but not reported (IBNR). Changes in the balances of claims payable are as follows:

	2025	2024
Claims payable, beginning of year	\$ 395,000	\$ 392,000
Incurred claims (including IBNR)	4,624,360	4,083,980
Claims payments	(4,650,360)	(4,080,980)
Claims payable, end of year	<u>\$ 369,000</u>	<u>\$ 395,000</u>

The City's health insurance activities are accounted for in the internal service fund, health insurance fund.

Note 11 - Jointly Governed Organizations

The City participates in the Polk County Aviation Authority (PCAA) that operates the Ankeny Regional Airport. The City, along with Polk County, form the PCAA. The City appoints two board members of the five-member board. Through a 28E agreement, which was amended and restated on July 1, 2021, each member government contributes an annual member assessment based on the assessed value of taxable property in its jurisdiction. Each year member government assessments are subject to an adjustment corresponding to the consumer price index. The amended and restated 28E agreement expires June 30, 2031. The City paid \$724,016 to the PCAA in fiscal year 2025.

The City participates in the Metro Waste Authority (MWA). The MWA is responsible for the management of the landfill, compost center, transfer station, hazardous waste and recycling and operates the Curb It! recycling program. The MWA has 17 members, including Ankeny, with each appointing one representative. The City charges residents a monthly solid waste fee to cover the cost of the Curb It! recycling program. The City paid fees totaling \$1,315,851 in fiscal year 2025.

The City is a member of the Des Moines Area Metropolitan Planning Organization (MPO) that is responsible for transportation planning and federal grants allocation within the area. The MPO is comprised of sixteen cities; DART; four associate, non-voting cities; unincorporated portions of three counties in central Iowa; and one associate, non-voting county that appoint 26 voting representatives. The City appoints two representatives. The City paid \$82,406 in membership dues for fiscal year 2025.

The City is a member of the Des Moines Area Regional Transit Authority (DART), which is governed by 12 commissioners representing its 12 member governments. Beginning in fiscal year 2007, DART transitioned from collecting annual contributions from member governments to levying a property tax through Polk County. In fiscal year 2004, the City received \$316,000 from DART as a prepayment on a 25-year lease for a Park-and-Ride lot that commenced on July 1, 2004. As of June 30, 2025, the balance remaining on the lease is \$50,560.

Des Moines Wastewater Reclamation Authority

The City is a participating community in the Des Moines Metropolitan Wastewater Reclamation Authority (WRA) joint venture. This joint venture provides primary and secondary treatment of the sewer flows of the participating communities. The amended and restated agreement for the WRA was effective July 1, 2004, with the second amended and restated agreement becoming effective June 11, 2014. These agreements amended and restated the previous Integrated Community Area (I.C.A.) Agreement to provide continued operation, improvements and expansion. The WRA Agreement establishes an independent bonding authority for the WRA and provides a framework for additional communities to participate.

Annually, the WRA establishes an allocation to all participating communities based on operations, maintenance, debt service, and reserve requirements. Allocations are based on wastewater reclamation facility flows and adjusted prospectively for differences in budgeted flows and actual flows.

The City retains an ongoing financial responsibility to the WRA since it is obligated in some manner for the debts of the joint venture through the annual allocation. Although the debt of the WRA is to be paid solely

and only from WRA revenues, the participating communities in the joint venture cannot withdraw from the joint venture while any bonds issued during the time the entity was a participating community are still outstanding. The WRA Sewer Revenue Bonds Series 2015E and 2021A include provisions that place the WRA debt service requirements on the same parity and rank as other debts of the participating communities. The City does not anticipate the need to contribute additional financial resources beyond the existing agreement.

In June 2024, the WRA issued Sewer Revenue Bonds Series 2024B. In May 2015, the WRA issued Sewer Revenue Bonds Series 2015E for the purpose of refunding Series 2006A. In April 2021, the WRA issued Sewer Revenue Bonds Series 2021A for the purpose of refunding Series 2013B. The WRA agreement requires the debt service of these bonds to be allocated to the participating communities based on the WRA flows of the core communities and expansion communities of each calendar year. As of June 30, 2025, the combined balance of these three revenue bonds was \$71,905,000, with the City's projected future allocation, based on WRA flows, estimated at \$10,890,034.

The WRA Agreement requires the debt service on all State Revolving Loans issued after July 1, 2004, to be allocated to the participating communities based on the WRA flow of the core communities and expansion communities each calendar year. As of June 30, 2025, the total outstanding balance of State Revolving Loan issues amounted to \$363,898,984, with the City's estimated future allocation currently at \$61,802,908.

The WRA Agreement does not provide for the determination of an equity interest for the participating communities. Withdrawing from the joint venture is a forfeit of all reversionary interest and no compensation will be paid. The City retains a revisionary interest percentage in the net position of the WRA redeemable only in the event the WRA is dissolved. Since there is no specific and measurable equity interest in the WRA agreement, no investment in the joint venture has been reported by the City. The City paid membership and participation fees during fiscal year 2025 of \$7,872,139.

The WRA issues separate financial statements that may be obtained at 3000 Vandalia Road, Des Moines, Iowa 50317-1346.

Central Iowa Water Works

The City is a Founding Agency of Central Iowa Water Works (CIWW), a joint cooperative authority created under Chapter 28E and Chapter 28F, Iowa Code, to act as a regional water wholesale production and supply provider to the member agency utilities. The 28E/28F Agreement creating CIWW, filed with the Iowa Secretary of State on April 11, 2024, establishes the power for CIWW to enter into agreements for the financing of its operational and capital requirements, including the issuance of bonds or other debt. Capacity in the regional water system is allocated among all the members.

Annually, CIWW prepares a budget including operational, maintenance, and capital costs, debt service, and reserve requirements. Wholesale water rates are established based on rate principles outlined in the 28E/28F allocating budgeted operating and replacement capital costs to members based on each member's proportionate share of average day and maximum day water demands. Ninety-one percent of the costs for capacity expansion projects are proportionately allocated to members requiring the capacity, and nine percent of capacity expansion costs are allocated among all members based on each member's

proportionate share of existing system capacity. Members pay their share of debt service to CIWW through monthly fixed charges determined annually.

The City retains an ongoing financial responsibility to CIWW since it is obligated in some manner for the debts of the joint venture for capacity expansions. Though the debt of CIWW is to be paid solely and only from CIWW revenues and is not general obligations of the members, CIWW members cannot voluntarily withdraw from the joint venture while any of the bonds issued during the time the member was a participating agency are still outstanding, unless the member provides for lawful defeasance and/or payment of its current and future obligations for issued and outstanding bonds.

The City certifies annually to CIWW that it will set its rates and charges to its customers to assure that it collects revenue sufficient to meet its financial obligations to CIWW, which are considered an annual operating expense of the City.

As of June 30, 2025, the City's allocation of CIWW expansion debt is \$3,540,874.

The CIWW 28E/28F Agreement does not provide for the determination of equity interest for the participating communities. Withdrawing from the joint venture is a forfeit of all reversionary interest and no compensation will be paid. The City retains a reversionary interest percentage in the net position of CIWW redeemable only in the event CIWW is dissolved. Since there is no specific and measurable equity interest in the CIWW agreement, no investment in the joint venture has been reported to the City. During the year ended June 30, 2025, the City paid CIWW \$3,890,724 for operations, maintenance, and capital replacements.

CIWW issues separate financial statements that may be obtained electronically at www.ciww.gov.

Note 12 - Commitments and Contingencies

The City has outstanding commitments for purchase orders that have been issued to various vendors. For budgetary purposes, these commitments are considered encumbrances. The City's encumbrances at June 30, 2025, in the general fund, road use tax fund, capital projects fund, and internal service funds were \$1,190,190, \$1,673,816, \$840,674, and \$117,302, respectively. The City also had encumbrances in the water fund, sewer fund, storm water fund, and nonmajor enterprise funds of \$495,076, \$19,756, \$63,457, and \$34,754, respectively.

The City has outstanding commitments for construction projects including street improvements, park improvements, utility improvements and other construction and engineering projects. The City's commitment to these contracts at June 30, 2025, is \$20,806,070.

Note 13 - Other Postemployment Benefits (OPEB)

Plan Description – The City administers a single-employer health defined benefit plan which provides medical, prescription drug and dental benefits for employees, retirees and their spouses. Group insurance benefits are established under Iowa Code Chapter 509A.13. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

OPEB Benefits – Individuals who are employed by the City and are eligible to participate in the group health plan are eligible to continue healthcare benefits upon retirement. Retirees under age 65 pay the same premium for the medical, prescription drug and dental benefits as active employees, which results in an implicit rate subsidy and an OPEB liability.

Retired participants must be age 55 or older at retirement. At July 1, 2024, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	7
Active employees	316
Total	<u>323</u>

Total OPEB Liability – The City’s total OPEB liability of \$2,125,339 was measured as of June 30, 2025, and was determined by an actuarial valuation as of July 1, 2024. Liabilities in this report were calculated as of the valuation date.

Actuarial Assumptions – The total OPEB liability as of the measurement date, actuarial valuation was determined using the following actuarial assumptions and the entry age normal level percentage of pay actuarial cost method, applied to all periods included in the measurement.

Rate of inflation	3.00% per annum.
Rates of salary increase	4.00% per annum.
Discount rate	3.93% per annum.
Health care cost trend rate	5.00% per annum.

Discount Rate – The discount rate used to measure the total OPEB liability was 3.93% which reflects the index rate for 20-year tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher as of the measurement date.

Mortality rates are from the RP 2014 annuitant distinct mortality table adjusted to 2006 with MP 2021 generational projection of future mortality improvement. Annual retirement probabilities are based on varying rates by age and employee type and turnover probabilities are based on varying rates by age from the Scale T-5 of the Actuary’s Pension Handbook.

The actuarial assumptions used in the July 1, 2024, valuation were based on the results of an actuarial experience study with dates corresponding to those listed above.

Changes in the Total OPEB Liability

	Total OPEB Liability
Total OPEB liability beginning of year	\$ 2,978,428
Changes for the year:	
Service cost	165,448
Interest	81,516
Differences between expected and actual experiences	(589,081)
Changes in assumptions	(450,189)
Benefit payments	(60,783)
Net changes	<u>(853,089)</u>
Total OPEB liability end of year	<u>\$ 2,125,339</u>

Sensitivity of the City's Total OPEB Liability to Changes in the Discount Rate – The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1% lower (2.93%) or 1% higher (4.93%) than the current discount rate.

	1% Decrease (2.93%)	Discount Rate (3.93%)	1% Increase (4.93%)
Total OPEB liability	\$ 2,331,928	\$ 2,125,339	\$ 1,938,426

Sensitivity of the City's Total OPEB Liability to Changes in the Healthcare Cost Trend Rates – The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1% lower (4.00%) or 1% higher (6.00%) than the current healthcare cost trend rates.

	1% Decrease (4.00%)	Healthcare Cost Trend Rate (5.00%)	1% Increase (6.00%)
Total OPEB liability	\$ 1,860,840	\$ 2,125,339	\$ 2,442,419

OPEB Expense and Deferred Outflows and Inflows of Resources Related to OPEB – For the year ended June 30, 2025, the City recognized OPEB expense of \$211,587. At June 30, 2025, the City reported deferred outflows and inflows of resources related to OPEB from the following resources:

	Deferred Inflows of Resources	Deferred Outflows of Resources
Differences between expected and actual experience	\$ (540,397)	\$ 318,368
Assumption Changes	(690,783)	176,615
Total	\$ (1,231,180)	\$ 494,983

The amount reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized as OPEB expense as follows:

Year Ended June 30,	Amount
2026	\$ (35,107)
2027	(35,107)
2028	(35,107)
2029	(35,107)
2030	(35,535)
Thereafter	(560,234)
	<u>\$ (736,197)</u>

Note 14 – Landfill Closure and Postclosure Care

During fiscal year 2006, the U.S. Environmental Protection Agency (EPA) initiated legal action against the City, Deere & Company and the U.S. Army Corps for the costs involved in the performance of a removal

action at Operable Unit 1, Landfill and Lagoon Complex of the Des Moines Ex Ordnance Site located in Ankeny, Polk County, Iowa.

During fiscal year 2011, actions were completed to remediate and cap the abandoned landfill and lagoon complex with 75% of the costs being paid by Deere & Company and 25% by the City.

State and federal regulations require that certain maintenance and monitoring functions be performed at the site for thirty years after closure. By agreement, the City is responsible for maintenance and monitoring, of which Deere & Company agreed to pay the future value of their proportionate share of costs upfront. Subsequently, the Landfill Postclosure Fund was created to record Deere & Company's payment. The City's long-term maintenance and monitoring costs are an expense of the Solid Waste Fund.

At June 30, 2025, the ending fund balance of the Landfill Postclosure Fund was \$77,793.

Note 15 – Tax Abatements

Governmental Accounting Standards Board Statement No. 77 defines tax abatements as a reduction in tax revenues that results from an agreement between one or more governments and an individual or entity in which (a) one or more governments promise to forgo tax receipts to which they are otherwise entitled and (b) the individual or entity promises to take a specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the governments or the citizens of those governments.

City Tax Abatements

The City provides tax abatements under two programs: the urban renewal program and the urban revitalization tax exemptions program.

The urban renewal program provides tax abatements for urban renewal and economic development projects with tax increment financing as provided for in Chapters 15A and 403 of the Code of Iowa. For these types of projects, the City enters into agreements with developers which require the City, after developers meet the terms of the agreements, to rebate a portion of the property tax paid by the developers, to pay the developers an economic development grant or to pay the developers a predetermined dollar amount. No other commitments were made by the City as part of these agreements.

For the year ended June 30, 2025, \$887,381 of property tax was diverted from the City under the urban renewal program.

The urban revitalization tax exemptions program provides tax abatements, designating a portion of the City as an urban revitalization area, to encourage private development and improvements to the area. The program is established under Chapter 404 of the Code of Iowa and requires an application be obtained by the property owner prior to commencing the improvements.

For the year ended June 30, 2025, \$22,144 of property tax was forgone under the urban revitalization tax exemptions program.

Note 16 – Subsequent Events

On August 4, 2025, the City approved a Loan and Disbursement Agreement with the Iowa Finance Authority in the amount of \$1,356,000 for water main improvements around SW Walnut Street and SW Ordnance

Road. This obligation is secured by revenues of the Water Fund. The interest rate on the loan is 3.12% and the repayment period is twenty years.

The City intends to issue capital loan notes with the Iowa Finance Authority in the amount of \$9,044,000 for the purpose of paying costs of acquisition, construction, reconstruction, extending, remodeling, improving, repairing and equipping all or part of the Water Utility, including those costs associated with the CIWW Asset Transfer project. Issuance is expected on December 19, 2025. The notes will be secured by a pledge of future water revenues. The loan will bear interest at 3.01% and will be repaid over a twenty-year period.

Note 17 – Implementation of New Accounting Standards

The City adopted GASB Statement No. 101, "Compensated Absences", for fiscal year 2025. This statement relates to recognition and measurement guidance for compensated absences. A liability should be recognized for leave which has been used if (1) the leave is attributable to services already rendered, (2) the leave accumulates and (3) the leave is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means. The implementation of this standard had no material impact on the City's financial statements; therefore, no restatement was required.

The City adopted GASB Statement No. 102, "Certain Risk Disclosures", for fiscal year 2025. This statement provides guidance for disclosing information about risks arising from certain concentrations or constraints that could make a government financially vulnerable, which is essential for users in assessing accountability and making informed decisions. The implementation of this standard did not require any modifications to the City's financial statements.

Note 18 – Recent Accounting Pronouncements

Statement No. 103 "Financial Reporting Model Improvements"

This statement was issued to improve key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government's accountability. This Statement also addresses certain application issues. The requirements of this statement are effective for reporting periods beginning after June 15, 2025.

Statement No. 104 "Disclosure of Certain Capital Assets"

This statement was issued to provide users of government financial statements with essential information about certain types of capital assets. The requirements of this statement are effective for reporting periods beginning after June 15, 2025.

Required Supplementary Information

City of Ankeny, Iowa
Required Supplementary Information
Budgetary Comparison Schedule (Cash Basis) - All Governmental and Proprietary Funds
For the Year Ended June 30, 2025

	Governmental	Proprietary	Total	Budgeted Amounts		Variance with
	Fund Types	Fund Types	All Budgeted			Final Budget
	Actual	Actual	Funds	Original	Final	Positive (Negative)
	Actual	Actual	Actual			
Revenues:						
Property taxes	\$ 54,082,453	\$ -	\$ 54,082,453	\$ 54,275,717	\$ 54,275,717	\$ (193,264)
Tax increment financing	7,933,448	-	7,933,448	8,676,117	7,976,361	(42,913)
Other city taxes	4,767,927	-	4,767,927	4,369,771	4,913,271	(145,344)
Licenses and permits	2,703,138	79,361	2,782,499	1,797,500	2,027,600	754,899
Use of money and property	7,390,380	600,040	7,990,420	5,891,170	7,662,138	328,282
Intergovernmental	13,334,811	-	13,334,811	13,409,836	13,600,665	(265,854)
Charges for services	6,318,280	45,683,396	52,001,676	50,906,046	49,478,068	2,523,608
Special assessments	1,231,174	-	1,231,174	-	1,203,490	27,684
Miscellaneous	1,310,130	3,091,657	4,401,787	5,133,908	4,271,232	130,555
Total revenues	<u>99,071,741</u>	<u>49,454,454</u>	<u>148,526,195</u>	<u>144,460,065</u>	<u>145,408,542</u>	<u>3,117,653</u>
Expenditures/Expenses:						
Public safety	32,935,942	-	32,935,942	34,308,005	35,358,125	2,422,183
Public works	9,594,099	-	9,594,099	9,946,715	11,651,642	2,057,543
Culture and recreation	11,185,718	-	11,185,718	11,974,101	12,468,992	1,283,274
Community and economic development	6,077,754	-	6,077,754	6,609,936	6,483,685	405,931
General government	5,039,967	-	5,039,967	5,561,023	5,694,242	654,275
Debt service	26,083,554	-	26,083,554	26,086,257	26,083,554	-
Capital projects	29,334,725	-	29,334,725	35,422,067	39,428,703	10,093,978
Business-type	-	45,695,854	45,695,854	53,926,961	53,360,169	7,664,315
Total expenditures/expenses	<u>120,251,759</u>	<u>45,695,854</u>	<u>165,947,613</u>	<u>183,835,065</u>	<u>190,529,112</u>	<u>24,581,499</u>
Excess (deficiency) of revenues over (under) expenditures/expenses	(21,180,018)	3,758,600	(17,421,418)	(39,375,000)	(45,120,570)	27,699,152
Other financing sources (uses), net	<u>20,575,071</u>	<u>3,800,086</u>	<u>24,375,157</u>	<u>23,670,000</u>	<u>28,063,576</u>	<u>(3,688,419)</u>
Excess (deficiency) of revenues and other financing sources over (under) expenditures/expenses and other financing uses	(604,947)	7,558,686	6,953,739	(15,705,000)	(17,056,994)	24,010,733
Beginning fund balance, July 1	<u>94,817,017</u>	<u>65,275,064</u>	<u>160,092,081</u>	<u>140,011,232</u>	<u>160,092,081</u>	<u>-</u>
Ending fund balance, June 30	<u>\$ 94,212,070</u>	<u>\$ 72,833,750</u>	<u>\$ 167,045,820</u>	<u>\$ 124,306,232</u>	<u>\$ 143,035,087</u>	<u>\$ 24,010,733</u>

The notes to the required supplementary information are an integral part of this schedule.

City of Ankeny, Iowa
Explanation of Differences Between Budgetary Basis and
Generally Accepted Accounting Principles (GAAP) Basis
Revenues and Expenditures for the Governmental Funds
For the Year Ended June 30, 2025

Revenues and other financing sources:

Actual amount of "total revenues and other financing sources" on a budgetary basis from the budgetary comparison schedule - program budget	\$ 119,646,812
On a budgetary basis, the City does not record revenues until the cash has been received. This differs from GAAP, which records revenues as they are earned and available.	(1,015,554)
Investments are recorded at their fair value on a GAAP basis while on a budget basis, investments are recorded at their net cost including accrued interest.	660,284
Transfers from other funds are inflows of budgetary resources but are not revenues for financial reporting purposes.	(1,686,396)
On a budgetary basis, the City does not record underwriters' discounts from bond issuances.	30,561
Transfers from enterprise funds to the debt service fund for bond principal and interest payments are reported as transfers on a budgetary basis. These transfers are eliminated and the debt payments are recorded directly in the enterprise fund on a GAAP basis.	<u>(1,906,055)</u>
Total GAAP basis revenues and other financing sources for the governmental funds	<u><u>\$ 115,729,652</u></u>

Expenditures and other financing uses:

Actual amount of "expenditures and other financing uses" on a budgetary basis from the budgetary comparison schedule - program budget	\$ 120,251,759
On a budgetary basis, the City does not record expenditures until the cash has been paid. This differs from GAAP, which records expenditures as the liability is incurred.	(1,672,578)
Purchases related to loans from the equipment reserve funds are reported in those funds on a budgetary basis. On a GAAP basis, the borrowing funds record a liability and corresponding expenditure for the equipment purchase.	1,527,716
On a budgetary basis, the City does not record underwriters' discounts from bond issuances.	30,561
Transfers from enterprise funds to the debt service fund for bond principal and interest payments are reported as transfers in on a budgetary basis. These transfers are eliminated and the debt payments are recorded directly in the enterprise fund on a GAAP basis	(1,906,055)
Repayments of loans to the equipment reserve fund are recorded as an expenditure on a budget basis. No expenditure is recorded for loan repayments on a GAAP basis.	<u>(144,374)</u>
Total GAAP basis expenditures and other financing uses for the governmental funds	<u><u>\$ 118,087,029</u></u>

The notes to the required supplementary information are an integral part of this schedule.

City of Ankeny, Iowa
Explanation of Differences Between Budgetary
Basis and GAAP Basis Revenues and Expenses
for the Proprietary Funds
For the Year Ended June 30, 2025

Revenues and other financing sources:

Actual amount of "total revenues and other financing sources" on a budgetary basis from the budgetary comparison schedule - program budget	\$ 49,454,454
On a budgetary basis, the City does not record revenues until the cash has been received. This differs from GAAP, which records revenues as they are earned and available.	238,476
Customer deposits and unearned revenue are recorded as revenue on a budgetary basis. On a GAAP basis, these deposits are reported as a liability.	(3,967)
Total GAAP basis revenues, nonoperating revenues, and transfers in	<u><u>\$ 49,688,963</u></u>

Expenses and other financing uses:

Actual amount of "expenditures and other financing uses" on a budgetary basis from the budgetary comparison schedule - program budget	\$ 45,695,854
On a budgetary basis, the City does not record expenditures until the cash has been paid. This differs from GAAP, which records expenses as the liability is incurred.	(600,999)
Principal payments on indebtedness are recorded as an expenditure on a budgetary basis but are not expensed on a GAAP basis.	(2,237,000)
Bond premiums and discounts are not recorded on a budgetary basis. These are recorded and amortized under GAAP.	(287,411)
Depreciation on capital assets are reported on a GAAP basis but are not recorded on a budgetary basis.	6,567,997
Purchases of capital assets are reported as an expense on a budget basis but are capitalized and depreciated on a GAAP basis	(11,614,316)
Transfers from enterprise funds to the debt service fund for bond interest payments are reported as transfers in on a budgetary basis. These transfers are eliminated and the debt payments are recorded directly in the enterprise fund on a GAAP basis.	371,055
Repayments of loans to the equipment reserve fund are recorded as an expenditure on a budget basis. No expenditure is recorded for loan repayments on a GAAP basis.	(115,833)
Total GAAP basis expenses, nonoperating expenses, and transfers out	<u><u>\$ 37,779,347</u></u>

The notes to the required supplementary information are an integral part of this schedule.

Notes to the Required Supplementary Information

City of Ankeny, Iowa

June 30, 2025

Budgetary Information

The City prepares, adopts and submits to the State of Iowa an annual budget on a program basis for all combined funds, except for the internal service funds and the agency funds, as prescribed by Iowa statutes. The State of Iowa requires that annual budgets for the year beginning July 1 be certified to the County Auditor no later than April 30 preceding the beginning of the fiscal year. The adopted budget constitutes the City's appropriation for each program and purpose specified therein until amended.

After the initial budget is adopted, it may be amended for specific purposes. Amendments are required for transfers between funds as well as between programs. Management cannot amend the budget without City Council approval. For the fiscal year ending June 30, 2025, the City filed three budget amendments. Collectively, they increased estimated revenues by \$948,477 and increased expenditures by \$6,694,047. These amendments effectively served as a full re-estimate of the original budget. They captured numerous changes in projections rather than just a few isolated activities or outlays. The increase in revenues was driven primarily by higher special assessment collections, interest income, hotel/motel tax receipts, and proceeds from the issuance of Water Revenue Capital Loan Notes. Amended expenditures reflected higher costs related to facility and equipment repairs and maintenance, capital project timing, emergency roof repairs, pension contributions, hotel/motel tax obligations, water purchases, and deferred vehicle and equipment purchases from fiscal year 2024 to 2025. These increases were partially offset by reduced library operating hours.

The City Council also approves a five-year capital improvement program. This capital improvement program is reviewed and revised annually by the City Council. A public hearing is held in regard to proposed capital improvements for the City. The first year of this plan is integrated into the City's accounting and reporting system along with the annual operating budget.

The State of Iowa allows the total cost of a construction project to be budgeted in one annual budget even if the project extends beyond that fiscal year. The remaining appropriation continues until the project is completed as long as (1) the total cost of the project is adopted after a public hearing as required by State code, (2) the cost must be included in an adopted or amended city budget, and (3) if the cost of a project exceeds the continuing appropriation, an additional appropriation must be included in a subsequent budget or amendment.

The legal level of control (the level at which expenditures may not legally exceed appropriations) is the program level for all funds combined rather than at the individual fund level. The nine programs mandated by the State are: (1) public safety, (2) public works, (3) health and social services, (4) culture and recreation, (5) community and economic development, (6) general government, (7) debt service, (8) capital projects and (9) business type/enterprise. Since the City maintains its budgets at the individual fund level, it is necessary to aggregate the expenditures of the budgeted activities within the individual funds on a program

basis and to compare such program totals with the program budgeted totals in order to demonstrate legal compliance with the budget. During the year ended June 30, 2025, expenditures did not exceed budgeted amounts in any of the nine programs. Budgetary compliance is demonstrated in the required supplementary information.

Revenues are credited to the individual fund types while expenditures/expenses are classified according to program areas within the individual funds for budgetary control purposes. Expenditures are compared to budget appropriations according to the nine general program designations.

Unencumbered appropriations, other than amounts appropriated for capital projects, lapse at year-end. Appropriations for unfinished capital projects are carried forward indefinitely.

All general obligation bond payments, including those for which financial reporting purposes are accounted for through the enterprise funds, are budgeted through the debt service fund.

All funds are budgeted on a cash basis method of accounting. Expenditures are recognized when cash is disbursed and revenues are recognized when cash is received. This is an accounting method not in conformance with accounting principles generally accepted in the United States of America. Budgetary basis expenditures and revenues are reconciled to GAAP basis expenditures and revenues in the required supplementary information.

City of Ankeny, Iowa
Required Supplementary Information
Schedule of the City's Proportionate Share of the Net Pension Liability (Asset)
Iowa Public Employees' Retirement System
For the Last Ten Years ⁽¹⁾

	2025	2024	2023	2022*
City's proportion of the net pension liability (asset)	0.18637%	0.18199%	0.17448%	0.14047%
City's proportionate share of the net pension liability (asset)	\$ 6,786,505	\$ 8,214,320	\$ 6,592,012	\$ (484,948)
City's covered payroll	\$ 17,881,142	\$ 16,639,308	\$ 15,337,661	\$ 14,150,555
City's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	37.95%	49.37%	42.98%	-3.43%
Plan fiduciary net position as a percentage of the total pension liability (asset)	92.30%	90.13%	91.40%	100.81%

⁽¹⁾ The amounts presented for each fiscal year were determined as of June 30 of the preceding fiscal year.

* The Plan has three groups; regular, sheriff and protection. In total, the Plan reported a net pension liability at June 30, 2022. However, the City only participates in the regular and protection groups. The City's portion of these groups resulted in a net pension liability at June 30, 2022.

See accompanying independent auditors' report.

2021	2020	2019	2018	2017	2016
0.15256%	0.14974%	0.14291%	0.14022%	0.13229%	0.12894%
\$ 10,716,951	\$ 8,670,908	\$ 9,043,660	\$ 9,340,381	\$ 8,325,346	\$ 6,370,200
\$ 12,882,150	\$ 12,529,803	\$ 11,888,287	\$ 11,681,267	\$ 10,528,957	\$ 9,681,761
83.19%	69.20%	76.07%	79.96%	79.07%	65.80%
82.90%	85.45%	83.62%	82.21%	81.82%	85.19%

City of Ankeny, Iowa
Required Supplementary Information
Schedule of the City Contributions
Iowa Public Employees' Retirement System
Last 10 Fiscal Years

	Fiscal Year				
	2025	2024	2023	2022	2021
Statutorily required contribution	\$ 1,739,606	\$ 1,682,945	\$ 1,585,885	\$ 1,444,883	\$ 1,335,693
Contributions in relation to the statutorily required contribution	(1,739,606)	(1,682,945)	(1,585,885)	(1,444,883)	(1,335,693)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -
City's covered payroll	\$ 18,479,240	\$ 17,881,142	\$ 16,639,308	\$ 15,337,661	\$ 14,150,555
Contributions as a percentage of covered payroll	9.41%	9.41%	9.53%	9.42%	9.44%

Fiscal Year				
2020	2019	2018	2017	2016
\$ 1,219,602	\$ 1,191,159	\$ 1,070,922	\$ 1,054,434	\$ 949,821
(1,219,602)	(1,191,159)	(1,070,922)	(1,054,434)	(949,821)
\$ -	\$ -	\$ -	\$ -	\$ -
\$ 12,882,150	\$ 12,529,803	\$ 11,888,287	\$ 11,681,267	\$ 10,528,957
9.47%	9.51%	9.01%	9.03%	9.02%

Notes to the Required Supplementary Information:

IPERS Pension Liability

City of Ankeny, Iowa

June 30, 2025

Changes in benefit terms:

There were no significant changes of benefit terms.

Changes in assumptions:

The 2022 valuation incorporated the following refinements after a quadrennial experience study:

- Changed the mortality assumptions to the PubG-2010 mortality tables with mortality improvements modeled using Scale MP-2021.
- Adjusted retirement rates for Regular members.
- Lowered disability rates for Regular members.
- Adjusted termination rates for all membership groups.

The 2018 valuation implemented the following refinements as a result of a demographic assumption study dated June 28, 2018:

- Changed the mortality assumptions to the RP-2014 mortality tables with mortality improvements modeled using Scale MP-2017.
- Adjusted retirement rates.
- Lowered disability rates.
- Adjusted the probability of a vested Regular member electing to receive a deferred benefit.
- Adjusted the merit component of the salary increase assumption.

The 2017 valuation implemented the following refinements as a result of an experience study dated March 24, 2017:

- Decreased the inflation assumption from 3.00% to 2.60%.
- Decreased the assumed rate of interest on member accounts from 3.75% to 3.50% per year.
- Decreased the discount rate from 7.50% to 7.00%.
- Decreased the wage growth assumption from 4.00% to 3.25%.
- Decreased the payroll growth assumption from 4.00% to 3.25%.

City of Ankeny, Iowa
Required Supplementary Information
Schedule of the City's Proportionate Share of the Net Pension Liability
Municipal Fire and Police Retirement System of Iowa
For the Last Ten Years ⁽¹⁾

	Fiscal Year		
	2025	2024	2023
City's proportion of the net pension liability (asset)	3.08173%	3.10622%	2.89593%
City's proportionate share of the net pension liability	\$ 20,363,544	\$ 19,451,101	\$ 16,262,699
City's covered payroll	\$ 11,921,090	\$ 10,928,687	\$ 9,562,739
City's proportionate share of the net pension liability as a percentage of its covered payroll	170.82%	177.98%	170.06%
Plan fiduciary net position as a percentage of the total pension liability	83.37%	83.53%	84.62%

⁽¹⁾ The amounts presented for each fiscal year were determined as of June 30 as of the preceding fiscal year.

See accompanying independent auditors' report.

Fiscal Year						
2022	2021	2020	2019	2018	2017	2016
2.69516%	2.56308%	2.39490%	1.96805%	1.96390%	1.87199%	1.78695%
\$ 6,052,621	\$ 20,443,126	\$ 15,708,812	\$ 11,717,850	\$ 11,517,790	\$ 11,704,791	\$ 8,395,358
\$ 8,580,771	\$ 8,142,991	\$ 7,175,380	\$ 5,717,714	\$ 5,562,204	\$ 5,072,834	\$ 4,686,212
70.54%	251.05%	218.93%	204.94%	207.07%	230.73%	179.15%
93.62%	76.47%	79.94%	81.07%	80.60%	78.20%	83.04%

City of Ankeny, Iowa
Required Supplementary Information
Schedule of the City Contributions
Municipal Fire and Police Retirement System of Iowa
Last 10 Fiscal Years

	Fiscal Year			
	2025	2024	2023	2022
Statutorily required contribution	\$ 3,085,618	\$ 2,658,452	\$ 2,694,134	\$ 2,560,639
Contributions in relation to the statutorily required contribution	<u>\$ (3,085,618)</u>	<u>\$ (2,658,452)</u>	<u>(2,694,134)</u>	<u>(2,560,639)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
City's covered payroll	\$ 13,555,012	\$ 11,921,090	\$ 10,928,687	\$ 9,562,739
Contributions as a percentage of covered payroll	22.76%	22.30%	24.65%	26.78%

Fiscal Year					
2021	2020	2019	2018	2017	2016
\$ 2,216,680	\$ 1,987,706	\$ 1,886,380	\$ 1,468,573	\$ 1,441,723	\$ 1,408,757
<u>(2,216,680)</u>	<u>(1,987,706)</u>	<u>(1,886,380)</u>	<u>(1,468,573)</u>	<u>(1,441,723)</u>	<u>(1,408,757)</u>
<u>\$ -</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
\$ 8,580,771	\$ 8,142,991	\$ 7,175,380	\$ 5,717,714	\$ 5,562,204	\$ 5,072,834
25.83%	24.41%	26.29%	25.68%	25.92%	27.77%

Notes to the Required Supplementary Information: MFPRSI Pension Liability

City of Ankeny, Iowa

June 30, 2025

Changes in benefit terms:

There were no significant changes of benefit terms.

Changes in assumptions:

The 2018 valuation changed postretirement mortality rates to the RP-2014 Blue Collar Healthy Annuitant Table with males set-forward zero years, females set-forward two years and disabled individuals set-forward three years (male only rates), with generational projection of future mortality improvements with 50% of Scale BB beginning in 2017.

The 2017 valuation added five years projection of future mortality improvement with Scale BB.

The 2016 valuation changed postretirement mortality rates to the RP-2000 Blue Collar Combined Healthy Mortality Table with males set-back two years, females set-forward one year and disabled individuals set-forward one year (male only rates), with no projection of future mortality improvement.

Notes to the Required Supplementary Information:
Schedule of Changes in the City's Total OPEB Liability and Related Ratios
Last Eight Fiscal Years ⁽¹⁾

City of Ankeny, Iowa
June 30, 2025

	2025	2024	2023	2022	2021	2020	2019	2018
Service cost	\$ 165,448	\$ 235,580	\$ 226,522	\$ 232,674	\$ 223,726	\$ 101,327	\$ 97,430	\$ 83,710
Interest cost	81,516	103,859	96,049	63,378	59,390	70,570	67,606	53,255
Differences between expected and actual experiences	(589,081)	-	8,065	-	389,492	-	230,957	-
Changes in assumptions	(450,189)	-	(348,879)	-	288,048	-	(48,969)	54,497
Benefit payments	(60,783)	(118,605)	(103,420)	(103,833)	(119,370)	(96,688)	(87,985)	(58,679)
Net change in total OPEB liability	(853,089)	220,834	(121,663)	192,219	841,286	75,209	259,039	132,783
Total OPEB liability beginning of year	2,978,428	2,757,594	2,879,256	2,687,037	1,845,751	1,770,542	1,511,503	1,378,720
Total OPEB liability end of year	\$ 2,125,339	\$ 2,978,428	\$ 2,757,594	\$ 2,879,256	\$ 2,687,037	\$ 1,845,751	\$ 1,770,542	\$ 1,511,503
Covered-employee payroll	\$31,851,220	\$29,432,101	\$27,015,813	\$24,473,912	\$21,897,563	\$20,107,655	\$18,592,405	\$16,587,836
Total OPEB liability as a percentage of covered-employee payroll	6.67%	10.12%	10.21%	11.76%	12.27%	9.18%	9.52%	9.11%

Notes to Schedule of Changes in the City's Total OPEB Liability and Related Ratios

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

Changes in benefit terms:

There were no significant changes in benefit terms.

Changes in assumptions:

The retirement rates were updated based on the most recent IPERS and MFPRSI valuation data, the turnover rates were changed from Scale T-6 of the Actuary's Pension Handbook to Scale T-5, and an annual lapse rate of 5% has been implemented for retirees electing coverage.

Notes to the Required Supplementary Information:
Schedule of Changes in the City's Total OPEB Liability and Related Ratios
Last Eight Fiscal Years ⁽¹⁾

City of Ankeny, Iowa
June 30, 2025

Changes in assumptions and other inputs reflect the effects of changes in the discount rate each period. The following are the discount rate used in each period.

Year ended June 30, 2025	3.93%	Year ended June 30, 2021	2.21%
Year ended June 30, 2024	3.54%	Year ended June 20, 2020	3.87%
Year ended June 30, 2023	3.54%	Year ended June 30, 2019	3.87%
Year ended June 30, 2022	2.21%	Year ended June 30, 2018	3.58%

⁽¹⁾ The schedule is intended to present information for ten years. Information prior to 2018 is not available.

Nonmajor Governmental Funds

Fire Gift Fund - Accounts for donations to be used specifically for the fire department.

Hawkeye Park Fund - Accounts for revenues from players fees at the Hawkeye Park Sports Complex to be used for park improvements.

Police Gift Fund - Accounts for donations to be used specifically for the police department.

Police Seizure Fund - Accounts for monies obtained through property seizures and forfeitures to be used specifically for the police department.

Police/Fire Pension Fund - Accounts for taxes levied to fund the City's required matching contributions to the police and fire retirement system.

Employee Benefits Fund - Accounts for taxes levied to fund employee benefits.

Landfill Postclosure Fund – Accounts for maintenance activities undertaken at the remediated landfill to maintain the integrity of containment features and to monitor compliance with applicable performance standards.

Friends of the Ankeny Library Fund – A blended component unit which accounts for the collection and disbursement of funds for the Friends of the Ankeny Library.

Park Dedication Fund - Accounts for monetary payments by developers for the construction and development of public parks.

Sports Complex Foundation Fund – A blended component unit which accounts for activities of the Ankeny Sports Complex Foundation.

Ankeny Garden Club Fund – Accounts for donations to be used for the creation and maintenance of public gardens.

Miracle Park Fund – Accounts for donations to be used for the operations and maintenance costs of the Miracle League Field and All-Inclusive Playground.

Dog Park Fund– Accounts for donations to be used for the construction of a dog park.

Parks and Recreation Scholarship – Accounts for donations restricted for Parks and Recreation scholarships.

Civic Fund – Accounts for contributions made by the master developer of Prairie Trail to be used for civic improvements.

Special Assessments Fund - Accounts for collection of assessments levied against affected properties to pay for improvements.

City of Ankeny, Iowa
Combining Balance Sheet
Nonmajor Governmental Funds
June 30, 2025

	Special Revenue						
	Fire Gift	Hawkeye Park	Police Gift	Police Seizure	Police/Fire Pension	Employee Benefits	Landfill Postclosure
Assets							
Cash and cash equivalents	\$ 32,715	\$ 30,588	\$ 13,854	\$ 106,764	\$ 1,521,052	\$ -	\$ 77,793
Receivables:							
Interest	-	-	-	-	343	-	-
Taxes	-	-	-	-	3,148,895	1,810,209	-
Accounts	-	-	-	184	-	-	-
Special assessments	-	-	-	-	-	-	-
Intergovernmental	-	-	-	-	3,344	82	-
Total assets	<u>\$ 32,715</u>	<u>\$ 30,588</u>	<u>\$ 13,854</u>	<u>\$ 106,948</u>	<u>\$ 4,673,634</u>	<u>\$ 1,810,291</u>	<u>\$ 77,793</u>
Liabilities							
Accounts payable	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Accrued wages	-	-	-	-	132,827	-	-
Total liabilities	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>132,827</u>	<u>-</u>	<u>-</u>
Deferred Inflows of Resources							
Unavailable revenues							
Property taxes	-	-	-	-	3,141,932	1,807,729	-
Special assessments	-	-	-	-	-	-	-
Other long-term receivables	-	-	-	86	-	-	-
Total deferred inflows of resources	<u>-</u>	<u>-</u>	<u>-</u>	<u>86</u>	<u>3,141,932</u>	<u>1,807,729</u>	<u>-</u>
Fund balances							
Restricted	<u>32,715</u>	<u>30,588</u>	<u>13,854</u>	<u>106,862</u>	<u>1,398,875</u>	<u>2,562</u>	<u>77,793</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 32,715</u>	<u>\$ 30,588</u>	<u>\$ 13,854</u>	<u>\$ 106,948</u>	<u>\$ 4,673,634</u>	<u>\$ 1,810,291</u>	<u>\$ 77,793</u>

									Capital Project	Total Nonmajor Governmental Funds
Friends of the Ankeny Library	Park Dedication	Sports Complex Foundation	Ankeny Garden Club	Miracle Park	Dog Park	Parks & Recreation Scholarship	Civic	Special Assessments		
\$ 103,879	\$ 384,614	\$ 182,061	\$ 14,212	\$ 77,861	\$ 1,899	\$ 29,538	\$ -	\$ 2,768,449	\$	5,345,279
-	-	-	-	-	-	-	-	-		343
-	-	-	-	-	-	-	-	-		4,959,104
34	-	5,360	-	-	-	-	-	-		5,578
-	-	-	-	-	-	-	-	1,264,672		1,264,672
-	-	-	-	-	-	-	-	-		3,426
<u>\$ 103,913</u>	<u>\$ 384,614</u>	<u>\$ 187,421</u>	<u>\$ 14,212</u>	<u>\$ 77,861</u>	<u>\$ 1,899</u>	<u>29,538</u>	<u>\$ -</u>	<u>\$ 4,033,121</u>		<u>\$ 11,578,402</u>
\$ 603	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$	603
-	-	-	-	-	-	-	-	-		132,827
<u>603</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>		<u>133,430</u>
-	-	-	-	-	-	-	-	-		4,949,661
-	-	-	-	-	-	-	-	1,264,672		1,264,672
34	-	-	-	-	-	-	-	-		120
<u>34</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,264,672</u>		<u>6,214,453</u>
<u>103,276</u>	<u>384,614</u>	<u>187,421</u>	<u>14,212</u>	<u>77,861</u>	<u>1,899</u>	<u>29,538</u>	<u>-</u>	<u>2,768,449</u>		<u>5,230,519</u>
<u>\$ 103,913</u>	<u>\$ 384,614</u>	<u>\$ 187,421</u>	<u>\$ 14,212</u>	<u>\$ 77,861</u>	<u>\$ 1,899</u>	<u>\$ 29,538</u>	<u>\$ -</u>	<u>\$ 4,033,121</u>		<u>\$ 11,578,402</u>

City of Ankeny, Iowa
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
Nonmajor Governmental Funds
For the Year Ended June 30, 2025

	Special Revenue							
	Fire Gift	Hawkeye Park	Police Gift	Police Seizure	Police/Fire Pension	Employee Benefits	Landfill Postclosure	Friends of the Ankeny Library
Revenues								
Property taxes	\$ -	\$ -	\$ -	\$ -	\$ 2,956,343	\$ 1,052,550	\$ -	\$ -
Other taxes and assessments	-	-	-	-	18,451	6,568	-	-
Intergovernmental	-	-	-	32,578	82,980	15,072	-	5,000
Charges for services	-	6,355	-	-	-	-	-	-
Use of money and property	1,455	1,259	864	4,194	26,215	-	3,521	4,913
Miscellaneous	2,720	-	3,300	261	-	-	-	43,083
Total revenues	4,175	7,614	4,164	37,033	3,083,989	1,074,190	3,521	52,996
Expenditures								
Current operating:								
Public safety	5,611	-	13,984	13,055	3,117,051	-	-	-
Culture and recreation	-	6,347	-	-	-	-	-	47,576
Total expenditures	5,611	6,347	13,984	13,055	3,117,051	-	-	47,576
Excess (deficiency) of revenues over (under) expenditures	(1,436)	1,267	(9,820)	23,978	(33,062)	1,074,190	3,521	5,420
Other financing (uses)								
Transfers out	-	-	-	-	-	(1,071,628)	(4,730)	-
Total other financing sources (uses)	-	-	-	-	-	(1,071,628)	(4,730)	-
Net change in fund balances	(1,436)	1,267	(9,820)	23,978	(33,062)	2,562	(1,209)	5,420
Fund balances, beginning	34,151	29,321	23,674	82,884	1,431,937	-	79,002	97,856
Fund balances, ending	\$ 32,715	\$ 30,588	\$ 13,854	\$ 106,862	\$ 1,398,875	\$ 2,562	\$ 77,793	\$ 103,276

							Capital Project	Total Nonmajor Governmental Funds
Park Dedication	Sports Complex Foundation	Ankeny Garden Club	Miracle Park	Dog Park	Parks & Recreation Scholarship	Civic	Special Assessments	
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 4,008,893
-	-	-	-	-	-	-	1,065,153	1,090,172
-	-	-	-	-	-	-	-	135,630
-	15,900	-	-	-	-	-	-	22,255
19,846	7,546	562	3,272	76	1,263	-	-	74,986
32,760	-	1,775	8,756	375	-	-	-	93,030
52,606	23,446	2,337	12,028	451	1,263	-	1,065,153	5,424,966
-	-	-	-	-	-	-	-	3,149,701
-	-	-	4,641	-	-	-	-	58,564
-	-	-	4,641	-	-	-	-	3,208,265
52,606	23,446	2,337	7,387	451	1,263	-	1,065,153	2,216,701
(100,000)	-	-	-	-	-	-	-	(1,176,358)
(100,000)	-	-	-	-	-	-	-	(1,176,358)
(47,394)	23,446	2,337	7,387	451	1,263	-	1,065,153	1,040,343
432,008	163,975	11,875	70,474	1,448	28,275	-	1,703,296	4,190,176
\$ 384,614	\$ 187,421	\$ 14,212	\$ 77,861	\$ 1,899	\$ 29,538	\$ -	\$ 2,768,449	\$ 5,230,519

Nonmajor Enterprise Funds

Solid Waste Fund - Accounts for the City's activities to provide recycling services and the long-term maintenance and monitoring costs of the remediated landfill.

Otter Creek Golf Course Fund - Accounts for the operation and improvement of the municipally owned golf course.

City of Ankeny, Iowa
Combining Statement of Net Position
Nonmajor Enterprise Funds
June 30, 2025

	Enterprise Funds		
	Solid Waste	Otter Creek Golf Course	Totals
Assets			
Current assets:			
Cash and cash equivalents	\$ 642,622	\$ 2,930,368	\$ 3,572,990
Receivables:			
Accounts	190,993	32,840	223,833
Special assessments	415	-	415
Intergovernmental	7	-	7
Inventory	-	89,469	89,469
Total current assets	<u>834,037</u>	<u>3,052,677</u>	<u>3,886,714</u>
Noncurrent assets:			
Capital assets:			
Land	-	985,942	985,942
Depreciable assets, net of accumulated depreciation	-	2,673,060	2,673,060
Total capital assets	<u>-</u>	<u>3,659,002</u>	<u>3,659,002</u>
Total noncurrent assets	<u>-</u>	<u>3,659,002</u>	<u>3,659,002</u>
Total assets	<u>834,037</u>	<u>6,711,679</u>	<u>7,545,716</u>
Deferred Outflows of Resources			
Pension related deferred outflows	4,595	138,630	143,225
OPEB related deferred outflows	-	11,248	11,248
Total deferred outflows of resources	<u>4,595</u>	<u>149,878</u>	<u>154,473</u>
Liabilities			
Current liabilities:			
Accounts payable	134,442	84,196	218,638
Accrued wages	-	70,926	70,926
Due to other funds	-	48,544	48,544
Compensated absences payable	-	76,003	76,003
OPEB Liability	-	2,142	2,142
Total current liabilities	<u>134,442</u>	<u>281,811</u>	<u>416,253</u>
Noncurrent liabilities:			
Compensated absences payable	-	32,910	32,910
Advances from other funds	-	56,872	56,872
Net pension liability	10,071	303,834	313,905
OPEB liability	-	46,153	46,153
Total noncurrent liabilities	<u>10,071</u>	<u>439,769</u>	<u>449,840</u>
Total liabilities	<u>144,513</u>	<u>721,580</u>	<u>866,093</u>
Deferred Inflows of Resources			
Pension related deferred inflows	6	193	199
OPEB related deferred inflows	-	27,977	27,977
Total deferred inflows of resources	<u>6</u>	<u>28,170</u>	<u>28,176</u>
Net Position			
Net investment in capital assets	-	3,659,002	3,659,002
Unrestricted	694,113	2,452,805	3,146,918
Total net position	<u>\$ 694,113</u>	<u>\$ 6,111,807</u>	<u>\$ 6,805,920</u>

City of Ankeny, Iowa
Combining Statement of Revenues, Expenses, and Changes in Net Position
Nonmajor Enterprise Funds
For the Year Ended June 30, 2025

	Enterprise Funds		
	Solid Waste	Otter Creek Golf Course	Totals
Operating revenues:			
Charges for services	\$ 1,521,552	\$ 1,846,628	\$ 3,368,180
Other	-	957,819	957,819
Total operating revenues	<u>1,521,552</u>	<u>2,804,447</u>	<u>4,325,999</u>
Operating expenses:			
Personal services	52,337	1,203,784	1,256,121
Contractual services	1,392,396	539,401	1,931,797
Operating supplies	-	500,120	500,120
Depreciation and amortization	-	260,127	260,127
Total operating expenses	<u>1,444,733</u>	<u>2,503,432</u>	<u>3,948,165</u>
Operating income	<u>76,819</u>	<u>301,015</u>	<u>377,834</u>
Nonoperating revenues (expenses):			
Interest earnings	25,773	115,008	140,781
Interest expense	-	(3,658)	(3,658)
Total nonoperating revenues (expenses)	<u>25,773</u>	<u>111,350</u>	<u>137,123</u>
Net income before contributions and transfers	102,592	412,365	514,957
Transfers in	4,730	-	4,730
Change in net position	<u>107,322</u>	<u>412,365</u>	<u>519,687</u>
Total net position, beginning	<u>586,791</u>	<u>5,699,442</u>	<u>6,286,233</u>
Total net position, ending	<u>\$ 694,113</u>	<u>\$ 6,111,807</u>	<u>\$ 6,805,920</u>

City of Ankeny, Iowa
Combining Statement of Cash Flows
Nonmajor Enterprise Funds
For the Year Ended June 30, 2025

	Enterprise Funds		
	Solid Waste	Otter Creek Golf Course	Totals
Cash flows from operating activities			
Receipts from customers	\$ 1,511,542	\$ 2,807,029	\$ 4,318,571
Payments to suppliers	(1,384,922)	(1,057,346)	(2,442,268)
Payments to employees	(57,272)	(1,197,448)	(1,254,720)
Net cash provided by operating activities	69,348	552,235	621,583
Cash flows from noncapital financing activities			
Payments made on interfund accounts	-	(59,128)	(59,128)
Transfers from other funds	4,730	-	4,730
Net cash provided by (used for) noncapital financing activities	4,730	(59,128)	(54,398)
Cash flows from capital and related financing activities			
Purchase of capital assets	-	(88,501)	(88,501)
Cash flows from investing activities:			
Interest received	25,774	115,008	140,782
Net increase in cash and cash equivalents	99,852	519,614	619,466
Balances, beginning of year	542,770	2,410,754	2,953,524
Balances, end of year	\$ 642,622	\$ 2,930,368	\$ 3,572,990
Reconciliation of operating income to net cash provided by operating activities			
Operating income	\$ 76,819	\$ 301,015	\$ 377,834
Adjustments to reconcile operating income to net cash provided by operating activities:			
Depreciation and amortization	-	260,127	260,127
Changes in assets and liabilities:			
Receivables, net	(10,011)	2,583	(7,428)
Inventory	-	(5,534)	(5,534)
Accounts and other payables	2,540	(5,956)	(3,416)
Net cash provided by operating activities	\$ 69,348	\$ 552,235	\$ 621,583

Internal Service Funds

Internal service funds are used to finance and account for goods or services provided by one department or agency of the City to other departments or agencies of the City and to other government units, on a cost reimbursement basis.

Central Garage Fund - Accounts for the operations of a central vehicle maintenance garage. All costs incurred for vehicle maintenance and operations are charged to departments on a cost reimbursement basis.

Risk Management Fund – Accounts for the City's property and liability insurance coverage and other related activities. Departments are charged based on relative impact to the City's cost of coverage.

Equipment Reserve Fund - Accounts for the internal financing activities for capital equipment to the other City funds.

Sustainability Revolving Loan Fund – Provides loans to other funds for energy efficiency projects. Loans made under this revolving loan fund will be no-interest loans to departments.

Economic Development Revolving Fund - Accounts for the internal financing activities for economic development incentives to other City funds.

Health Insurance Fund - Accounts for premiums, claims, and administration of the employee health insurance plan. Costs are spread to departments in the form of employee premiums that are paid by each department on a monthly basis.

City of Ankeny, Iowa
Combining Statement of Net Position
Internal Service Funds
June 30, 2025

	Central Garage	Risk Management	Equipment Reserve	Sustainability Revolving Loan	Economic Development Revolving	Health Insurance	Total
Assets							
Current assets:							
Cash and cash equivalents	\$ 768,919	\$ 1,260,347	\$ 1,080,091	\$ 32,664	\$ 302,957	\$ 7,761,925	\$ 11,206,903
Receivables:							
Interest	-	-	685	-	-	-	685
Accounts	-	84,327	-	-	-	41,241	125,568
Intergovernmental	10,343	43,317	-	-	-	-	53,660
Prepaid expenses	-	126,553	-	-	-	-	126,553
Inventory	231,560	-	-	-	-	-	231,560
Due from other funds	-	-	404,610	-	-	-	404,610
Total current assets	<u>1,010,822</u>	<u>1,514,544</u>	<u>1,485,386</u>	<u>32,664</u>	<u>302,957</u>	<u>7,803,166</u>	<u>12,149,539</u>
Noncurrent assets:							
Advances to other funds	-	-	1,241,783	-	-	-	1,241,783
Capital assets:							
Depreciable assets, net of accumulated depreciation	<u>17,718</u>	<u>148,704</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>166,422</u>
Total capital assets	<u>17,718</u>	<u>148,704</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>166,422</u>
Total noncurrent assets	<u>17,718</u>	<u>148,704</u>	<u>1,241,783</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,408,205</u>
Total assets	<u>1,028,540</u>	<u>1,663,248</u>	<u>2,727,169</u>	<u>32,664</u>	<u>302,957</u>	<u>7,803,166</u>	<u>13,557,744</u>
Deferred Outflows of Resources							
Pension related deferred outflows	72,994	-	-	-	-	-	72,994
OPEB related deferred outflows	<u>6,759</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>6,759</u>
Total deferred outflows of resources	<u>79,753</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>79,753</u>
Liabilities							
Current liabilities:							
Accounts payable	46,754	85,597	-	-	-	13,368	145,719
Accrued wages	21,007	-	-	-	-	-	21,007
Compensated absences payable	13,995	-	-	-	-	-	13,995
Claims payable	-	-	-	-	-	369,000	369,000
OPEB liability	<u>1,287</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,287</u>
Total current liabilities	<u>83,043</u>	<u>85,597</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>382,368</u>	<u>551,008</u>
Noncurrent liabilities:							
Compensated absences payable	82	-	-	-	-	-	82
Net pension liability	159,981	-	-	-	-	-	159,981
OPEB liability	<u>27,737</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>27,737</u>
Total noncurrent liabilities	<u>187,800</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>187,800</u>
Total liabilities	<u>270,843</u>	<u>85,597</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>382,368</u>	<u>738,808</u>
Deferred Inflows of Resources							
Pension related deferred inflows	102	-	-	-	-	-	102
OPEB related deferred inflows	<u>16,813</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>16,813</u>
Total deferred inflows of resources	<u>16,915</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>16,915</u>
Net Position							
Net investment in capital assets	17,718	148,704	-	-	-	-	166,422
Unrestricted	<u>802,817</u>	<u>1,428,947</u>	<u>2,727,169</u>	<u>32,664</u>	<u>302,957</u>	<u>7,420,798</u>	<u>12,715,352</u>
Total net position	<u>\$ 820,535</u>	<u>\$ 1,577,651</u>	<u>\$ 2,727,169</u>	<u>\$ 32,664</u>	<u>\$ 302,957</u>	<u>\$ 7,420,798</u>	<u>\$ 12,881,774</u>

City of Ankeny, Iowa
Combining Statement of Revenues, Expenses, and Changes in Net Position
Internal Service Funds
For the Year Ended June 30, 2025

	Central Garage	Risk Management	Equipment Reserve	Sustainability Revolving Loan	Economic Development Revolving	Health Insurance	Total
Operating revenues:							
Charges for services	\$ 1,343,166	\$ 1,939,000	\$ -	\$ -	\$ -	\$ 5,322,710	\$ 8,604,876
Other	31,476	648,707	-	-	-	97,745	777,928
Total operating revenues	<u>1,374,642</u>	<u>2,587,707</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>5,420,455</u>	<u>9,382,804</u>
Operating expenses:							
Personal services	554,349	811,783	-	-	-	10,000	1,376,132
Contractual services	32,284	1,326,918	-	-	-	5,400,153	6,759,355
Operating supplies	757,795	-	-	-	-	1,173	758,968
Depreciation	8,705	61,523	-	-	-	-	70,228
Total operating expenses	<u>1,353,133</u>	<u>2,200,224</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>5,411,326</u>	<u>8,964,683</u>
Operating income	<u>21,509</u>	<u>387,483</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>9,129</u>	<u>418,121</u>
Nonoperating revenues:							
Interest earnings	29,107	32,143	80,259	1,397	12,956	343,846	499,708
Total nonoperating revenues	<u>29,107</u>	<u>32,143</u>	<u>80,259</u>	<u>1,397</u>	<u>12,956</u>	<u>343,846</u>	<u>499,708</u>
Change in net position	50,616	419,626	80,259	1,397	12,956	352,975	917,829
Total net position, beginning	<u>769,919</u>	<u>1,158,025</u>	<u>2,646,910</u>	<u>31,267</u>	<u>290,001</u>	<u>7,067,823</u>	<u>11,963,945</u>
Total net position, ending	<u>\$ 820,535</u>	<u>\$ 1,577,651</u>	<u>\$ 2,727,169</u>	<u>\$ 32,664</u>	<u>\$ 302,957</u>	<u>\$ 7,420,798</u>	<u>\$ 12,881,774</u>

City of Ankeny, Iowa
Combining Statement of Cash Flows
Internal Service Funds
For the Year Ended June 30, 2025

	Central Garage	Risk Management	Equipment Reserve	Sustainability Revolving Loan	Economic Development Revolving	Health Insurance	Total
Cash flows from operating activities							
Cash received from customers	\$ 1,386,301	\$ 2,479,256	\$ -	\$ -	\$ -	\$ 5,380,681	\$ 9,246,238
Payments to suppliers	(802,329)	(2,167,455)	-	-	-	(5,422,309)	(8,392,093)
Payments to employees	(563,904)	-	-	-	-	(10,558)	(574,462)
Net cash provided by (used for) operating activities	20,068	311,801	-	-	-	(52,186)	279,683
Cash flows from noncapital financing activities							
Payments received on interfund accounts	-	-	260,207	-	-	-	260,207
Loans issued to other funds	-	-	(1,527,717)	-	-	-	(1,527,717)
Net cash (used for) noncapital financing activities	-	-	(1,267,510)	-	-	-	(1,267,510)
Cash flows from capital and related financing activities							
Purchase of capital assets	-	(106,027)	-	-	-	-	(106,027)
Cash flows from investing activities							
Interest received	29,110	32,143	80,441	1,397	12,956	343,846	499,893
Net increase (decrease) in cash and cash equivalents	49,178	237,917	(1,187,069)	1,397	12,956	291,660	(593,961)
Cash and cash equivalents, beginning	719,741	1,022,430	2,267,160	31,267	290,001	7,470,265	11,800,864
Cash and cash equivalents, ending	<u>\$ 768,919</u>	<u>\$ 1,260,347</u>	<u>\$ 1,080,091</u>	<u>\$ 32,664</u>	<u>\$ 302,957</u>	<u>\$ 7,761,925</u>	<u>\$ 11,206,903</u>
Reconciliation of operating income to net cash provided by (used for) operating activities							
Operating income	\$ 21,509	\$ 387,483	\$ -	\$ -	\$ -	\$ 9,129	\$ 418,121
Adjustments to reconcile operating income to net cash provided by (used for) operating activities:							
Depreciation expense	8,705	61,523	-	-	-	-	70,228
Changes in assets and liabilities:							
Receivables, net	11,658	(108,451)	-	-	-	(39,774)	(136,567)
Prepaid expenses	-	3,779	-	-	-	-	3,779
Inventory	12,727	-	-	-	-	-	12,727
Accounts and other payables	(23,787)	(32,533)	-	-	-	4,459	(51,861)
Claims payable	(10,744)	-	-	-	-	(26,000)	(36,744)
Net cash provided by (used for) operating activities	<u>\$ 20,068</u>	<u>\$ 311,801</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (52,186)</u>	<u>\$ 279,683</u>

Capital Assets Used in the Operation of Governmental Funds

City of Ankeny, Iowa
Capital Assets Used in the Operation of Governmental Funds
Comparative Schedules By Source
June 30, 2025 and 2024

	<u>2025</u>	<u>2024</u>
Governmental funds capital assets:		
Land	\$ 11,144,042	\$ 11,026,721
Other improvements	61,232,105	52,836,959
Infrastructure	331,484,188	302,300,297
Buildings	79,507,452	79,500,136
Machinery and equipment	26,047,610	22,357,839
Lease equipment	1,201,609	1,170,072
Subscriptions	47,389	33,405
Furniture and fixtures	1,459,706	1,459,706
Construction in progress	43,201,301	49,590,657
Total governmental funds capital assets	<u>\$ 555,325,403</u>	<u>\$ 520,275,792</u>
Investment in governmental funds capital assets by source:		
General fund	\$ 28,868,664	\$ 26,132,888
Special revenue funds	9,951,707	8,952,191
Capital project funds	362,557,143	339,136,006
Local, state, and federal grants and donations	153,947,889	146,054,707
Total investment in governmental funds capital assets by source	<u>\$ 555,325,403</u>	<u>\$ 520,275,792</u>

City of Ankeny, Iowa
Comparative Schedule By Function and Activity
June 30, 2025

	Land	Other Improvements	Infrastructure	Buildings	Machinery and Equipment	Lease Equipment	Subscriptions	Furniture and Fixtures	Construction in Progress	Total
Public safety:										
Police	\$ 206	\$ -	\$ -	\$ 17,600,265	\$ 3,392,762	\$ 1,189,697	\$ -	\$ 239,757	\$ -	\$ 22,422,687
Fire and ambulance	1,053,533	-	-	13,686,586	10,282,216	-	-	48,316	6,577,612	31,648,263
Code enforcement	-	-	-	-	285,884	-	-	-	-	285,884
Total public safety	1,053,739	-	-	31,286,851	13,960,861	1,189,697	-	288,073	6,577,612	54,356,834
Health and social services:										
Mosquito control	-	-	-	-	34,130	-	-	-	-	34,130
Culture and recreation:										
Library	14,361	94,657	-	25,246,743	472,109	4,207	-	619,879	203,587	26,655,543
Parks and recreation	4,009,703	52,867,798	5,123,346	14,482,934	2,124,679	-	16,348	45,220	4,192,359	82,862,387
Total culture and recreation	4,024,064	52,962,455	5,123,346	39,729,677	2,596,788	4,207	16,348	665,099	4,395,946	109,517,930
Public works:										
Public works	5,966,708	8,216,409	326,360,842	3,509,051	8,446,479	-	-	-	32,157,069	384,656,559
Community and economic development:										
Planning and zoning	-	-	-	-	85,489	-	-	-	-	85,489
General government:										
Council and management	99,531	53,241	-	4,981,873	923,863	7,705	31,041	506,534	70,674	6,674,462
Total general capital assets	\$ 11,144,042	\$ 61,232,105	\$ 331,484,188	\$ 79,507,452	\$ 26,047,610	\$ 1,201,609	\$ 47,389	\$ 1,459,706	\$ 43,201,301	\$ 555,325,403

City of Ankeny, Iowa
Capital Assets Used in the Operation of Governmental Funds
Schedule of Changes By Function and Activity
Year Ended June 30, 2025

	Governmental Funds Capital Assets June 30, 2024	Additions	Deductions	Governmental Funds Capital Assets June 30, 2025
Public safety:				
Police	\$ 21,907,616	\$ 800,290	\$ 285,219	\$ 22,422,687
Fire and ambulance	24,810,495	7,140,390	302,622	31,648,263
Code enforcement	262,692	40,434	17,242	285,884
Total public safety	<u>46,980,803</u>	<u>7,981,114</u>	<u>605,084</u>	<u>54,356,834</u>
Health & social services:				
Mosquito control	<u>34,130</u>	<u>-</u>	<u>-</u>	<u>34,130</u>
Culture and recreation:				
Library	26,655,543	-	-	26,655,543
Parks and recreation	73,261,878	10,765,470	1,164,961	82,862,387
Total culture and recreation	<u>99,917,421</u>	<u>10,765,470</u>	<u>1,164,961</u>	<u>109,517,930</u>
Public works:				
Public works	<u>366,597,471</u>	<u>44,114,688</u>	<u>26,055,600</u>	<u>384,656,559</u>
Community & economic development:				
Planning & zoning	<u>85,489</u>	<u>-</u>	<u>-</u>	<u>85,489</u>
General government:				
Council and management	<u>6,660,478</u>	<u>31,041</u>	<u>17,057</u>	<u>6,674,462</u>
Total general capital assets	<u><u>\$ 520,275,792</u></u>	<u><u>\$ 62,892,313</u></u>	<u><u>\$ 27,842,702</u></u>	<u><u>\$ 555,325,403</u></u>

Statistical Section

(Unaudited)

City of Ankeny, Iowa

Statistical Section Contents

The statistical section of the City's Annual Comprehensive Financial Report represents detailed information as a context for understanding what the information presented in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

Contents	Page
Financial Trends	112
These schedules contain information to help the reader understand how the City's financial performance and well being have changed over time.	
Revenue Capacity	120
These schedules contain information to help the reader assess the City's most significant local revenue source, the property tax.	
Debt Capacity	126
These schedules present information to help the reader assess the affordability of the City's current level of outstanding debt and the City's ability to issue additional debt in the future.	
Demographic and Economic Information	131
These schedules offer demographic and economic indicators to help the reader understand the environment with which the City's financial activities take place.	
Operating Information	133
These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	

Sources: Unless otherwise noted, the information in these schedules is derived from the Annual Comprehensive Financial Report for the relevant year.

City of Ankeny, Iowa
Net Position by Component
Last Ten Fiscal Years
(accrual basis of accounting)

	Fiscal Year			
	2025	2024	2023	2022
Governmental activities:				
Net investment in capital assets	\$ 309,163,582	\$ 286,083,484	\$ 255,706,188	\$ 249,777,225
Restricted:				
Debt service	4,525,597	3,450,920	1,548,456	1,485,075
Capital projects	3,370,103	1,370,103	6,916,103	3,472,855
Enabling legislation	424,716	531,544	904,436	939,575
Restricted by other governments	15,589,888	15,397,119	14,862,151	13,405,762
Donor restrictions	491,364	461,049	755,603	3,298,095
Unrestricted	38,108,153	38,381,477	39,586,657	25,744,028
Total governmental activities net position	<u>371,673,403</u>	<u>345,675,696</u>	<u>320,279,594</u>	<u>298,122,615</u>
Business-type activities:				
Net investment in capital assets	214,968,504	203,112,746	200,201,084	186,989,116
Restricted:				
Debt service	3,018,710	3,069,450	1,940,827	1,397,521
Unrestricted	73,566,033	65,114,978	53,608,016	48,948,223
Total business-type activities net position	<u>291,553,247</u>	<u>271,297,174</u>	<u>255,749,927</u>	<u>237,334,860</u>
Primary government:				
Net investment in capital assets	524,132,086	489,196,230	455,907,272	436,766,341
Restricted:				
Debt service	7,544,307	6,520,370	3,489,283	2,882,596
Capital projects	3,370,103	1,370,103	6,916,103	3,472,855
Enabling legislation	424,716	531,544	904,436	939,575
Restricted by other governments	15,589,888	15,397,119	14,862,151	13,405,762
Donor restrictions	491,364	461,049	755,603	3,298,095
Unrestricted	111,674,186	103,496,455	93,194,673	74,692,251
Total primary government net position	<u>\$ 663,226,650</u>	<u>\$ 616,972,870</u>	<u>\$ 576,029,521</u>	<u>\$ 535,457,475</u>

⁽¹⁾ Net position for fiscal year 2018 is restated to include changes relating to GASB Statement No. 75.

⁽²⁾ Net position for fiscal year 2021 is restated to include changes relating to GASB Statement No. 87.

Fiscal Year						
2021 ⁽²⁾	2020	2019	2018 ⁽¹⁾	2017	2016	
\$ 229,636,596	\$ 194,066,837	\$ 172,386,785	\$ 143,233,649	\$ 130,865,789	\$ 116,004,979	
1,455,739	2,394,189	2,732,212	2,863,466	3,574,657	3,514,212	
3,522,855	31,649,353	-	-	-	-	
880,151	1,019,877	843,267	720,062	1,012,949	1,004,416	
13,406,023	13,538,110	12,345,053	11,882,618	10,230,755	8,420,514	
4,068,637	1,067,387	331,818	405,322	749,772	2,434,297	
18,474,141	15,148,622	49,161,416	51,088,431	31,273,437	19,759,160	
<u>271,444,142</u>	<u>258,884,375</u>	<u>237,800,551</u>	<u>210,193,548</u>	<u>177,707,359</u>	<u>151,137,578</u>	
171,520,523	142,883,065	134,854,399	125,926,026	118,594,408	109,640,906	
2,578,241	2,985,378	3,075,126	2,766,116	2,490,276	2,596,208	
<u>44,852,901</u>	<u>33,561,997</u>	<u>26,604,092</u>	<u>23,211,751</u>	<u>21,793,304</u>	<u>20,006,304</u>	
<u>218,951,665</u>	<u>179,430,440</u>	<u>164,533,617</u>	<u>151,903,893</u>	<u>142,877,988</u>	<u>132,243,419</u>	
401,157,119	336,949,902	307,241,184	269,159,675	249,460,197	225,645,885	
4,033,980	5,379,567	5,807,338	5,629,582	6,064,933	6,110,420	
3,522,855	31,649,353	-	-	-	-	
880,151	1,019,877	843,267	720,062	1,012,949	1,004,416	
13,406,023	13,538,110	12,345,053	11,882,618	10,230,755	8,420,514	
4,068,637	1,067,387	331,818	405,322	749,772	2,434,297	
63,327,042	48,710,619	75,765,508	74,300,182	53,066,741	39,765,464	
<u>\$ 490,395,807</u>	<u>\$ 438,314,815</u>	<u>\$ 402,334,168</u>	<u>\$ 362,097,441</u>	<u>\$ 320,585,347</u>	<u>\$ 283,380,996</u>	

City of Ankeny, Iowa
Changes in Net Position
Last Ten Fiscal Years
(accrual basis of accounting)

	Fiscal Year			
	2025	2024	2023	2022
Expenses				
Governmental activities:				
Public safety	\$ 28,476,442	\$ 28,064,907	\$ 28,880,476	\$ 23,345,087
Health and social services	442,713	473,913	398,429	307,142
Culture and recreation	9,777,923	10,401,085	9,909,276	9,048,362
Public works	30,575,288	23,634,762	21,343,625	17,161,335
Community and economic development	5,184,858	5,777,654	5,103,523	3,958,021
General government	4,894,890	5,673,162	4,632,346	3,907,839
Interest on long-term debt	2,192,990	2,425,510	2,019,407	2,215,705
Total governmental activities expenses	<u>81,545,103</u>	<u>76,450,993</u>	<u>72,287,082</u>	<u>59,943,491</u>
Business-type activities:				
Solid waste	1,444,725	1,428,086	1,072,363	1,143,538
Water	16,163,708	16,472,454	15,104,180	13,771,286
Sewer	14,061,793	12,848,550	15,518,683	11,750,974
Storm water	3,565,388	2,867,833	3,509,558	2,479,912
Otter Creek golf course	2,497,287	2,269,638	1,986,038	1,793,716
Total business-type activities expenses	<u>37,732,901</u>	<u>35,886,561</u>	<u>37,190,822</u>	<u>30,939,426</u>
Total primary government expenses	<u>119,278,004</u>	<u>112,337,554</u>	<u>109,477,904</u>	<u>90,882,917</u>
Program revenues				
Governmental activities:				
Charges for services:				
Public safety	5,676,439	5,118,034	5,596,180	5,823,573
Culture and recreation	3,484,552	3,333,854	3,050,712	2,869,684
Other activities	1,362,881	3,519,253	2,700,674	853,893
Operating grants and contributions	12,722,499	11,849,658	11,334,034	11,207,338
Capital grants and contributions	8,769,000	7,330,781	6,902,452	10,366,959
Total governmental activities program revenues	<u>32,015,371</u>	<u>31,151,580</u>	<u>29,584,052</u>	<u>31,121,447</u>
Business-type activities:				
Charges for services:				
Water	22,058,331	21,134,920	19,884,295	17,564,203
Sewer	17,967,127	17,672,333	16,906,553	17,604,506
Other activities	7,722,445	6,869,747	6,517,543	6,005,740
Capital grants and contributions	9,986,407	4,798,904	11,468,738	9,500,247
Total business-type activities program revenues	<u>57,734,310</u>	<u>50,475,904</u>	<u>54,777,129</u>	<u>50,674,696</u>
Total primary government program revenues	<u>89,749,681</u>	<u>81,627,484</u>	<u>84,361,181</u>	<u>81,796,143</u>
Net (expense) revenue				
Governmental activities	(49,529,732)	(45,299,413)	(42,703,030)	(28,822,044)
Business-type activities	20,001,409	14,589,343	17,586,307	19,735,270
Total primary government net (expense) revenue	<u>(29,528,323)</u>	<u>(30,710,070)</u>	<u>(25,116,723)</u>	<u>(9,086,774)</u>
General revenues and other changes in net position				
Governmental activities:				
Taxes:				
Property taxes	62,147,694	57,478,950	54,893,111	50,873,087
Other taxes	-	-	-	-
Hotel/motel taxes	2,476,276	2,283,804	2,076,862	1,734,499
Cable franchise taxes	135,885	173,548	208,021	243,742
Mobile home taxes	27,066	28,010	27,192	25,404
Utility tax replacement	305,107	310,651	314,758	301,712
Utility franchise taxes	1,601,765	1,572,333	1,748,871	1,677,661
Interest	6,628,144	7,473,071	4,544,417	197,993
Other	519,106	475,746	217,896	58,414
Transfers	1,686,396	899,403	828,881	388,005
Total governmental activities	<u>75,527,439</u>	<u>70,695,516</u>	<u>64,860,009</u>	<u>55,500,517</u>
Business-type activities:				
Interest	535,983	532,163	264,735	32,185
Other	1,405,077	1,325,144	1,392,906	1,263,126
Transfers	(1,686,396)	(899,403)	(828,881)	(388,005)
Special item	-	-	-	(2,259,381)
Total business-type activities	<u>254,664</u>	<u>957,904</u>	<u>828,760</u>	<u>(1,352,075)</u>
Total primary government	<u>75,782,103</u>	<u>71,653,420</u>	<u>65,688,769</u>	<u>54,148,442</u>
Changes in net position				
Governmental activities	25,997,707	25,396,103	22,156,979	26,678,473
Business-type activities	20,256,073	15,547,247	18,415,067	18,383,195
Total primary government changes in net position	<u>\$ 46,253,780</u>	<u>\$ 40,943,350</u>	<u>\$ 40,572,046</u>	<u>\$ 45,061,668</u>

⁽¹⁾ Net position for fiscal year 2018 is restated to include changes relating to GASB Statement No. 75.

⁽²⁾ Net position for fiscal year 2021 is restated to include changes relating to GASB Statement No. 87.

Fiscal Year						
2021 ⁽²⁾	2020	2019	2018 ⁽¹⁾	2017	2016	
\$ 25,563,287	\$ 23,146,580	\$ 19,857,761	\$ 16,786,311	\$ 16,365,705	\$ 14,690,344	
371,915	339,819	332,190	1,263,476	264,019	1,054,174	
8,920,203	8,034,416	7,777,549	7,525,554	7,217,960	6,944,839	
15,027,246	15,805,214	15,425,481	14,746,601	12,777,753	10,673,269	
3,215,906	3,524,785	3,246,020	2,214,016	2,695,564	1,757,674	
3,975,015	4,186,112	3,526,979	3,359,273	3,214,295	3,082,029	
3,095,443	3,634,827	3,283,321	3,120,209	3,137,859	4,838,028	
60,169,015	58,671,754	53,449,302	49,015,440	45,673,155	43,040,357	
1,236,700	918,436	772,666	745,019	675,871	632,056	
13,367,009	11,303,879	10,175,893	9,688,482	8,542,848	7,450,745	
12,348,429	13,447,758	12,676,276	12,152,336	11,771,681	11,682,628	
2,250,267	955,170	963,543	951,996	882,254	1,104,387	
1,696,658	1,532,165	1,705,499	1,669,022	1,783,053	1,762,426	
30,899,063	28,157,408	26,293,877	25,206,855	23,655,707	22,632,242	
91,068,078	86,829,162	79,743,179	74,222,295	69,328,862	65,672,599	
6,108,597	4,882,713	4,021,686	3,785,589	4,309,769	3,609,342	
1,835,035	1,287,322	2,438,240	2,399,263	2,356,757	2,400,130	
1,260,479	1,116,277	1,229,778	499,004	618,900	735,727	
15,835,442	12,779,997	11,644,928	15,725,248	8,980,006	10,051,031	
11,898,943	8,107,280	9,531,207	9,772,430	9,619,017	9,127,451	
36,938,496	28,173,589	28,865,839	32,181,534	25,884,449	25,923,681	
18,272,625	14,662,314	12,921,797	12,675,275	11,021,695	9,802,862	
19,020,685	17,158,191	15,907,051	15,497,190	15,067,446	14,907,926	
5,540,634	4,343,034	4,221,663	3,906,143	3,782,752	3,687,629	
6,948,085	6,466,444	7,639,955	4,968,657	6,373,930	7,189,812	
49,782,029	42,629,983	40,690,466	37,047,265	36,245,823	35,588,229	
86,720,525	70,803,572	69,556,305	69,228,799	62,130,272	61,511,910	
(23,230,519)	(30,498,165)	(24,583,463)	(16,833,906)	(19,788,706)	(17,116,676)	
18,882,966	14,472,575	14,396,589	11,840,410	12,590,116	12,955,987	
(4,347,553)	(16,025,590)	(10,186,874)	(4,993,496)	(7,198,590)	(4,160,689)	
48,298,765	46,146,577	43,017,000	42,023,999	39,329,506	36,117,574	
2,874,194	2,886,685	3,455,310	3,330,198	3,720,204	2,722,766	
-	-	-	-	-	-	
-	-	-	-	-	-	
-	-	-	-	-	-	
-	-	-	-	-	-	
631,886	2,251,769	2,552,602	1,095,780	481,522	365,703	
75,709	118,115	574,619	451,388	84,574	51,672	
172,046	178,842	2,590,934	3,352,171	2,742,681	3,443,298	
52,052,600	51,581,988	52,190,465	50,253,536	46,358,487	42,701,013	
35,968	109,913	128,729	64,148	34,082	38,909	
723,928	493,177	695,340	636,859	753,053	776,695	
(172,046)	(178,842)	(2,590,934)	(3,352,171)	(2,742,681)	(3,443,298)	
(6,698,060)	-	-	-	-	-	
(6,110,210)	424,248	(1,766,865)	(2,651,164)	(1,955,546)	(2,627,694)	
45,942,390	52,006,236	50,423,600	47,602,372	44,402,940	40,073,319	
28,822,081	21,083,823	27,607,002	33,419,629	26,569,781	25,584,337	
12,772,756	14,896,823	12,629,724	9,189,246	10,634,570	10,328,293	
\$ 41,594,838	\$ 35,980,647	\$ 40,236,727	\$ 42,608,876	\$ 37,204,351	\$ 35,912,630	

City of Ankeny, Iowa
Fund Balances of Governmental Funds
Last Ten Fiscal Years
(modified accrual basis of accounting)

	Fiscal Year			
	2025	2024	2023	2022
General fund:				
Nonspendable	\$ 8,681	\$ 2,218	\$ 3,057	\$ 2,093
Restricted	40,102	99,536	404,674	406,913
Unassigned	42,528,170	39,186,475	36,375,146	31,329,837
Total general fund	<u>\$ 42,576,953</u>	<u>\$ 39,288,229</u>	<u>\$ 36,782,877</u>	<u>\$ 31,738,843</u>
All other governmental funds:				
Restricted	\$ 48,499,590	\$ 52,459,295	\$ 49,336,797	\$ 60,470,545
Total all other governmental funds	<u>\$ 48,499,590</u>	<u>\$ 52,459,295</u>	<u>\$ 49,336,797</u>	<u>\$ 60,470,545</u>

Fiscal Year					
2021	2020	2019	2018	2017	2016
\$ 2,369	\$ 559	\$ 386	\$ 424	\$ 1,352	\$ 871
298,213	413,892	235,273	96,286	421,903	506,642
27,309,460	21,063,502	21,560,844	20,007,974	17,861,401	16,210,239
<u>\$ 27,610,042</u>	<u>\$ 21,477,953</u>	<u>\$ 21,796,503</u>	<u>\$ 20,104,684</u>	<u>\$ 18,284,656</u>	<u>\$ 16,717,752</u>
\$ 57,154,549	\$ 49,617,127	\$ 58,119,263	\$ 52,381,762	\$ 33,797,617	\$ 37,695,970
<u>\$ 57,154,549</u>	<u>\$ 49,617,127</u>	<u>\$ 58,119,263</u>	<u>\$ 52,381,762</u>	<u>\$ 33,797,617</u>	<u>\$ 37,695,970</u>

City of Ankeny, Iowa
Changes in Fund Balance
Last Ten Fiscal Years
(modified accrual basis of accounting)

	Fiscal Year			
	2025	2024	2023	2022
Revenues:				
Property taxes	\$ 62,087,460	\$ 57,431,387	\$ 54,930,406	\$ 50,809,110
Other taxes and assessments	5,791,498	5,891,323	4,651,093	3,984,862
Licenses and permits	2,707,943	1,987,721	2,540,536	2,818,276
Intergovernmental	13,268,187	16,880,743	12,665,139	17,175,093
Charges for services	6,430,815	5,741,869	5,552,601	5,782,138
Use of money and property	7,131,708	8,003,219	4,965,435	580,776
Miscellaneous	1,211,571	3,218,674	1,438,986	1,757,053
Total revenues	<u>98,629,182</u>	<u>99,154,936</u>	<u>86,744,196</u>	<u>82,907,308</u>
Expenditures:				
Current operating:				
Public safety	33,658,763	29,200,099	27,519,088	23,550,619
Health and social services	427,958	434,771	425,291	377,553
Culture and recreation	9,394,349	9,001,044	8,748,492	7,413,729
Public works	12,491,340	10,238,771	8,057,716	8,081,161
Community and economic development	5,086,486	5,750,416	5,101,678	4,031,325
General government	4,644,273	5,324,955	4,496,129	4,305,432
Debt service:				
Principal	20,090,000	19,055,666	18,036,334	17,457,666
Lease agreement payoff	-	-	-	-
Interest and other charges	4,087,499	4,175,266	4,408,845	4,290,240
Bond issuance costs	133,436	198,783	132,690	150,771
Capital projects	<u>28,072,925</u>	<u>27,751,797</u>	<u>32,535,521</u>	<u>24,277,182</u>
Total expenditures	<u>118,087,029</u>	<u>111,131,568</u>	<u>109,461,784</u>	<u>93,935,678</u>
(Deficiency) of revenues (under) expenditures	<u>(19,457,847)</u>	<u>(11,976,632)</u>	<u>(22,717,588)</u>	<u>(11,028,370)</u>
Other financing sources (uses):				
Issuance of long-term debt	15,915,000	15,485,000	13,565,000	16,975,000
Issuance of refunding bonds	-	-	-	11,875,000
Premium on long-term debt	1,122,892	983,115	1,273,479	1,052,562
Premium on refunding bonds	-	-	-	1,187,600
Debt issued for enterprise funds	-	-	-	-
Payment of refunded bonds	-	-	-	(13,005,000)
Subscription financing	31,041	-	33,405	-
Lease financing	31,537	236,964	927,109	-
Sale of general capital assets	-	-	-	-
Transfers in	12,367,037	12,069,151	13,821,712	11,014,491
Transfers out	<u>(10,680,641)</u>	<u>(11,169,748)</u>	<u>(12,992,831)</u>	<u>(10,626,486)</u>
Total other financing sources (uses)	<u>18,786,866</u>	<u>17,604,482</u>	<u>16,627,874</u>	<u>18,473,167</u>
Net change in fund balances	<u>\$ (670,981)</u>	<u>\$ 5,627,850</u>	<u>\$ (6,089,714)</u>	<u>\$ 7,444,797</u>
Debt service as a percentage of noncapital expenditures	<u>26.98%</u>	<u>27.53%</u>	<u>27.79%</u>	<u>30.34%</u>

Fiscal Year					
2021	2020	2019	2018	2017	2016
\$ 48,737,860	\$ 45,709,683	\$ 42,986,723	\$ 42,031,273	\$ 39,321,719	\$ 36,217,399
2,904,323	2,887,713	3,639,598	3,409,845	3,767,618	2,944,668
3,066,285	2,428,797	2,097,710	2,060,660	2,466,287	2,036,920
16,362,702	10,823,829	11,692,557	9,592,755	10,520,178	9,369,539
4,638,561	3,626,853	3,869,490	3,729,125	3,616,796	3,425,790
890,012	2,424,415	2,811,011	1,325,964	733,644	622,875
5,307,625	5,300,780	4,479,884	8,144,469	1,674,616	3,213,587
81,907,368	73,202,070	71,576,973	70,294,091	62,100,858	57,830,778
21,724,281	20,237,245	18,878,557	16,044,939	14,847,862	13,940,248
351,311	309,012	322,627	1,247,066	258,736	1,056,275
6,242,118	5,738,563	5,810,311	5,603,656	5,358,862	5,066,990
7,618,951	6,732,666	6,420,147	5,622,693	5,126,014	4,809,543
3,145,457	3,543,467	3,292,554	2,201,947	2,657,424	1,729,530
3,774,625	3,979,607	3,359,889	3,354,170	3,140,348	3,150,291
17,218,660	14,164,864	15,642,031	16,366,692	14,749,997	17,780,689
-	-	-	-	-	-
4,362,949	4,530,744	4,232,543	4,109,176	4,831,029	5,281,862
80,772	236,794	198,167	225,587	40,213	240,701
26,531,218	30,066,751	31,773,802	18,770,389	15,266,473	9,447,942
91,050,342	89,539,713	89,930,628	73,546,315	66,276,958	62,504,071
(9,142,974)	(16,337,643)	(18,353,655)	(3,252,224)	(4,176,100)	(4,673,293)
10,670,000	7,835,000	20,145,000	17,970,000	10,925,000	8,645,000
11,478,000	6,960,000	-	-	-	16,152,723
1,406,011	1,001,121	2,649,445	1,596,926	1,114,629	367,457
2,114,074	900,332	-	-	-	1,286,021
-	(7,950,000)	-	-	-	-
(13,555,000)	(1,459,038)	-	-	(12,937,660)	(19,375,000)
-	-	-	-	-	-
-	-	-	-	-	-
-	50,700	397,596	737,300	-	-
12,430,305	17,073,234	16,722,351	22,310,966	17,252,270	13,723,327
(12,258,259)	(16,894,392)	(14,131,417)	(18,958,795)	(14,509,588)	(10,280,029)
12,285,131	7,516,957	25,782,975	23,656,397	1,844,651	10,519,498
\$ 3,142,157	\$ (8,820,686)	\$ 7,429,320	\$ 20,404,173	\$ (2,331,449)	\$ 5,846,205
32.98%	30.09%	32.52%	36.03%	37.01%	42.97%

City of Ankeny, Iowa

Actual Valuation and Taxable Valuation of Property ⁽¹⁾

Last Ten Fiscal Years

As of January 1:					
	2023	2022	2021	2020	2019
<u>Actual Valuation</u>					
Residential	\$ 8,371,761,287	\$ 6,515,879,214	\$ 6,052,769,889	\$ 5,422,275,106	\$ 5,187,401,475
Agricultural	6,633,620	5,261,541	4,860,545	5,127,760	5,301,176
Commercial	1,421,680,081	1,042,947,406	1,001,409,743	944,385,596	885,594,934
Industrial	412,644,819	308,143,123	285,337,524	219,423,440	203,689,801
Multiresidential	-	-	151,637,588	127,319,149	123,394,502
Utilities	103,553,520	93,917,984	73,414,127	69,442,959	57,360,368
Gross valuation	10,316,273,327	7,966,149,268	7,569,429,416	6,787,974,010	6,462,742,256
Less: Military exemption	21,773,911	3,437,312	3,594,732	3,686,462	3,717,151
Net valuation	10,294,499,416	7,962,711,956	7,565,834,684	6,784,287,548	6,459,025,105
Incremental value	305,279,621	366,386,434	351,261,236	307,722,996	298,261,068
Actual valuation	<u>\$ 10,599,779,037</u>	<u>\$ 8,329,098,390</u>	<u>\$ 7,917,095,920</u>	<u>\$ 7,092,010,544</u>	<u>\$ 6,757,286,173</u>
Percent change	27.262%	5.204%	11.634%	4.954%	11.408%
As of January 1:					
	2023	2022	2021	2020	2019
<u>Taxable Valuation</u>					
Residential	\$ 3,820,953,111	\$ 3,493,357,095	\$ 3,213,734,605	\$ 3,005,556,981	\$ 2,803,688,688
Agricultural	4,765,403	4,821,902	4,327,878	4,308,873	4,319,549
Commercial	1,224,140,385	892,059,717	887,043,854	836,968,684	784,577,423
Industrial	364,150,636	268,833,472	250,443,383	192,585,898	178,523,759
Multiresidential	-	-	93,462,934	83,621,292	85,845,412
Utilities	31,927,275	32,576,459	35,339,445	33,689,498	29,997,984
Gross valuation	5,445,936,810	4,691,648,645	4,484,352,099	4,156,731,226	3,886,952,815
Less: Military exemption	21,773,911	3,437,312	3,594,732	3,686,462	3,717,151
Net valuation	5,424,162,899	4,688,211,333	4,480,757,367	4,153,044,764	3,883,235,664
Incremental value	305,279,621	366,386,434	351,261,236	307,722,996	298,261,068
Taxable valuation	<u>\$ 5,729,442,520</u>	<u>\$ 5,054,597,767</u>	<u>\$ 4,832,018,603</u>	<u>\$ 4,460,767,760</u>	<u>\$ 4,181,496,732</u>
Percent change	13.351%	4.606%	8.323%	6.679%	8.715%
<u>Total Direct Tax Rate</u>					
City of Ankeny	<u>\$ 9.90000</u>	<u>\$ 9.90000</u>	<u>\$ 9.90000</u>	<u>\$ 9.95000</u>	<u>\$ 10.00000</u>

⁽¹⁾ Polk County Auditor

2018	2017	2016	2015	2014
\$ 4,643,315,539	\$ 4,355,396,968	\$ 3,762,463,077	\$ 3,524,929,091	\$ 3,143,399,870
7,236,710	7,245,711	7,645,992	7,501,145	7,991,103
779,758,451	783,342,458	667,635,645	638,026,642	640,139,856
177,059,755	126,752,190	102,107,113	93,752,457	80,820,176
113,414,456	102,852,730	66,138,114	77,362,115	-
55,987,309	54,127,524	54,474,394	54,150,493	51,745,066
5,776,772,220	5,429,717,581	4,660,464,335	4,395,721,943	3,924,096,071
3,722,839	3,712,328	3,755,150	3,692,325	3,678,437
5,773,049,381	5,426,005,253	4,656,709,185	4,392,029,618	3,920,417,634
292,312,551	233,715,204	254,893,568	229,889,792	225,980,667
\$ 6,065,361,932	\$ 5,659,720,457	\$ 4,911,602,753	\$ 4,621,919,410	\$ 4,146,398,301
7.167%	15.232%	6.268%	11.468%	6.944%

2018	2017	2016	2015	2014
\$ 2,594,115,461	\$ 2,384,342,061	\$ 2,102,980,864	\$ 1,926,692,186	\$ 1,719,460,033
4,062,120	3,945,202	3,631,793	3,458,535	3,572,187
689,692,370	693,683,725	588,062,134	562,290,556	563,273,438
154,402,651	111,202,619	88,866,590	81,810,752	70,326,907
82,885,161	79,780,871	53,661,602	65,612,909	-
32,559,838	32,518,509	32,395,228	35,163,451	36,497,213
3,557,717,601	3,305,472,987	2,869,598,211	2,675,028,389	2,393,129,778
3,722,839	3,712,328	3,755,150	3,692,325	3,678,437
3,553,994,762	3,301,760,659	2,865,843,061	2,671,336,064	2,389,451,341
292,312,551	233,715,204	254,893,568	229,889,792	225,980,667
\$ 3,846,307,313	\$ 3,535,475,863	\$ 3,120,736,629	\$ 2,901,225,856	\$ 2,615,432,008
8.792%	13.290%	7.566%	10.927%	6.966%

\$ 10.35000	\$ 10.75000	\$ 11.65000	\$ 11.75000	\$ 11.85000
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City of Ankeny, Iowa

Property Tax Rates - All Direct and Overlapping Governments ⁽¹⁾

Per \$1,000 Taxable Valuation

Last Ten Fiscal Years

City Direct Rates						
Fiscal Year	General Fund	Aviation Authority	Police & Fire Retirement	Employee Benefits	Debt Service	Total Direct
Ankeny Community School District:						
2016	6.89000	0.15000	0.56000	-	4.25000	11.90000
2017	6.79000	0.15000	0.56000	-	4.25000	11.85000
2018	6.79000	0.15000	0.56000	-	4.15000	11.75000
2019	6.25000	0.15000	0.60000	-	3.75000	11.65000
2020	6.10000	0.15000	0.60000	-	3.50000	10.35000
2021	6.05000	0.15000	0.55000	-	3.25000	10.00000
2022	6.05000	0.15000	0.55000	-	3.20000	9.95000
2023	6.15330	0.14670	0.55000	-	3.05000	9.90000
2024	6.20310	0.14690	0.55000	-	3.00000	9.90000
2025	6.02243	0.13176	0.55000	0.19581	3.00000	9.90000
Saydel Community School District:						
2016	6.89000	0.15000	0.56000	-	4.25000	11.90000
2017	6.79000	0.15000	0.56000	-	4.25000	11.85000
2018	6.79000	0.15000	0.56000	-	4.15000	11.75000
2019	6.25000	0.15000	0.60000	-	3.75000	11.65000
2020	6.10000	0.15000	0.60000	-	3.50000	10.35000
2021	6.05000	0.15000	0.55000	-	3.25000	10.00000
2022	6.05000	0.15000	0.55000	-	3.20000	9.95000
2023	6.15330	0.14670	0.55000	-	3.05000	9.90000
2024	6.20310	0.14690	0.55000	-	3.00000	9.90000
2025	6.02243	0.13176	0.55000	0.19581	3.00000	9.90000
North Polk Community School District:						
2016	6.89000	0.15000	0.56000	-	4.25000	11.90000
2017	6.79000	0.15000	0.56000	-	4.25000	11.85000
2018	6.79000	0.15000	0.56000	-	4.15000	11.75000
2019	6.25000	0.15000	0.60000	-	3.75000	11.65000
2020	6.10000	0.15000	0.60000	-	3.50000	10.35000
2021	6.05000	0.15000	0.55000	-	3.25000	10.00000
2022	6.05000	0.15000	0.55000	-	3.20000	9.95000
2023	6.15330	0.14670	0.55000	-	3.05000	9.90000
2024	6.20310	0.14690	0.55000	-	3.00000	9.90000
2025	6.02243	0.13176	0.55000	0.19581	3.00000	9.90000

⁽¹⁾ Polk County Auditor

School District	Overlapping Rates				Total Direct and Overlapping Rates
	County and Assessor	Regional Transit	Community College	State	
19.77223	10.84198	0.61900	0.67574	0.00330	43.90213
19.36252	10.39630	0.63900	0.72334	0.00330	43.76225
18.51697	10.39541	0.63900	0.67458	0.00310	42.87446
17.95079	10.37554	0.63900	0.69468	0.00290	41.87906
17.52323	10.37537	0.66400	0.65249	0.00280	39.56789
17.41039	10.26623	0.66900	0.63533	0.00270	38.98365
17.31652	9.93801	0.65206	0.67789	0.00260	38.53708
17.05078	9.60691	0.63567	0.69448	0.00240	37.89024
16.99602	9.66460	0.62636	0.74410	0.00180	37.93288
16.04608	9.45410	0.63154	0.75916	0.00180	36.79268
12.76105	10.84198	0.61900	0.67574	0.00330	36.59883
12.76417	10.39630	0.63900	0.72334	0.00330	36.75107
12.89000	10.39541	0.63900	0.67458	0.00310	36.27611
12.89000	10.37554	0.63900	0.69468	0.00290	36.25209
12.89000	10.37537	0.66400	0.65249	0.00280	34.93466
12.89000	10.26623	0.66900	0.63533	0.00270	34.46326
12.89000	9.93801	0.65206	0.67789	0.00260	34.11056
12.89000	9.60691	0.63567	0.69448	0.00240	33.72946
12.99801	9.66460	0.62636	0.74410	0.00180	33.93487
13.07621	9.45410	0.63154	0.75916	0.00180	33.82281
19.94347	10.84198	0.61900	0.67574	0.00330	43.71027
19.30777	10.39630	0.63900	0.72334	0.00330	43.93349
19.16659	10.39541	0.63900	0.67458	0.00310	42.81971
19.07652	10.37554	0.63900	0.69468	0.00290	42.52868
18.99000	10.37537	0.66400	0.65249	0.00280	41.03466
18.54662	10.26623	0.66900	0.63533	0.00270	40.11988
18.58960	9.93801	0.65206	0.67789	0.00260	39.81016
18.74720	9.60691	0.63567	0.69448	0.00240	39.58666
18.77122	9.66460	0.62636	0.74410	0.00180	39.70808
18.77117	9.45410	0.63154	0.75916	0.00180	39.51777

City of Ankeny, Iowa
Principal Property Taxpayers ⁽¹⁾
Current Year and Nine Years Ago

		Fiscal Year 2025			Fiscal Year 2016		
Taxpayer	Type of Business	January 1, 2023	Rank	Percent of	January 1, 2014	Rank	Percent of
		Taxable Valuation		Total Taxable Value	Taxable Valuation		Total Taxable Value
DRA Properties, LC	Real estate development	\$ 77,658,509	1	1.36%	\$ 16,617,943	8	0.64%
Deere & Company	Farm & construction equipment	77,474,533	2	1.35%	28,128,690	2	1.08%
Perishable Distributors of Iowa	Food distribution	67,130,452	3	1.17%	15,340,639	9	0.59%
The Industrial Fund Ankeny	Commercial	41,506,414	4	0.72%			0.00%
DLE Seven LLC	Real estate development	38,405,394	5	0.67%	17,987,037	6	0.69%
Casey's Retail Company ⁽²⁾	Convenience stores	35,747,528	6	0.62%	19,604,700	4	0.75%
Denny Elwell Family LC	Real estate development	33,546,966	7	0.59%	23,288,144	3	0.89%
Harvester Land Holdings LC	Multiresidential	31,930,190	8	0.56%			0.00%
Mid-American Energy	Utility	30,754,881	9	0.54%	30,991,255	1	1.18%
Stag Industrial Holdings LLC	Commercial	29,105,765	10	0.51%			0.00%
Mills Properties Inc.	Real estate				19,494,000	5	0.75%
B & G Foods, Inc ⁽³⁾	Spice distribution				17,550,000	7	0.67%
Ankeny North MOB, LLC ⁽⁴⁾	Real estate development				14,256,000	10	0.55%
		<u>\$ 463,260,632</u>		<u>8.09%</u>	<u>\$ 203,258,408</u>		<u>7.77%</u>

⁽¹⁾ Polk County Assessor

⁽²⁾ Formerly Casey's General Stores

⁽³⁾ Formerly ACH Food Companies, Inc. and Tone Brothers

⁽⁴⁾ Formerly Signature Properties, LLC

City of Ankeny, Iowa
Property Tax Levies and Collections
Last Ten Fiscal Years

Fiscal Year	Total Property Tax Levy	Collected within the Year of the Levy		Collections in Subsequent Years	Total Collections to Date	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2016	\$ 36,215,343	\$ 36,141,158	99.80%	-	\$ 36,141,158	99.80%
2017	39,332,135	39,275,113	99.86%	90	39,275,203	99.86%
2018	42,034,439	41,938,329	99.77%	216	41,938,545	99.77%
2019	43,020,403	42,912,290	99.75%	1	42,912,291	99.75%
2020	46,180,386	45,427,041	98.37%	-	45,427,041	98.37%
2021	48,433,501	47,845,644	98.79%	33,082	47,878,727	98.85%
2022	50,967,204	50,783,328	99.64%	(29,178)	50,754,150	99.58%
2023	54,981,817	54,864,943	99.79%	49	54,864,992	99.79%
2024	57,564,056	57,371,022	99.66%	2,286	57,373,308	99.67%
2025	62,252,078	61,925,029	99.47%	64	61,925,093	99.47%

City of Ankeny, Iowa
Ratios of Outstanding Debt by Type
Last Ten Fiscal Years

Fiscal Year	Governmental Activities				Business-Type Activities					Total Primary Government	Percentage of Personal Income ⁽¹⁾	Debt Per Capita ⁽¹⁾
	General Obligation	Lease	Subscription	Capital	General	General	Capital	Revenue	Lease			
	Bonds	Agreements ⁽²⁾	Agreements ⁽³⁾	Loan Notes	Bonds	Loan Notes	Notes	Bonds	Agreements ⁽²⁾			
2016	\$ 115,458,768	\$ -	\$ -	\$ 23,006,767	\$ 18,133,602	\$ 783,786	\$ 276,628	\$ 21,977,255	\$ -	\$ 179,636,806	551.96%	\$ 3,112
2017	100,381,940	-	-	20,715,939	16,344,978	400,613	224,103	19,817,812	-	157,885,385	462.77%	2,726
2018	104,800,034	-	-	18,272,550	12,660,510	-	170,577	23,846,088	-	159,749,759	496.64%	2,926
2019	112,079,923	-	-	16,971,295	11,667,100	-	115,051	25,442,589	-	166,275,958	443.81%	3,045
2020	105,485,687	-	-	15,570,040	12,462,648	-	58,526	24,778,973	-	158,355,874	411.44%	2,900
2021	100,542,917	-	-	14,063,785	11,002,707	-	-	22,562,617	-	148,172,026	360.40%	2,227
2022	100,537,768	-	21,176	12,457,530	10,890,411	-	2,747,000	13,983,373	14,235	140,651,493	316.23%	2,072
2023	96,552,649	735,799	33,208	10,746,275	9,556,804	-	5,130,761	12,859,486	-	135,614,982	288.84%	1,878
2024	93,840,003	724,691	9,983	8,930,020	8,787,248	-	13,417,429	15,847,049	-	141,556,423	280.66%	1,901
2025	90,739,195	514,836	27,746	6,963,765	10,361,274	-	16,835,455	14,490,780	-	139,933,051	#VALUE!	1,879

⁽¹⁾ See the Schedule of Historical Economic Data for personal income and population data.

⁽²⁾ As of June 30, 2022, the financial statements include the adoption of GASB Statement No. 87, Leases.

⁽³⁾ As of June 30, 2023, the financial statements include the adoption of GASB Statement No. 96, Subscriptions.

City of Ankeny, Iowa
Ratio of Net General Obligation Bonded Debt to Actual Property Valuation
and Net General Obligation Bonded Debt Per Capita
Last Ten Fiscal Years

Fiscal Year	Actual Property Valuation ⁽¹⁾	General Obligation Bonded Debt ⁽²⁾	Less Debt Service Fund	Net	Percentage of Actual Property Valuation	Per Capita ⁽³⁾
2016	\$ 4,146,398,301	\$ 137,843,470	\$ 2,928,614	\$ 144,980,386	3.50%	\$ 2,655
2017	4,621,919,410	135,733,094	2,928,500	126,233,500	2.73%	2,312
2018	4,911,602,753	135,733,094	2,148,966	133,584,128	2.72%	2,447
2019	5,659,720,457	140,718,318	1,860,091	138,858,227	2.45%	2,543
2020	6,065,361,932	133,518,375	1,506,634	132,011,741	2.18%	2,418
2021	6,757,286,173	125,609,409	1,813,014	123,796,395	1.83%	1,861
2022	7,092,010,544	123,885,709	1,854,100	122,031,609	1.72%	1,798
2023	7,917,095,920	117,624,735	1,908,581	115,716,154	1.46%	1,705
2024	8,329,098,390	112,291,945	2,110,344	110,181,601	1.32%	1,480
2025	10,599,779,037	108,606,816	2,111,707	106,495,109	1.00%	1,430

⁽¹⁾ Polk County Auditor

⁽²⁾ Includes General Obligation Bond Anticipation Notes and General Obligation Capital Loan Notes.

⁽³⁾ Per capita calculations based on data from U.S. Census Bureau

City of Ankeny, Iowa
Computation of Direct and Overlapping Bonded Debt
General Obligation Bonded Debt
June 30, 2025

	General Obligation Debt June 30, 2025	Percent Applicable to City	Direct and Overlapping General Obligation Debt	Underlying General Obligation Debt
Polk County ⁽¹⁾	\$ 231,819,000	16.29%	\$ 37,763,315	\$ 194,055,685
Ankeny Community School District	14,440,000	92.27%	13,323,788	1,116,212
North Polk Community School District	37,825,000	11.46%	4,334,745	33,490,255
Saydel Community School District	17,600,000	19.43%	3,419,680	14,180,320
Des Moines Area Community College	68,145,000	8.62%	5,874,099	62,270,901
Subtotal overlapping debt	<u>\$ 369,829,000</u>		<u>\$ 64,715,627</u>	<u>\$ 305,113,373</u>
City of Ankeny	<u>98,245,542</u>	100.00%	<u>98,245,542</u>	<u>-</u>
Total direct and overlapping debt	<u><u>\$ 468,074,542</u></u>		<u><u>\$ 162,961,169</u></u>	<u><u>\$ 305,113,373</u></u>

⁽¹⁾ Excludes the General Obligation Capital Loan Notes, Series 2025A and the General Obligation Capital Loan Notes, Series 2025B which are expected to close on or around June 5, 2025.

Source: Bond Official Statement May 2025

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the city. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the City of Ankeny. This process recognizes that, when considering the government's ability to issue and repay long-term debt the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt of each overlapping government.

City of Ankeny, Iowa
Computation of Legal Debt Margin
Last Ten Fiscal Years

	Fiscal Year					Fiscal Year				
	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Actual property valuation ⁽¹⁾	\$ 10,599,779,037	\$ 8,329,098,390	\$ 7,917,095,920	\$ 7,092,010,544	\$ 6,757,286,173	\$ 6,065,361,932	\$ 5,659,720,457	\$ 4,911,602,753	\$ 4,621,919,410	\$ 4,146,398,301
Debt limit - 5% of assessed valuation	529,988,952	416,454,920	395,854,796	354,600,527	337,864,309	303,268,097	282,986,023	245,580,138	231,095,971	207,319,915
Amount of debt applicable to limit:										
General obligation bonds	91,255,000	92,095,000	94,660,000	98,690,000	98,920,000	117,948,335	123,747,023	117,460,544	117,460,544	116,726,918
Bond anticipation notes	-	-	-	-	-	-	-	-	-	-
Capital loan notes	6,390,000	8,165,000	9,790,000	11,310,000	12,725,000	15,570,040	16,971,295	18,272,550	18,272,550	21,116,552
Total debt applicable to limit	97,645,000	100,260,000	104,450,000	110,000,000	111,645,000	133,518,375	140,718,318	135,733,094	135,733,094	137,843,470
Legal debt margin	<u>\$ 432,343,952</u>	<u>\$ 316,194,920</u>	<u>\$ 291,404,796</u>	<u>\$ 244,600,527</u>	<u>\$ 226,219,309</u>	<u>\$ 169,749,722</u>	<u>\$ 142,267,705</u>	<u>\$ 109,847,044</u>	<u>\$ 95,362,877</u>	<u>\$ 69,476,445</u>
Percent of debt limit	81.58%	75.93%	73.61%	68.98%	66.96%	55.97%	50.27%	44.73%	41.27%	33.51%

⁽¹⁾ Polk County Auditor

City of Ankeny, Iowa
Revenue Bond Coverage
Last Ten Fiscal Years

Water Fund

Fiscal Year	Gross Revenues	Operating Expenses ⁽¹⁾	Net Revenue Available For Debt Service	Annual Debt Service Requirements ⁽²⁾			Coverage
				Principal	Interest	Total	
2016	\$ 9,880,790	\$ 6,176,047	\$ 3,704,743	\$ 696,000	\$ 204,519	\$ 900,519	4.1140
2017	11,112,072	7,270,526	3,841,546	708,000	190,726	898,726	4.2744
2018	12,780,133	8,443,783	4,336,350	829,000	232,923	1,061,923	4.0835
2019	13,041,853	8,603,639	4,438,214	1,161,000	431,456	1,592,456	2.7870
2020	14,786,458	9,495,815	5,290,643	1,432,000	617,955	2,049,955	2.5809
2021	18,387,461	11,330,446	7,057,015	1,604,000	654,407	2,258,407	3.1248
2022	18,003,262	11,621,805	6,381,457	1,783,000	651,029	2,434,029	2.6218
2023	20,336,984	12,879,938	7,457,046	1,085,000	498,379	1,583,379	4.7096
2024	21,582,675	14,094,691	7,487,984	1,357,000	574,351	1,931,351	3.8771
2025	22,547,098	13,677,494	8,869,604	2,237,000	766,783	3,003,783	2.9528

Sewer Fund

Fiscal Year	Gross Revenues	Operating Expenses ⁽¹⁾	Net Revenue Available For Debt Service	Annual Debt Service Requirements ⁽²⁾			Coverage
				Principal	Interest	Total	
2016	\$ 14,927,432	\$ 8,823,187	\$ 6,104,245	\$ 915,000	\$ 459,894	\$ 1,374,894	4.4398
2017	15,083,679	8,881,687	6,201,992	946,000	438,744	1,384,744	4.4788
2018	15,529,787	9,350,589	6,179,198	830,000	329,199	1,159,199	5.3306
2019	15,960,987	9,901,726	6,059,261	800,000	293,579	1,093,579	5.5408
2020	17,183,205	10,646,788	6,536,417	700,000	214,769	914,769	7.1454
2021	19,035,350	9,471,408	9,563,942	560,000	137,088	697,088	13.7199
2022	17,609,216	8,743,508	8,865,708	580,000	120,288	700,288	12.6601
2023	17,002,880	12,426,393	4,576,487	-	-	-	-
2024	17,672,333	9,756,836	7,915,497	-	-	-	-
2025	17,967,127	10,838,115	7,129,012	-	-	-	-

⁽¹⁾ Total operating expenses exclusive of depreciation.

⁽²⁾ Includes revenue bonds and capital loan notes.

Water Fund issued revenue bonds with coverage requirements in fiscal years 2002, 2014, 2017, 2018, 2019 and 2020.

Sewer Fund issued revenue bonds with coverage requirements in fiscal year 2012 and 2014.

TABLE 14: Use IowaWorkforce.org; bea.gov; iowa.gov; & city website

City of Ankeny, Iowa
Historical Economic Data
Last Ten Years

Calendar Year	Employment		Personal Income ⁽³⁾		Retail Sales ⁽⁴⁾	Building Permits ⁽⁵⁾			
	Population ⁽¹⁾	Unemployment Rate ⁽²⁾	Personal Income (000's)	Per Capita	Taxable Sales (Millions)	Commercial Permits Issued	Dollar Value of Permits Issued	Residential Permits Issued	Dollar Value of Permits Issued
2015	54,598	2.3%	\$ 30,780,533	\$ 49,415	\$ 841.97	31	# \$ 44,367,457	929	\$ 201,259,673
2016	54,598	2.2%	32,166,099	50,677	924.79	18	48,885,982	1,281	294,900,482
2017	54,598	2.3%	33,781,200	52,300	977.78	34	73,499,093	1,106	228,825,648
2018	54,598	2.0%	37,465,600	54,098	972.67	31	71,114,309	897	173,052,575
2019	54,598	2.1%	38,488,124	55,039	1005.78	35	57,733,604	1,076	256,749,469
2020	67,887	4.4%	41,112,908	58,076	1,025.10	22	65,497,340	1,168	297,765,158
2021	67,887	3.3%	44,466,630	61,833	1,144.50	28	116,246,592	956	267,199,991
2022	67,887	2.1%	46,951,654	64,401	1,265.27	34	172,457,117	818	283,937,889
2023	72,222	2.3%	50,437,063	68,420	1,391.59	26	54,679,860	615	206,254,033
2024	74,455	2.4%	N/A ⁽⁶⁾	N/A ⁽⁶⁾	1,462.60	18	81,983,426	661	234,441,796

⁽¹⁾ U.S. Census Bureau

⁽²⁾ Iowa Workforce Development

⁽³⁾ U.S. Bureau of Economic Analysis, Des Moines-West Des Moines, IA Metropolitan Statistical Area

⁽⁴⁾ Iowa Department of Revenue, fiscal year ending March 31

⁽⁵⁾ City of Ankeny Community Development Department

⁽⁶⁾ Data is not available due to U.S. Government budget constraints affecting publication by the U.S. Bureau of Economic Analysis

City of Ankeny, Iowa
Principal Employers ⁽¹⁾
Current Year and Nine Years Ago

Employer ⁽²⁾	Type of Business	Fiscal Year 2025			Fiscal Year 2016		
		Approximate Number of Employees	Rank	Percent of Total City Employment	Approximate Number of Employees	Rank	Percent of Total City Employment
Ankeny Community Schools	Education	2,050	1	4.71%	1,431	1	4.44%
John Deere Des Moines Works	Farm equipment	1,553	2	3.57%	1,286	3	3.99%
Casey's General Stores	Corporate headquarters/distribution	1,200	3	2.76%	1,328	2	4.12%
Perishable Distributors of Iowa	Wholesale meat/bakery distributor	1,000	4	2.30%	608	6	1.89%
City of Ankeny	Municipal government	842	5	1.94%	673	5	2.09%
Baker Group	Mechanical/electrical contractor	800	6	1.84%			
Des Moines Area Community College ⁽³⁾	Higher education	585	7	1.34%	1,113	4	3.45%
Mom's Meals ⁽⁴⁾	Wholesale distribution	575	8	1.32%			
B & G Foods, Inc ⁽⁵⁾	Spice distribution	430	9	0.99%	448	7	1.39%
Hy-Vee	Prepared food production	388	10	0.89%			
SYSCO Food Services of Iowa, Inc.	Wholesale distribution				243	8	0.75%
Accumold	Plastic Micro-molding				247	9	0.77%
Praxair	Industrial gases/welding equipment				194	10	0.60%
Total		<u>9,423</u>		<u>21.66%</u>	<u>7,571</u>		<u>23.47%</u>

⁽¹⁾ City of Ankeny Economic Development Department

⁽²⁾ Does not include retail employers

⁽³⁾ Does not include student employees and adjunct faculty

⁽⁴⁾ Purfoods dba Mom's Meals

⁽⁵⁾ Formerly ACH Food Companies, Inc and Tone Brothers

City of Ankeny, Iowa
Number of Permanent City Employees by Function
Last Ten Fiscal Years

Function	Fiscal Year									
	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016 (1)
Public Safety:										
Police:										
Police Administration	8.00	8.40	8.40	8.40	2.00	2.00	2.00	2.00	2.00	2.00
Police Operations	63.00	58.00	56.00	55.00	60.00	59.00	56.00	51.00	52.00	47.00
Police Support Services	19.50	21.00	21.00	20.00	19.40	17.40	16.40	18.40	15.40	15.40
Fire:										
Fire Administration	4.50	5.00	5.00	5.00	4.00	4.00	4.00	4.00	4.00	4.00
Fire Suppression	22.00	22.00	22.00	22.00	22.00	22.00	22.00	16.00	7.00	7.00
Emergency Medical Services	53.50	55.50	49.50	44.50	44.50	41.00	35.00	26.00	32.25	29.25
Code Enforcement	16.06	16.06	16.06	16.06	15.06	13.50	13.50	13.00	11.00	9.00
Total Public Safety	186.56	185.96	177.96	170.96	166.96	158.90	148.90	130.40	123.65	113.65
Culture and Recreation:										
Library	22.07	22.86	22.86	22.86	22.86	20.52	17.50	17.50	17.50	17.50
Parks and Recreation:										
Park Administration	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00
Park Maintenance	10.32	11.00	11.00	11.00	10.00	10.00	9.00	9.00	8.50	8.50
Recreation Programs	2.50	2.50	2.50	3.50	3.50	2.50	2.50	2.50	2.50	2.50
Community Centers	2.81	2.81	2.81	1.81	-	-	-	-	-	-
Aquatic Centers	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	0.50	0.50
Prairie Ridge Sports Complex	9.08	8.66	8.66	8.33	8.33	7.33	7.33	7.33	7.33	6.66
Total Culture and Recreation	49.78	50.83	50.83	50.50	47.69	43.35	39.33	39.33	38.33	37.66
Public Works:										
Street Cleaning	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Traffic Safety	7.00	6.00	6.00	6.00	6.00	3.00	3.00	3.00	3.00	3.00
Public Works Engineering	11.81	11.81	11.81	10.81	9.81	10.00	10.00	7.00	7.00	6.47
Public Works Operations	18.50	17.50	16.50	15.50	14.50	14.00	13.00	13.00	13.00	12.00
Central Garage	5.00	5.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00
Total Public Works	43.31	41.31	39.31	37.31	35.31	32.00	31.00	28.00	28.00	26.47
Community and Economic Development:										
Development Engineering	7.25	7.25	7.25	7.25	7.50	5.25	4.25	4.25	3.25	3.25
Planning & Building	-	-	-	-	-	7.00	7.00	7.00	6.00	6.00
Community Development	9.00	9.00	9.00	9.00	9.00	-	-	-	-	-
Economic Development	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00
Total Community and Economic Development:	18.25	18.25	18.25	18.25	18.50	14.25	13.25	13.25	11.25	11.25
General Government:										
Communications	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00
Human Resources	3.00	3.00	3.00	3.00	3.00	3.00	3.00	2.00	2.00	2.00
City Manager	5.38	5.38	5.38	4.38	4.00	3.00	4.00	4.00	3.00	3.00
City Clerk	4.00	4.00	4.00	4.60	4.60	4.60	4.60	4.60	4.60	4.60
Finance	4.63	4.63	4.63	5.00	5.00	5.00	3.50	2.50	3.50	3.50
Information Technology	6.00	6.00	6.00	6.00	6.00	5.00	5.00	4.00	4.00	4.00
Total General Government	25.01	25.01	25.01	24.98	24.60	22.60	22.10	19.10	19.10	19.10
Water										
Water Administration	3.82	3.82	3.32	3.32	3.32	3.07	3.07	2.50	3.00	2.83
Water Maintenance	12.83	12.83	11.83	11.83	11.83	10.00	10.00	10.00	9.00	9.00
Total Water	16.65	16.65	15.15	15.15	15.15	13.07	13.07	12.50	12.00	11.83
Sewer:										
Sewer Administration	3.81	3.81	3.31	3.31	3.31	3.06	3.06	4.83	5.13	5.14
Sewer Maintenance	11.00	11.00	9.00	9.00	9.00	9.00	9.00	9.00	9.00	9.00
Total Sewer	14.81	14.81	12.31	12.31	12.31	12.06	12.06	13.83	14.13	14.14
Storm water:										
Stormwater Administration	5.00	5.00	5.00	4.00	3.75	2.75	2.75	2.75	2.75	2.45
Otter Creek Golf Course:										
Golf Course Maintenance	6.32	6.32	6.32	6.32	6.08	6.08	5.83	5.83	5.50	5.50
Golf Course Pro Shop	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	2.00	2.00
Golf Course Banquet Services	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Total Otter Creek Golf Course	8.32	8.32	8.32	8.32	8.08	8.08	7.83	7.83	8.50	8.50
Total	367.69	366.14	352.14	341.78	332.35	307.06	290.29	266.99	257.71	245.05

Source: City Records

⁽¹⁾ The 2016 FTE calculation has been adjusted to include all regular part-time and certain seasonal positions

City of Ankeny, Iowa
Operating Indicators by Function
Last Ten Years

Function	CY2024 FY2025	CY2023 FY2024	CY2022 FY2023	CY2021 FY2022	CY2020 FY2021	CY2019 FY2020	CY2018 FY2019	CY2017 FY2018	CY2016 FY2017	CY2015 FY2016
Public safety:										
Police:										
UCR reportable crimes ⁽²⁾	918	978	920	811	938	1,180	1,118	961	884	790
Calls for service ⁽²⁾	49,055	44,934	43,811	40,955	38,465	44,346	42,130	38,568	35,620	39,091
Miles logged by patrol annually ⁽²⁾	542,431	509,037	503,431	415,005	366,692	377,474	362,243	343,090	352,986	399,082
Traffic accidents per 1,000 population ⁽²⁾	23.69	22.97	24.67	22.76	18.73	27.22	25.99	23.41	23.13	27.13
Total training hours, including academy-Operations ⁽²⁾	17,639	15,565	18,871	17,437	10,151	15,918	12,385	9,689	4,523	6,852
Fire:										
Fire calls ⁽²⁾	1,982	2,170	1,953	1,779	1,557	1,379	1,302	1,029	1,117	963
Ambulance calls ⁽²⁾	6,276	5,559	5,385	5,339	4,307	4,431	3,882	3,398	3,137	2,833
Training hours ⁽²⁾	13,037	12,000	12,900	11,000	10,000	16,000	16,000	14,000	13,500	13,248
Fire inspections performed ⁽²⁾	869	1,191	884	1,114	640	429	624	386	381	307
Code Enforcement:										
Building permits issued ⁽²⁾	2,505	2,314	2,639	2,959	3,383	2,954	2,190	2,383	2,858	2,398
Code enforcement cases ⁽²⁾	815	780	805	1,448	1,216	791	1,746	1,789	1,397	1,063
Health and social services:										
Special Populations:										
Number of senior programs and events ⁽³⁾	102	21	20	20	18	13	22	22	22	24
Number of event participants	2,773	8,295	8,020	6,501	6,192	800	7,561	7,198	2,093	2,102
Culture and recreation:										
Library:										
Circulation ⁽¹⁾	706,896	707,447	709,842	577,123	514,425	528,937	616,863	607,082	586,189	583,280
Number of library visitors ⁽¹⁾	373,475	373,604	348,553	304,289	201,589	203,926	264,782	270,193	269,171	268,088
Number of special programs/events ⁽¹⁾	934	936	958	897	169	588	1,174	1,149	1,149	1,150
Program attendance ⁽¹⁾	31,178	25,513	33,102	19,771	19,598	12,559	34,914	36,375	36,486	38,365
Parks and Recreation:										
Recreation program and event participants ⁽²⁾	36,234	35,876	34,625	33,617	30,784	16,757	35,697	34,998	29,558	29,807
Community center rentals ⁽²⁾	513	465	357	368	250	178	458	459	459	477
Aquatic center attendance (88 day season) ⁽²⁾	161,693	156,848	157,253	156,893	18,404	155,079	152,106	147,888	140,000	144,629
Sports complex events (224 days season) ⁽²⁾	16,474	15,144	14,761	11,916	13,917	6,522	13,780	13,510	14,490	11,194
Community and economic development:										
Community Development:										
Additional acres platted ⁽²⁾	509	433	253	635	463	842	437	570	628	734
Economic Development										
Number of development agreements executed ⁽¹⁾	4	-	1	1	6	1	4	5	4	4
Business retention visits ⁽¹⁾	21	20	27	30	30	40	20	30	40	60
General government:										
Communications										
Number of social media followers	64,927	59,037	53,752	49,423	43,243	39,117	34,258	28,642	25,152	21,232
Number of individual users of the Ankeny website	458,722	350,950	445,546	486,178	389,062	349,971	380,777	315,737	287,757	271,258
Human resources:										
Number of W-2's issued ⁽²⁾	839	844	805	738	638	797	786	734	719	673
Number of paychecks issued ⁽²⁾	13,348	13,011	12,563	12,304	10,314	12,305	11,725	11,248	11,222	11,035
Number of employment applications received ⁽²⁾	2,501	1,942	2,032	3,215	2,105	5,249	2,956	2,735	2,116	1,947
City Clerk's Office										
Number of meeting agendas/minutes prepared ⁽²⁾	59	56	56	54	41	53	39	51	53	55
Number of resolutions processed ⁽²⁾	554	517	626	560	529	564	544	515	479	576
Number of open records requests completed ⁽¹⁾	218	183	167	144	71	67	58	NA	NA	NA
Number of license/permit applications received ⁽¹⁾	3,950	4,174	3,548	4,728	2,683	2,715	2,552	2,415	2,246	3,223
Finance Office										
Number of accounts payable claims ⁽²⁾	29,498	30,129	30,182	18,459	28,130	16,350	18,690	18,457	17,871	18,247
Average number of utility billing accounts ⁽¹⁾	30,427	29,518	28,338	27,012	25,514	24,069	23,157	22,199	21,118	20,144
Road Use Tax:										
Planned value of CIP (in millions)	32.19	57.38	46.12	38.89	39.21	42.95	29.40	27.61	16.80	14.85
Water:										
Avg daily water consumption-millions of gallons ⁽¹⁾	6.74	6.86	6.93	6.47	6.62	5.84	5.57	5.78	5.06	4.63
Number of service work orders ⁽¹⁾	8,481	7,912	8,688	9,284	9,223	7,574	7,203	7,439	6,789	6,614
Number of system repairs ⁽¹⁾	154	100	98	80	108	88	112	102	58	52
Number of water main breaks ⁽¹⁾	25	20	16	23	29	21	19	33	10	16
Number of fire hydrants flushed ⁽¹⁾	1,282	765	1,728	2,231	2,063	2,017	1,647	500	1,100	1,467
Sewer:										
Avg daily sewer treatment-MGD ⁽¹⁾	8.374	7.945	7.749	7.772	7.560	7.654	8.840	6.456	7.161	7.517
Number of service work orders ⁽¹⁾	35	35	22	23	21	33	82	45	11	28
Miles of sanitary sewer cleaned ⁽¹⁾	89.4	71.0	55.0	66.2	69.5	54.5	42.2	40.6	28.7	32.8
Miles of sanitary sewer televised ⁽¹⁾	65.6	56.4	46.3	24.5	42.6	45.0	26.3	36.8	23.0	31.4
Storm Water:										
Number of public education programs ⁽¹⁾	31	22	23	7	11	7	8	8	8	8
Tons of debris cleared ⁽¹⁾	340	337	349	428	438	477	362	376	345	506
Number of storm sewer intakes cleared ⁽¹⁾	807	260	360	567	1,770	1,980	783	537	360	130
Number of COSECO permits inspected ⁽¹⁾	535	575	759	746	1,055	141	214	272	255	267
Otter Creek Golf Course:										
Number of rounds played ⁽²⁾	36,265	35,306	33,148	33,629	20,833	26,330	26,544	29,155	29,798	28,790
Number of days open ⁽²⁾	240	234	233	244	212	245	245	245	232	220
Risk Management:										
Number of risk management claims handled ⁽²⁾	30	30	45	32	42	33	42	19	20	20
Days off due to work comp injuries ⁽²⁾	218	48	266	1	20	115	240	73	61	120
Health Insurance:										
Number of employees in the health plan ⁽¹⁾	311	299	292	273	274	265	254	217	212	213
Total amount of claims paid (in millions) ⁽¹⁾	\$ 4.37	\$ 4.08	\$ 4.68	\$ 4.19	\$ 3.39	\$ 3.11	\$ 3.02	\$ 2.77	\$ 2.40	\$ 2.53

⁽¹⁾ Fiscal Year

⁽²⁾ Previous Calendar Year

⁽³⁾ Previously special population events

City of Ankeny, Iowa
Capital Asset Statistics by Function
Last Ten Fiscal Years

Function	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Public safety:										
Police:										
Sworn officers per 1,000 population	0.99	1.02	0.99	0.99	0.91	0.94	0.97	0.95	0.93	1.00
Number of police stations	1	1	1	1	1	1	1	1	1	1
Fire:										
Number of fire stations	3	3	3	3	3	3	3	2	2	2
Number of outdoor warning sirens	22	22	22	24	23	23	23	23	23	23
Culture and recreation:										
Library:										
Number of branches	1	1	1	1	1	1	1	1	1	1
Items in the collection	296,728	295,593	290,851	278,336	224,009	215,319	191,886	182,410	145,086	135,206
Parks and Recreation:										
Park acres developed	1,095	1,074	1,052	1,046	1,038	1,038	827	827	819	813
Community centers	3	3	3	2	2	2	2	2	2	2
Sports complexes	3	2	2	2	2	2	2	2	2	2
Public works:										
Lane miles of streets	603	592	591	586	564	564	555	543	540	524
Number of cul-de-sacs	404	397	397	392	389	389	379	369	365	361
Number of traffic signals	85	85	82	79	74	71	73	72	71	70
Number of street lights	7,640	7,520	7,378	7,185	6,837	6,577	6,523	6,238	5,986	5,733
General government:										
Data Processing										
Number of personal computers	570	574	583	519	530	445	438	413	385	362
Number of printers	110	112	117	112	116	131	131	138	120	123
Number of VoIP phone sets	-	282	278	276	255	249	245	243	290	298
Water:										
Miles of water main	366	359	354	343	339	338	329	319	308	296
Above ground storage-millions of gallons	4.50	4.50	4.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00
Number of water valves	5,632	5,483	5,293	4,984	5,133	4,961	4,801	4,604	4,435	4,134
Number of fire hydrants	5,321	5,188	5,040	4,617	4,799	4,678	4,522	4,372	4,227	4,012
Sewer:										
Miles of sanitary sewer	318	312	309	303	294	286	280	269	263	254
Number of sanitary sewer manholes	7,142	6,971	6,886	6,713	6,556	6,395	6,210	5,985	5,860	5,612
Storm Water:										
Miles of storm sewer	341	323	314	313	310	297	295	286	277	261
# of storm sewer intakes, manholes & outlets	16,655	15,976	15,450	15,150	14,680	14,488	14,150	13,685	13,143	12,213
Otter Creek golf course:										
Number of municipal golf courses	1	1	1	1	1	1	1	1	1	1

⁽¹⁾ Updated to reflect only city owned, active water mains
Source: City Records

City of Ankeny, Iowa
Insurance Schedule ⁽¹⁾
June 30, 2025

Insurance Company	Policy Number	Type of Coverage	Liability Limits	Deductible	Policy Expiration
Iowa Communities Assurance Pool					7/16/2025
	408	Liability:			
		Automobile Liability	\$15,000,000	\$0	
		Covered Pollution Cost or Expense for Automobiles	\$15,000,000	\$0	
		Underinsured/Uninsured Motorist	\$500,000/\$500,000	\$0	person/occurrence
		Legal Liability/3rd Party	\$15,000,000	\$25,000	
		Appeal, Bail, Property Release Bonds	Unlimited	\$0	
		Broad Legal Defense Fund	\$25,000/\$25,000	\$0	occurrence/aggregate
		Claim and Defense Expenses	Unlimited	\$0	
		Fire Department Training Activities	\$500,000	\$0	
		Fire Departments	\$500,000	\$0	
		Good Samaritan	\$15,000,000	\$0	
		Medical Expenses - Other than Automobiles	\$10,000	\$0	
		Medical Malpractice	\$15,000,000	\$25,000	
		Member Expenses	\$10,000	\$0	
		Moral Obligation to Pay	\$5,000/\$10,000	\$0	occurrence/aggregate
		Non-Monetary Relief Defense Expense	\$500,000	\$0	
		Post-Judgement/Pre-Judgment Interest	Unlimited	\$0	
		Stop Gap	\$15,000,000	\$25,000	
		Liquor Liability	\$10,000,000	\$0	
		Public Officials Wrongful Acts	\$15,000,000	\$2,500	
		Employment Expense	\$15,000,000	\$0	
		Employee Benefit Liability	\$1,000,000	\$1,000	
		Employment Practices Wrongful Acts	\$15,000,000	\$2,500	
		Law Enforcement Liability	\$15,000,000	\$5,000	per claim
		Pollution Liability:			
		Pesticides	\$10,000,000	\$0	
		Anti-Skid Materials Storage & Application	\$15,000,000	\$25,000	
		Chlorine	\$15,000,000	\$25,000	
		Fungi or Bacteria Injury or Cleanup	\$25,000/\$50,000	\$0	occurrence/aggregate
		Sewer Back-Up	\$1,000,000/\$1,000,000	\$25,000	occurrence/aggregate
		Water Treatment Plants - Clean Up	\$50,000/\$50,000	\$0	occurrence/aggregate
		Water Treatment Plants - Third Party Liability	\$50,000/\$50,000	\$0	occurrence/aggregate
		Property:			
		Buildings	\$183,198,681	80% coinsurance	
		Personal Property	\$10,124,949	80% coinsurance	
		Fine Arts	\$88,550		
		Miscellaneous Property - Scheduled	\$6,275,691	\$25,000	
		Miscellaneous Property - Unscheduled	\$1,787,880		
		Vehicles	\$14,937,229	\$25,000	
Travelers Casualty and Surety Company of America					7/16/2025
	106566801	Crime:			
		Employee Theft	\$500,000	\$5,000	
		Forgery or Alteration	\$1,000,000	\$5,000	
		On Premises	\$1,000,000	\$5,000	
		In Transit	\$1,000,000	\$5,000	
		Money Orders and Couterfeit Money	\$1,000,000	\$5,000	
		Computer Crime, computer fraud	\$1,000,000	\$5,000	
		Computer Crime, computer program and electronic data restoration expense	\$100,000	\$5,000	
		Funds Transfer Fraud	\$1,000,000	\$5,000	
		Personal Accounts Protection	\$1,000,000	\$5,000	
		Claim Expense	\$5,000	\$0	
		Cyber Risk:			
		Privacy and Security	\$2,000,000	\$25,000	
		Payment Card Costs	\$2,000,000	\$0	Subject to Security Retention
		Media	\$2,000,000	\$25,000	
		Regulatory Proceedings	\$2,000,000	\$25,000	
		Privacy Breach Notification	\$1,000,000	\$0	impacted parties threshold 100
		Computer and Legal Experts	\$1,000,000	\$0	
		Betterment	\$100,000	\$0	
		Cyber Exortion	\$2,000,000	\$25,000	
		Data Restoration	\$2,000,000	\$25,000	
		Public Relations	\$2,000,000	\$25,000	
		Computer Fraud	\$2,000,000	\$25,000	
		Funds Transfer Fraud	\$2,000,000	\$25,000	
		Social Engineering Fraud	\$250,000	\$12,500	
		Telecom Fraud	\$100,000	\$5,000	
		Business Interruption	\$100,000	\$0	
		Dependent Business Interruption/System Failure/Outsource Provider	\$100,000	\$0	
Iowa Municipal Workers Compensation Association					
	0643	Worker's Compensation	Statutory	N/A	7/1/2025
Wellmark BCBS of Iowa					
	038	Employee Health Insurance (per member)	Unlimited	\$100,000	6/30/2025
		Minimum Aggregate Deductible		\$6,771,901	

⁽¹⁾ City of Ankeny City Manager's Office and Human Resources Office
N/A - Not applicable

Compliance Section

Information to Comply with *Government Auditing Standards*
and Uniform Guidance

June 30, 2025

City of Ankeny, Iowa



Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

To the Honorable Mayor and
Members of the City Council
City of Ankeny, Iowa

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Ankeny, Iowa, (City) as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated December 17, 2025.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2025, are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City and are reported in Part IV of the accompanying schedule of findings and questioned costs. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

The image shows a handwritten signature in cursive script that reads "Eide Bailly LLP".

Dubuque, Iowa
December 17, 2025



**Independent Auditor's Report on Compliance for the Major Federal Program
and Report on Internal Control Over Compliance Required by the Uniform Guidance**

To the Honorable Mayor and
Members of the City Council
City of Ankeny, Iowa

Report on Compliance for the Major Federal Program

Opinion on the Major Federal Program

We have audited the City of Ankeny, Iowa's (City) compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on the City's major federal program for the year ended June 30, 2025. The City's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the City complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2025.

Basis for Opinion on the Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the major federal program. Our audit does not provide a legal determination of the City's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the City's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the City's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the City's compliance with the requirements of the major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the City's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the City's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control over Compliance

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

The image shows a handwritten signature in cursive script that reads "Eric Bailly LLP". The signature is written in dark ink and is positioned above the printed name and date.

Dubuque, Iowa
December 17, 2025

City of Ankeny, Iowa
Schedule of Expenditures of Federal Awards
Year Ended June 30, 2025

Federal Grantor/Pass-through Grantor/Program or Cluster Title	Federal Financial Assistance Listing	Pass-through Entity Identifying Number	Expenditures	Amounts Passed- through to Subrecipients
U.S. Department of Justice				
Direct programs				
Bulletproof Vest Partnership Program	16.607		\$ 11,962	\$ -
Bulletproof Vest Partnership Program	16.607		<u>2,087</u>	<u>-</u>
Total Bulletproof Vest Partnership Program			<u>14,049</u>	<u>-</u>
U.S. Department of Transportation				
Pass-through program from				
Iowa Department of Transportation				
Highway Planning and Construction	20.205	TAP-T-0187 (640)--8V-77	<u>209,466</u>	<u>-</u>
Highway Safety Cluster				
State and Community Highway Safety	20.600	24-PT-2024 and 402-AL-2024	8,746	-
State and Community Highway Safety	20.600	402-PT-2024 and 402-AL-2024	<u>73,907</u>	<u>-</u>
Total Highway Safety Cluster			<u>82,653</u>	<u>-</u>
Total U.S. Department of Transportation			<u>292,119</u>	<u>-</u>
Environmental Protection Agency				
Pass-through program from				
Iowa Finance Authority				
Drinking Water State Revolving Fund	66.468	D0690R	<u>3,764,442</u>	<u>-</u>
U.S. Department of Homeland Security				
Pass-through program from				
Iowa Department of Homeland Security and				
Emergency Management				
Disaster Grants - Public Assistance				
(Presidentially Declared Disasters)	97.036	FEMA-4784-DR Category A	119,417	-
Disaster Grants - Public Assistance				
(Presidentially Declared Disasters)	97.036	FEMA-4784-DR Category G	6,127	-
Disaster Grants - Public Assistance				
(Presidentially Declared Disasters)	97.036	FEMA-4784-DR Category C	<u>18,750</u>	<u>-</u>
Total U.S. Department of Homeland Security			<u>144,294</u>	<u>-</u>
Total Federal Financial Assistance			<u>\$ 4,214,904</u>	<u>\$ -</u>

See Notes to Schedule of Expenditures of Federal Awards

Note 1 - Basis of Presentation

The accompanying schedule of expenditures of federal awards (the schedule) includes the federal award activity of the City of Ankeny, Iowa, (the City) under programs of the federal government for the year ended June 30, 2025. The information is presented in accordance with the requirements of Title 2 *U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the schedule presents only a selected portion of the operations of the City, it is not intended to and does not present the financial position, changes in net position, fund balance, or cash flows of the City.

Note 2 - Summary of Significant Accounting Policies

Expenditures reported in the schedule are reported on the modified accrual basis of accounting, except for subrecipient expenditures, which are recorded on the cash basis. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

Note 3 - Indirect Cost Rate

The City has not elected to use the 10% de minimis cost rate.

Part I: Summary of the Independent Auditor's Results

FINANCIAL STATEMENTS

Type of auditor's report issued	Unmodified
Internal control over financial reporting:	
Material weaknesses identified	No
Significant deficiencies identified not considered to be material weaknesses	None reported
Noncompliance material to financial statements noted?	No

FEDERAL AWARDS

Internal control over major programs:	
Material weaknesses identified	No
Significant deficiencies identified not considered to be material weaknesses	None reported
Type of auditor's report issued on compliance for major programs:	Unmodified
Any audit findings disclosed that are required to be reported in accordance with Uniform Guidance 2 CFR 200.516:	No

Identification of major program:

<u>Name of Federal Program</u>	<u>Federal Financial Assistance Listing</u>
Drinking Water State Revolving Fund	66.468
Dollar threshold used to distinguish between type A and type B programs	\$750,000
Auditee qualified as low-risk auditee?	Yes

Part II: Financial Statement Findings

There were no findings to report.

Part III: Federal Award Findings and Questioned Costs

There were no findings and questioned costs to report.

Part IV: Other Findings Related to Required Statutory Reporting

- 2025-IA-A Certified Budget** – Disbursements during the year ended June 30, 2025 did not exceed the amounts budgeted.
- 2025-IA-B Questionable Expenditures** – We noted no expenditures that we believe may not meet the requirements of public purpose as defined in an Attorney General’s opinion dated April 25, 1979.
- 2025-IA-C Travel Expense** – No expenditures of City money for travel expenses of spouses of City officials or employees were noted.
- 2025-IA-D Business Transactions** – No business transactions between the City and City officials or employees were noted.
- 2025-IA-E Restricted Donor Activity** – No transactions were noted between the City, City officials, City employees and restricted donors in compliance with Chapter 68B of the Code of Iowa.
- 2025-IA-F Bond Coverage** – Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure the coverage is adequate for current operations.
- 2025-IA-G Council Minutes** – No transactions were found that we believe should have been approved in the Council minutes but were not.
- 2025-IA-H Deposits and Investments** – No instances of non-compliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the City’s investment policy were noted.
- 2025-IA-I Revenue Bonds and Notes** – No instances of noncompliance with the revenue bond and note resolutions were noted.
- 2025-IA-J Annual Urban Renewal Report** – The annual urban renewal report was approved and certified to the Iowa Department of Management on or before December 1, 2024.
- 2025-IA-K Tax Increment Financing** – The Special Revenue Tax Increment Financing Fund properly disbursed payments for TIF loans and rebates. Also, the City properly completed the Tax Increment Debt Certificate forms to request TIF property taxes.



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